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| Natural hazards generally associated with earth movement are considered, namely, earthquake, landslide, and expansive soil. Each hazard was modeled with regard to national and sudden loss projections. Regarding the earthquake hazard, it is |  |  |  |
|  |  |  |  |
| estimated that the annualized loss to the nation is about $\$ 650 \mathrm{million}$ dollars in damage. Expansive soils, although not dramatic in nature, cause the 1970 building |  |  |  |
| damage. Expansive soils, although not dramatic in nature, cause the 1970 building wealth in 1970 dollars to experience losses on the order of 1.1 billion dollars. |  |  |  |
|  |  |  |  |
| slide caused on the order of 200 million dollars in annualized losses to the 1970 |  |  |  |
| building population at risk in terms of 1970 dollars. From the standpoint of sudden |  |  |  |
| losses (a 100-year event), earthquake dominates the scene for all earth-related |  |  |  |
| hazards. No sudden loss scenarios were computed for landslide and expansive soil |  |  |  |
| losses since their statistical extremes are not very severe. Mitigations were applied |  |  |  |
| to the theoretical national loss, earth hazard models. It was determined that if the |  |  |  |
| most effective mitigations were invoked beginning in the year 1981, approximately 24 |  |  |  |
| percent of the annua | percent of the annual loss projected by the year 2000 could be saved. Of all the |  |  |
| natural hazards examined, it was determined that earthquake is by far the most extrem |  |  |  |
| type of hazard and also affords the greatest possibility of sudden loss reduction |  |  |  |
|  |  |  |  |
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17. Document Analysis a. Descriptors

Earthquakes Soil erosion Cost estimates
Hazards Earth movements
Landslides Losses

Economic analysis
b. Identifiers/Open-Ended Terms

Natural hazards
c. COSATI Field/Group /


# NATURAL HAZARDS 

- EARTHQUAKE
- LANDSLIDE
- EXPANSIVE SOILS


## LOSS MODELS

Any opinions, findings, conclusions or recommendations expressed in this publication are those of the author(s) and do not necessarily reflect the views of the National Science Foundation.
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## SUMMARY

Those natural hazards generally associated with earth movement are treated in this volume; namely, earthquake, landslide, and expansive soil are Earth hazards which cause damage and loss of life in varying degrees. Each hazard was modeled with regard to national and sudden loss projections for several reasons:

1. In order to test the efficacy of various mitigations, either in the form of building regulation modification or land use, it was necessary to build a computerized simulator which could be used to examine the consequences of invoking those mitigations. These consequences could be evaluated not only for the year 1970, from which the data base line was originally constructed, but also for growth projections of buildings and persons at risk for future time periods.
2. The NSF grants supporting this work involve the study of nine natural hazards which principally affect the damageability of buildings and the safety of persons. In order to give perspective to the specific hazard in question, one must develop models from which damage in terms of dollar losses (constant 1970 dollars were used as a reference throughout the report) and death could be compared. This comparison could be interrelated within the group of hazards examined (earth: earthquake, landslide, expansive soil; water: riverine flood, tsunami, storm surge; and wind: hurricane, severe wind and tornado).
3. An organized, traceable system for treating each hazard is presented in a systematic way. Thus, it can be examined, scrutinized, critiqued, and critically reviewed for the effects of all the parameters which enter into the simulation model. In this way, the sensitive parameters which control loss indicators can be examined by investigators at future dates.

Regarding the earthquake hazard, it is estimated that in terms of 1970 dollars, and 1970 conditions, the annualized loss to the nation is about $\$ 650$ million dollars in damage. California, with its high seismic zones and considerable wealth exposure makes up about $67 \%$ of this loss.

Expansive soils, although not dramatic in nature, cause the 1970 building weal th in 1970 dollars to experience losses on the order of $\$ 1.1$ billion, with California and Texas accounting for over $35 \%$ of the total damage to the nation.

Landslide causes on the order of 200 million dollars in annualized losses to the 1970 building population at risk in terms of 1970 dollars. California and Pennsylvania are leaders with $\$ 33$ million and $\$ 19$ million annual loss, respectively, making up about $25 \%$ of the total landslide losses to the nation.

From the standpoint of sudden losses (a 100-year event), earthquake dominates the scene for all earth-related hazards. Assuming a sudden loss recurring at San Francisco, California, which was the site of the previous 1906 earthquake, having a magnitude of 8.25 , one would compute building damage in the neighborhood of 12 billion 1970 dollars for 1970 conditions. In the year 2000, if the same earthquake occurred, the loss in terms of constant 1970 dollars is estimated to be 23 billion dollars to buildings alone.

No sudden loss scenarios were computed for landslide and expansive spil losses since their statistical extremes are not very severe. Further, the models generated were much simpler than that developed for earthquake in that they did not permit the 100 -year event situation to be employed.

Mitigations (those procedures which are invoked through land use planning and/or building regulation) were applied to the theoretical national loss, earth hazard models. It was determined that if the most effective mitigations were invoked beginning in the year 1981, approximately $24 \%$ of the annual loss projected by the year 2000 ( 20 years later) could be saved. No costs, however, for obtaining this reduction were derived for cost/benefit evaluations.

From the standpoint of a sudden loss from earthquake, it was determined that with adequate preparation, money, and cooperation, $59 \%$ of the loss could be avoided. Of all the natural hazards examined, it was determined that earthquake is by far the most extreme type of hazard and also affords the greatest possibility of sudden loss reduction should adequate warning be given and consequent appropriate actions taken to reduce the risk (chance of loss).

From the standpoint of landslide, it is estimated that if mitigations such as improved grading ordinances, runoff control and land use control were invoked, approximately $30 \%$ of the hazard could be reduced by the year 2000, on an annual loss basis. Virtually all new construction losses could be avoided.

The authors believe that the expansive soils problem could be reduced significantly for new construction, beginning in 1981, but possibly at a cost that the public would not voluntarily buy (possibly $\$ 1.50 / \mathrm{ft}^{2}$ increase in total cost of structures in 1970\$). Assuming that an acceptable new construction loss reduction would be about $10 \%$ after 1980, our building forecast would indicate that the expansive soil problems could be reduced by about $4 \%$ in the year 2000. However, since expansive soil losses are so large, even a $4 \%$ reduction amounts to about $\$ 200$ million 1970 dollars per year. Combined with this loss, reduction would be a corresponding increase in the average half-life of the building population at risk. Put another way, the expansive soil hazard causes structures to have shorter lifetimes due to a more rapid deterioration process. No computation was made on the added loss to the national building wealth caused by this reduction in the nominal life of a building. Therefore, we estimate that the $\$ 200$ million saving by the year 2000 is a minimum value achieved at modest or no additional cost, and that greater, intangible savings to the nation could be realized in regions with expansive soil conditions.

The following report documents the construction and operation of building loss natural hazard simulators modeling earth movement (earthquake, expansive soils and landslide). These simulators are constructed in order to evaluate the annualized losses to buildings from each of these hazards as well as to develop an understanding of the sudden loss or maximum regret situation, such as the recurrence of the 1906 San Francisco earthquake in the years 1970, 1980, 1990, and 2000.

The building loss simulators are constructed also to test the usefulness of certain policy decisions in the form of building regulations or land use control that may be invoked in order to reduce annual and sudden losses from these natural hazards. Loss estimates and loss control procedures can therefore be evaluated in a traceable manner to the lowest level within the model; namely, the county. That is to say, the loss simulators model the United States at the county level. No finer level of microzoning was considered; however, the authors believe that this level of accuracy is sufficient to examine federal, state and possibly county policies that may be invoked for controlling natural earth movement hazards.

The authors do not purport the models to be complete; they are, however, first approximations which use a consistent logic to examine each hazard using the following definitions to outline the logic behind each model:
(1) Hazard:

The hazard herein is defined as the proximate earth movement that takes place together with its intensity and occurrence probability for a specific geographical location.
(2) Exposure:

The exposure to the hazard is defined as the number, types, qualities, and monetary values of various types of buildings located in various geographical regions. For example, buildings are divided into categories such as dwellings, commercial, industrial, public and institutional.
(3) Vulnerability:

The vulnerability of the structure describes the as-built damageability of a particular quality and type of structure for each earth hazard.

The vulnerability is described as the capacity of a particular class of structures to resist a certain intensity of earth hazard in terms of percent of total dollar damage in terms of value lost.
(4) Risk:

When one overlays the location of the hazard with the location of the exposure and combines the resultant with the vulnerability of the exposure, the annualized loss (risk) can be computed. Risk, here, is therefore defined as the "chance of loss." The "loss" relates to damage or value lost to buildings, and the "chance" stems from the probability of the occurrence of the hazard.

Using the above logical format for computation, the entire nation was modeled by county in order to develop national loss simulators for each hazard (Table 1).

| State | TOTAL STRUCTURE value (SEILL.) | POPULATION (MILLIONS) | EARTH HAZARDS (MILLIONS) |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | EARTHQUAKE | $\begin{gathered} \text { EXPANSIVE } \\ 501 \mathrm{~L} \end{gathered}$ | $\begin{aligned} & \text { LAND } \\ & \text { SLIDE } \end{aligned}$ |
| AL | 26.7 | 3.44 | . 0 | 11.6 | 4.6 |
| AK | 3.9 | 0.27 | 3.6 | - | 0 |
| AZ | 16.9 | 1.77 | 0.7 | 3.9 | 2.29 |
| AR | 13.6 | 1.92 | 3.3 | 6.5 | 2.98 |
| ca | 228.0 | 19.96 | 439.6 | 226.8 | 36.83 |
| CO | 22.7 | 2.21 | 20.2 | 23.3 | 6.27 |
| CT | 35.0 | 3.03 | 0.8 | 12.9 | 10.30 |
| DE | 5.7 | 0.55 | 0.1 | 1.1 | 1.59 |
| DC | 12.6 | 0.16 | 0.1 | 2.5 | . 82 |
| FL | 61.1 | 6.79 | 1.0 | 17.6 | 3.91 |
| GA | 41.5 | 4.59 | 0.5 | 23.8 | 5.12 |
| HI | 10.0 | 0.77 | 0.3 | - | 0 |
| 10 | 6.3 | 0.71 | 1.5 | 3.5 | 1.01 |
| 11 | 126.8 | 11.12 | 1.0 | 47.3 | 33.16 |
| IN | 48.8 | 5.20 | 0.1 | 10.7 | 6.80 |
| 1 A | 25.8 | 2.83 | . 0 | 23.2 | 5.21 |
| KS | 21.5 | 2.25 | 0.2 | 28.4 | 3.41 |
| KY | 25.6 | 3.22 | 1.3 | 11.9 | 5.96 |
| LA | 30.3 | 3.64 | 1.9 | 44.1 | 5.95 |
| ME | 8.3 | 0.99 | . 0 | 3.7 | 2.12 |
| MD | 49.2 | 3.92 | 0.1 | 10.8 | 11.97 |
| MA | 63.4 | 5.69 | 1.7 | 12.4 | 13.21 |
| MI | 90.8 | 8.88 | 0.9 | 56.9 | 19.47 |
| M ${ }^{\text {N }}$ | 37.7 | 3.80 | . 0 | 9.6 | 5.52 |
| MS | 14.6 | 2.22 | 0.4 | 14.3 | 2.76 |
| MO | 45.1 | 4.68 | 15.3 | 62.9 | 10.75 |
| MT | 6.4 | 0.69 | 1.4 | 5.2 | 1.18 |
| NE | 14.3 | 1.49 | 0.2 | 24.6 | 2.64 |
| NV | 5.8 | 0.49 | 2.7 | 4.2 | . 64 |
| NH | 7.4 | 0.74 | 0.2 | 1.4 | 1.47 |
| NJ | 83.7 | 7.17 | 3.4 | 16.3 | 10.70 |
| NM | 9.1 | 1.02 | 1.2 | 4.8 | . 82 |
| NY | 229.6 | 18.24 | 20.2 | 45.0 | 29.36 |
| NC | 40.0 | 5.08 | 0.1 | 24.0 | 9.76 |
| ND | 4.8 | 0.62 | . 0 | 2.7 | 1.13 |
| OH | 106.3 | 10.66 | 1.0 | 25.3 | 21.87 |
| OK | 23.1 | 2.56 | 0.5 | 20.5 | 2.16 |
| OR | 19.9 | 2.09 | 1.7 | 16.8 | 4.19 |
| PA | 116.1 | 11.80 | 0.4 | 26.1 | 24.91 |
| RI | 9.3 | 0.95 | 0.1 | 1.8 | . 60 |
| SC | 19.6 | 2.59 | 1.9 | 7.2 | 3.21 |
| SO | 5.3 | 0.67 | 0.1 | 3.9 | 1.31 |
| TN | 30.8 | 3.92 | 15.1 | 10.1 | 2.00 |
| TX | 103.7 | 11.20 | 0.8 | 173.8 | 11.36 |
| $U T$ | 10.6 | 1.06 | 12.2 | 7.7 | 3.13 |
| $V T$ | 3.8 | 0.44 | . 0 | 0.9 | . 54 |
| VA | 48.8 | 4.65 | 0.4 | 13.6 | 8.94 |
| WA | 35.6 | 3.41 | 96.9 | 7.9 | 10.41 |
| WV | 14.2 | 1.74 | 0.1 | 5.4 | 4.88 |
| WI | 41.2 | 4.42 | . 0 | 10.9 | 10.43 |
| WY | 3.2 | 0.33 | . 0 | 2.9 | . 71 |
| U.S. | 2064.5 | 203.24 | 655.2 | 1132.1 | 370.3 |


| STATE | TOTAL <br> STRUCTURE <br> VALUE <br> (\$ BILL.) | population (MILLIONS) | $\begin{aligned} & \text { EARTH HAZAROS } \\ & \text { (MILLIONS) } \end{aligned}$ |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | EARTHQUAKE | EXPANSIVE SOH | $\begin{aligned} & \text { LAND } \\ & \text { SLIDE } \end{aligned}$ |
| AL | 65.0 | 4.17 | . 0 | 27.1 | 10.8 |
| AK | 8.6 | 0.34 | 7.1 | - | - |
| $A Z$ | 47.8 | 2.78 | 1.6 | 11.0 | 6.2 |
| AR | 32.4 | 2.18 | 6.3 | 14.4 | 7.4 |
| CA | 539.8 | 26.03 | 748.8 | 541.3 | 88.7 |
| CO | 56.1 | 2.86 | 44.5 | 59.3 | 15.7 |
| CT | 82.6 | 4.05 | 1.6 | 30.6 | 24.4 |
| DE | 14.4 | 0.75 | . 1 | 2.8 | 4.0 |
| $D C$ | 42.4 | 1.49 | . 1 | 8.3 | 2.7 |
| FL | 198.8 | 11.61 | 2.2 | 56.1 | 12.7 |
| GA | 116.0 | 6.32 | . 9 | 69.9 | 14.2 |
| HI | 26.2 | 1.11 | . 3 | - | - |
| 10 | 13.5 | 0.79 | 3.0 | 7.6 | 2.1 |
| IL | 286.8 | 13.60 | 1.7 | 108.4 | 74.9 |
| IN | 118.2 | 6.56 | . 3 | 26.2 | 16.6 |
| IA | 53.4 | 3.03 | . 1 | 50.3 | 11.0 |
| KS | 47.0 | 2.51 | . 3 | 65.1 | 7.8 |
| KY | 65.8 | 4.04 | 2.6 | 31.4 | 15.4 |
| LA | 66.4 | 3.91 | 3.9 | 98.4 | 13.1 |
| ME | 17.0 | 1.05 | . 1 | 7.8 | 4.5 |
| MD | 133.3 | 5.71 | . 3 | 28.8 | 31.0 |
| MA | 151.3 | 7.48 | 3.3 | 29.5 | 31.3 |
| MI | 206.6 | 10.89 | 1.7 | 129.0 | 43.3 |
| MN | 91.8 | 4.80 | . 0 | 22.3 | 13.1 |
| HS | 33.0 | 2.36 | . 8 | 34.1 | 6.4 |
| MO | 101.2 | 5.40 | 28.2 | 143.4 | 24.5 |
| MT | 12.3 | 0.68 | 2.2 | 10.0 | 2.2 |
| NE | 31.2 | 1.67 | . 3 | 55.8 | 6.0 |
| IV | 17.7 | 0.84 | 7.1 | 12.9 | 2.2 |
| NH | 18.1 | 0.97 | . 4 | 3.5 | 3.6 |
| HJ | 199.2 | 9.53 | 6.5 | 38.8 | 25.8 |
| HM | 20.2 | 1.15 | 2.3 | 10.9 | 1.8 |
| NY | 511.3 | 22.55 | 36.1 | 100.2 | 66.2 |
| NC | 103.0 | 6.53 | . 2 | 62.7 | 25.6 |
| NO | 8.9 | 0.57 | . $0^{-}$ | 5.0 | 2.1 |
| OH | 242.5 | 12.82 | 2.0 | 57.9 | 48.4 |
| OK | 55.8 | 3.08 | 1.2 | 54.5 | 5.2 |
| OR | 45.1 | 2.49 | 3.2 | 38.0 | 9.6 |
| PA | 252.0 | 13.49 | . 7 | 56.2 | 53.2 |
| RI | 20.4 | 1.14 | . 1 | 4.0 | 1.3 |
| SC | 48.0 | 3.20 | 3.8 | 17.6 | 7.8 |
| SD | 10.4 | 0.65 | . 1 | 7.5 | 2.6 |
| TN | 80.0 | 5.04 | 33.6 | 26.4 | 5.2 |
| TX | 261.0 | 14.37 | 1.4 | 454.9 | 28.5 |
| UT | 27.2 | 1.39 | 27.3 | 18.5 | 8.1 |
| VT | 8.6 | 0.51 | . 0 | 1.9 | 1.2 |
| VA | 133.0 | 6.46 | . 8 | 36.7 | 25.3 |
| WA | 78.5 | 3.99 | 187.7 | 17.0 | 23.1 |
| WV | 29.5 | 1.73 | . 1 | 11.0 | 10.1 |
| WI | 89.5 | 5.10 | . 0 | 23.8 | 22.8 |
| WY | 6.4 | 0.33 | .1 | 5.5 | 1.4 |
| US | 4925.2 | 256.10 | 1177.0 | 2734.3 | 871.28 |

Table 1. Structure Values Exposed, Population and Annualized Losses by State in 1970\$
*These values were computed from Map \#2 [see text]. Map \#1 gives values of $\$ 213.6$ million and $\$ 502.7$ million $1970 \$$ for 1970 and 2000 , respectively.

## SECTION I

## EARTHQUAKE SHAKING

## Chapter One

Description of the Hazard

Earthquakes occur in most localities throughout the United States but with different frequencies of occurrence and different upper bound earthquake magnitudes. For example, the 100 year return event in California is an earthquake of magnitude 8.0 or greater. In the Northeast area, the magnitude of the 100 -year event is about 5.5 or greater. The difference in energies released between these two events is about 5600 times. That is to say the magnitude 8.0 event is 5600 times larger in terms of energy release than the magnitude 5.5 event. Similarly, the largest credible earthquake possible in California has a magnitude of about 8.5. In the Northeast, the maximum credible earthquake has a magnitude of about 7.1 or about 125 times less than potential energy release in California.

Structural failure or damage from earthquake action can result from any one or combination of ten failure mechanisms. These are listed below in Table 1-1 [Culver, et al, 1975].

| Ground Shaking | $\begin{aligned} & 1 . \\ & 2 . \\ & 3 . \end{aligned}$ | Structural Failure <br> Foundation Settlement <br> Foundation Failure |
| :---: | :---: | :---: |
| Gound Breaking | 4. <br> 5. <br> 6. <br> 7. | Liquefaction Lurching Slope Failure Faulting |
| Flooding | 8. 9. 10. | Dam Failure <br> Flooding from Tsunami <br> Flooding from Seiche |

Table 1-1. Structural Failure Mechanisms
Only the structural shaking mechanism of failure is considered in our study because: (1) it is estimated to create the greatest amount of damage, (2) the other modes of failure can only be modeled on a microzonation basis, and (3) tsunami is treated in another report of this technology assessment series.

One might ask whether or not earthquakes have been known to cause damage and life loss in places other than California which is commonly thought to be "earthquake country". As Tables 1-2 and 1-3 indicate, there are seven states which have suffered known dead and nine states that have incurred significant damage losses.


Table 1-2. Lives Lost in Major U.S. Earthquakes, 1811-1971 [Eppley, 1966]


Table 1-3. Property Damage in Major U.S. Earthquakes, 1865-1971 (in millions of dollars (actual)) [Eppley, 1966]

These tables do not tell the story about future losses since the assets and dollar values have changed and the population density has increased so dramatically over the years. Nevertheless, they indicate the problem historically, and the data will be used to project damages into the future.

## Chapter Two

## Modeling the Hazard, Vulnerability, and Resulting Risk

## Development of Intensity Probability

The number of earthquakes of Richter magnitude $M$ or greater, $\Sigma N$, affecting a region has been given by Culver, et al, [1975]

$$
\begin{equation*}
\log _{10} \Sigma N=A-0.9 M \tag{1}
\end{equation*}
$$

A is the regional seismicity about a geographical region $1 / 2^{\circ}$ longitude by $1 / 2^{\circ}$ latitude in size. The constant, 0.9 , is an empirically determined constant assumed to be valid for the United States. Equation (1) describes the number of earthquakes greater than or equal to magnitude $M$. The number equal to a specific value of $M$ is required in order to compute damage rates. The relation between $\Sigma N$ and $N$ is

$$
\begin{equation*}
\Sigma N=\sum_{M}^{\infty} N(M) d M \tag{2}
\end{equation*}
$$

From Equations (1) and (2), $N$ is computed to be

$$
\begin{equation*}
\log _{10} N=\left[A+\log _{10}(2.303 x .9)\right]-.9 M \tag{3}
\end{equation*}
$$

Since damages will be computed in terms of Modified Mercalli Intensity, Equation (3) must be converted into terms of Intensity (I). The frequency of occurrence for intensity at a particular locale may be converted to

$$
\begin{equation*}
\log _{10} N=a-.6 I \tag{4}
\end{equation*}
$$

Using Equations (1) through (4), a is defined as the intensity constant reflecting $A$, the seismicity constant. The value of 0.9 used as a coefficient for $M$ is replaced by the value 0.6 using Richter's conversion equation $M=1+\frac{2}{3} I_{0}$, where $I_{0}$ is the maximum epicentral intensity.

## Vulnerability Model

The amount of structural damage caused by earthquakes each year can be computed by integrating structural damage algorithms for various types of structures with the exposure and the earthquake intensities expected at a particular geographical locale. The Modified Mercalli Intensity scale (MMI) is the best available for describing intensity, since it represents the local effects of earthquakes, is well understood, and is most closely related to damage.

The lower limit of the intensity scale which may produce monetary loss was selected to be MMI $=6$. Damage at levels below an MMI $=6$ is slight and diffucult to define. The upper limit of the intensity scale was chosen as MMI=12. At this severe intensity level, damage is defined to be total.

Since force increases exponentially with intensity, it is reasonable to expect that damage will also increase exponentially with intensity. In all of the investigations referenced in this study, this assumption has been borne out. The damage algorithm therefore takes the general form,

$$
\begin{equation*}
\log _{10} D=c+d I \tag{5}
\end{equation*}
$$

where $D$ is the amount of damage done to a structure as a percentage of market value, I is the Modified Mercalli intensity, and $c$ and $d$ are constants to be determined for different intensity ranges using the results of various studies. The only approach used to develop values of $c$ and $d$ was to empirically use damage statistics from all available sources in order to be as objective as possible.

Damage algorithms were derived for two types of construction: (1) single family residential structures and, (2) industrial-commercial construction. These damage algorithms are given for four different relative strengths of construction or Q-factors (Quality). Using the estimates of Moran, Blume, and Wiggins [Whitman, et a1, 1973], construction in California built prior to 1933 is assigned $\mathrm{Q}=1$, and construction built in California after 1933 is assigned $Q=3$. Using these estimates as starting points it was possible to assign quality factors to the available earthquake damage data.

## Industrial-Commercial Damage Algorithms

In the derivation of the industrial-commercial damage algorithms, linear regression analyses were performed for quality factors of 1 and 3 . The curves for $\mathrm{Q}=2$ and $\mathrm{Q}=4$ were determined by assuming a linear interpolation and extrapolation between the $\mathrm{Q}=1$ and $\mathrm{Q}=3$ curves. The damage data were drawn from the following sources:
(1) C. Pinkham and S. B. Barnes' estimates of the damage occurring to concrete and steel structures having relative $Q$ values of 1 and 3 [1972]. An averaged summary of their estimates is given below:

| \% Damage | MMI $=6$ | 7 | 8 | 9 |
| :---: | :---: | :---: | :---: | :---: |
| $\mathrm{Q}=1$ | 0.057 | 3.4 | 12.0 | 33.0 |
| $\mathrm{Q}=3$ | 0.045 | 2.0 | 5.8 | 11.8 |

(2) A survey by MIT of damage done to high-rise buildings in the Los Angeles area following the February 1971 San Fernando Valley earthquake [Whitman, et al, 1973]. The data were broken down into construction prior to 1933 and after 1933.

| $\%$ Damage | MMI $=6$ | 7 | 8 |
| :---: | :---: | :---: | :---: |
| $\mathrm{Q}=1$ | 0.06 | 5.86 | - |
| $\mathrm{Q}=3$ | 0.08 | .66 | 4.24 |

(3) J. H. Wiggins' regression equation of damage data and estimates made by Donald F. Moran and Roy Johnston [Culver, C. G., et al, 1975]. His equation is given in terms of Q-factor.

| $\%$ Damage | MMI $=6$ | 7 | 8 | 9 | 10 | 11 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| $Q=1$ | 0.625 | 3.4 | 18.5 | - | - | - |
| $Q=3$ | - | - | - | 2.23 | 7.94 | 28.3 |

(4) An analysis of data on damage to post-1960 highrise construction drawn from the Pacific Fire Rating Bureau's report on the San Fernando earthquake [Steinbrugge, et al, 1971]. The intensities were computed using hypocentral distance of the damaged structures surveyed and formulas given later in this chapter.

| $\%$ Damage | $M M I=6$ | 7 | 8 |
| :---: | :---: | :---: | :---: |
| $\mathrm{Q}=3$ | 0.04 | 0.33 | $2.7!$ |

The damage curves derived from the above, equally weighted data are shown in Figure 1-1 and the regression coefficients in Equation (5) are given for these curves in Table 1-4.

| Q | Modified Mercalli Intensity Range | c | d |  |
| :---: | :---: | :---: | :---: | :---: |
| 1 | $\left\{\begin{array}{l}6.0-7.0 \\ 7.0-9.9 \\ 9.9-12.0\end{array}\right.$ | -10.06 | 1.53 |  |
|  |  | -2.70 | 0.474 |  |
|  |  | 2.0 | 0.0 |  |
| 2 | $\left\{\begin{array}{rrr}6.0 & -7.5 \\ 7.5 & 11.2 \\ 11.2 & 12.0\end{array}\right.$$\left\{\begin{array}{rrr}6.0 & 7.6 \\ 7.6-12.0\end{array}\right.$ | $\begin{aligned} & -8.31 \\ & -2.36 \end{aligned}$ | $1.18$ | interpolated values |
|  |  |  | $\left.\begin{array}{l} 0.388 \\ 0.0 \end{array}\right\}$ |  |
|  |  | 2.0 |  |  |
| 3 |  | -6.99 | 0.962 |  |
|  |  | -2.16 | 0.332 |  |
| 4 | $\left\{\begin{array}{l}6.0-7.9 \\ 7.9-12.0\end{array}\right.$ | $\begin{aligned} & -6.34 \\ & -2.03 \end{aligned}$ | $\left.\begin{array}{l} 0.836 \\ 0.292 \end{array}\right\}$ | extrapolated values |
|  |  |  |  |  |

## Damage Algorithms for Dwellings

Damage curves for residential construction were drawn from California earthquake data. However, since no differentiation of damages for different ages of construction was made, it was necessary to develop one damage curve for the average age of the data base in question. Using this procedure the average $Q$-factor for the data base was found to be 2.65 . The variation between the relative


Figure 1-1. Quality of Construction for California and the Rest of the Nation by Date of Construction
damage to intensity for different $Q$-factors was computed by assuming that Q-factor is proportional to the maximum particle velocity the structure can withstand (i.e., a structure with $\mathrm{Q}=2$ can withstand twice the velocity of shaking of a structure with $Q=1$ at the same damage level). Data for the regression fit were drawn from the following sources:
(1) Don G. Friedman's [1970] estimate of damage to dwellings if an earthquake were to strike San Francisco in 1960. Twenty six point two (26.2) percent of the residential structures were built prior to 1933 for the damage data base used by Friedman: San Francisco (1957), Kern County (1952), and Long Beach (1933) earthquakes.

| $\%$ Damage | MMI $=6$ | 7 | 8 | 9 |
| :---: | ---: | :---: | :---: | :---: |
| Dwelling | 0.2 | 0.9 | 3.8 | 8.7 |

(2) Damage estimates for framed dwellings by the Environmental Science Services Administration [1969]. These estimates were obtained from the opinions of several earthquake engineering experts on the amount of damage accruing to each of several construction components. The estimates assumed an earthquake striking the Berkeley area at which time 35.4 percent of the residences were of pre-1933 construction.

| $\%$ Damage | MMI $=6$ | 7 | 8 | 9 |
| :---: | :---: | :---: | :---: | :---: |
| Dwelling | 0.385 | 1.77 | 6.74 | 9.52 |

(3) An analysis of data on dwelling damage due to the San Fernando earthquake, drawn from the Pacific Fire Rating Bureau report [Steinbrugge, et al, 1971]. The report included maps of the strongly affected portions of the San Fernando Valley which portrayed the percentage loss to wood frame dwellings and also to taxable improvements. These maps were compared to an intensity map of the area compiled by Duke and mapped by Wiggins [1973]. Nine percent of the data base contained pre-1933 construction.

| \% Damage | MMI $=7$ | 8 | 9 |
| :---: | :---: | :---: | :---: |
| Dwelling | 0.5 | 6.3 | 18 |

(4) An analysis of data from the HUD-NOAA report on the San Fernando earthquake [McClure, 1973]. This report gave detailed damage statistics for several affected areas and was combined with intensities computed using known hypocentral distance. All the dwellings surveyed were built after 1950.

| $\%$ Damage | MMI $=8$ | 9 | 10 |
| :---: | :---: | :---: | :---: |
| Dwelling | 14.4 | 21 | 30.5 |

The damage curves derived are given in Figure 1-2 and the results for the coefficients of Equation (5) are tabulated in Table 1-5.

| Q | Modified Mercalli Intensity Range | c | d |  |
| :---: | :---: | :---: | :---: | :---: |
| 1 | $\int 6.0-7.4$ | -6.01 | 0.943 |  |
|  | $\{7.4-10.6$ | -1.48 | 0.329 |  |
|  | 10.6-12.0 | 2.00 | 0.0 |  |
| 2 | $\int 6.0-7.8$ | -5.32 | 0.793 |  |
|  | $\{7.8-11.3$ | -1.55 | 0.313 |  |
|  | 11.3-12.0 | 2.00 | 0.0 |  |
| 3 | $\{6.0-8.3$ | -4.84 | 0.688 |  |
|  | $\{8.3-12.0$ | -1.63 | 0.300 |  |
| 4 | $\{6.0-8.7$ | -4.52 | 0.612 | extrapolated |
|  | $\{8.7-12.0$ | -1.71 | 0.289 \} | values |

Table 1-5. Damage Coefficients for Dwellings


Figure 1-2. Damage Algorithms for Dwellings

## Regional Structural Characteristics

Building code specifications in California changed in a number of locations after the 1933 Long Beach earthquake so that the capacity to withstand lateral forces was increased. Using the average relative change after 1933 from estimates by Donald F. Moran, John A. Blume and John H. Wiggins [Whitman, 1973], average descriptors (1 and 3) indicating the quality of construction of pre-1933 and post1933 structures in California [See Figure 1-3] were used to characterize structure qualities. Calling this descriptor, $Q$, age distributions for structures built prior to 1933 were estimated in California and prior to 1940 in the remainder of the United States. The derivation of these age distributions are described by Hirschberg, Gordon, and Petak [1978].


Figure 1-3. Quality of Construction for California and the Rest of the Nation by Date of Construction

```
Risk Mode1 - Computations of Expected Losses
```

Having derived the hazard, exposure and the vulnerability of the exposure as a function of geographic location and intensity, it is necessary to determine how different intensities affect a particular region of the country. By combining knowledge of the intensity expectancy with the damage algorithms for the exposure, the determination of a region's Loss Rate can be computed. The Loss Rate (LR) is defined as the average annual percent loss expected to occur to structures.

A functional relationship exists between damage per earthquake and Modified Mercalli Intensity, D(I). Likewise, a relationship exists between the number of earthquake events of a specific intensity to be expected each year and Modified Mercalli Intensity, $N(I)$. The number of earthquakes occurring within an intensity range, $\Delta I$, about some specific intensity, $I_{i}$, may thus be given as $N\left(I_{i}\right) \Delta I$ for a specific geographical region. The loss occurring in this intensity range is described as $D\left(I_{i}\right) N\left(I_{i}\right) \Delta I$, Expressing this as a sum,

$$
\begin{equation*}
L R=\sum_{I=6}^{I_{\max }} D(I) N(I) \Delta I \tag{6}
\end{equation*}
$$

Since the functions are readily integrable this may be written as,

$$
\begin{equation*}
L R=\int_{I_{1=6}}^{I_{2}=I_{\max }} D(I) N(I) d I \tag{7}
\end{equation*}
$$

Recalling that the expressions for damage and frequency of occurrence are given as,

$$
\begin{align*}
& D(I)=10^{(c+d I)}  \tag{8}\\
& N(I)=10^{(a+b I)} \tag{9}
\end{align*}
$$

where $b=0.6$ and $c$ and $d$ have been defined, the Loss Rate is derived by computing $a$ and $I_{\text {max }}$.

From Culver et. a]. [1975], the following empirical equations were derived which related Modified Mercalli Intensity, I, with surficial particle velocity, $V_{s}$; surficial particle velocity with site dynamic amplification factor (DAF) and surficial particle velocity (hard rock), $V_{r} . V_{r}$ is a function of hypocentral distance, $r$, from site to the source of an earthquake of magnitude, M.

$$
\begin{equation*}
\log _{10} V_{s}=-1.973+0.3751 \tag{10}
\end{equation*}
$$

The surface velocity can be found from the bedrock velocity by knowing the soil dynamic amplification factor, (DAF)

$$
\begin{equation*}
v_{s}=(D A F) v_{r} \tag{11}
\end{equation*}
$$

Empirical data indicate that the attenuation equations for $V_{r}$ in terms of magnitude and hypocentral distance, $r$, are different on either side of the Rocky Mountains. Thus:

Western United States (7ongitude $\geq 104^{\circ}$ )

$$
\begin{equation*}
\log _{10} V_{r}=-1.625+0.563 \mathrm{M}-1.403 \log _{10} r \tag{12}
\end{equation*}
$$

Eastern United States (1ongitude $<104^{\circ}$ )

$$
\begin{equation*}
\log _{10} V_{r}=2.062+0.563 M-0.979 \log _{10} r \tag{13}
\end{equation*}
$$

Substituting (13) or (12) into (11) and (11) into (10) and (10) and (1) into (4) yields the following equations. Note that maximum credible magnitude is assumed to be 8.5 in this example and $N$ for the maximum credible event is assumed to be 400 years [Culver, et. al., 1975]. Maximum credible magnitudes varied from 7.1 to 8.5 going from the eastern part of the United States to the western part.

## Western United States

$$
\begin{align*}
& a=A+0.56-2.243 \log _{10} \bar{r}+1.598 \log _{10}(D A F)  \tag{14}\\
& I_{\max }=13.7+2.67 \log _{10} D A F-3.74 \log _{10} \bar{r} \tag{15}
\end{align*}
$$

## Eastern United States

$$
\begin{align*}
& a=A+0.139-1.565 \log _{10} \bar{r}+1.598 \log _{10}(D A F)  \tag{16}\\
& I_{\max }=12.5+2.67 \log _{10} D A F-2.61 \log _{10} \bar{r} \tag{17}
\end{align*}
$$

Note that $A$ is defined as the effective seismicity of a generalized region (in this instance a $1 / 2^{\circ}$ longitude by $1 / 2^{\circ}$ latitude area) while $\bar{r}$ is the effective hypocentral distance of the seismicity for that region [Culver et, al. 1975].

$$
\begin{align*}
L R & =\int_{6}^{I \max } 10^{(c+d I)} \times 10^{(a-b I)} d I \\
& =\frac{10^{(a+c)}}{2.303(d-b)}\left[10^{\left.(d-b) I_{\max }-10^{(d-b) 6}\right]}\right. \tag{18}
\end{align*}
$$

Derivation of Seismic Intensity Maps

The seismic data used in the computation of the national damage statistics were drawn from Culver et. al. [1975]. That report gave seismic data for Alaska, Hawaii, and the contiguous United States on a $1 / 2^{\circ}$ longitude by $1 / 2^{\circ}$ latitude grid basis. Both the seismicity, $A$, and effective radius, $\bar{r}$, were computed using two separate data bases. One consisted of all historically recorded earthquakes known to have affected the United States prior to 1961 [Eppley, 1966]. The other data base was supplied by the National Oceanic and Atmospheric Administration (1961 - Present). It consists of all earthquakes having a Richter magnitude of 3.5 or greater through the years 1961-1973.

The quantities, a and $I_{\max }$, were computed for each data base and then compared, choosing the combination of $A$ and $\bar{r}$ that gave the maximum basement rock velocity
for each grid. The soil amplification data were obtained from the geologic description of the soil using Wiggins' formulas [1961, Barosh, 1964, 1979],

$$
\begin{align*}
(D A F) & =\left[\frac{V_{0} \rho_{0}}{V_{S H} \rho_{S}}\right]^{1 / 2}  \tag{19}\\
V_{S H} & =41.8(Z T)^{1 / 6} \tag{20}
\end{align*}
$$

where:

$$
\begin{aligned}
(\text { DAF }) & =V_{s} / V_{r}, \text { site dynamic amplification factor, } \\
\rho_{S} & =\text { average density of site soil }\left(124 \mathrm{lb} / \mathrm{ft}^{3}\right), \\
\rho_{0} & =\text { density of basement rock }\left(158 \mathrm{lb} / \mathrm{ft}^{3}\right) \\
V_{S H} & =\text { average shear wave velocity of site soil }(\mathrm{ft} / \mathrm{sec}), \\
V_{0} & =\text { shear wave velocity of basement rock }(8000 \mathrm{ft} / \mathrm{sec}), \\
Z & =\text { depth of deposit ( } 10 \mathrm{ft} \text { ), and } \\
T & =\text { age of deposit (years). }
\end{aligned}
$$

The geologic data were taken from a geology map compiled by Kinney [1966]. The surface geology was observed on a $1 / 2^{\circ}$ longitude by $1 / 2^{\circ}$ latitude grid basis and combined with the seismic data to give a and $I_{\max }$ for the entire United States. These data were used to construct the United States ground surface velocity contour maps shown in Figures 1-4 through 1-6. The maps represent the acceleration of ground shaking ( $g$ ) which would have a recurrence interval of 475 years.

## Expected Life Loss Estimates

The method for computing life loss due to earthquakes was based on the number of lives lost in past events in relation to the dollar losses for these events. This analysis is described in detail in Hirschberg, Gordon, and Petak [1978]. The resulting formula used for these estimates was:

Figure 1-4. Acceleration for "Normal" Soil in 'g's, Contiguous United States of America

Figure 1-5. Acceleration for "Normal" Soil in 'g's, Alaska


Figure 1-6. Acceleration for "Normal" Soil in 'g's, Hawaiian Islands

Life Loss $=712.88\left(\begin{array}{c}\text { building loss } \\ \text { in billions of } \\ 1970 \$\end{array}\right) .813\left(\begin{array}{c}\text { year of } \\ \text { occurrence } \\ -7900\end{array}\right)^{-.288}$
Relation of Injuries and Life Loss

The number of injuries and their extent was computed from data available for recent U. S. earthquakes [Table 1-17] giving an average ratio of:

$$
\begin{align*}
& (43.0) \cdot L L=\text { all injured }  \tag{22}\\
& (2.8) \cdot L L=\text { seriously injured } \tag{23}
\end{align*}
$$

Neither of these is a very good estimate primarily due to small amount of data and the rather loose definition of "serious" and "injury." In the NOAA Report [1972] the ratios were 4 serious injuries and 30 non-serious injuries to one death.


Table 1-6. Injury and Life Loss Ratios [NOAA, 1972]

## Computation of Isoseismals from the 1906 San Francisco and 1811 - 1812 New Madrid Earthquake

In order to derive some perspective of the earthquake sudden loss problem, we chose two earthquakes for use in damage scenarios. They are the famous 1906 San Francisco and 1811-1812 New Madrid earthquakes. These events were first modeled and their intensities mapped. The magnitude of the San Francisco earthquake was taken as $M=8.25$ [Eppley, 1966] and the New Madrid as $M=7.5$ [Nuttli, 1973]. The energy of the earthquakes was then dispersed along the length of the fault rupture. The fault lines were drawn from a tectonic map of the country [National Atlas, 1966]. The length of fault rupture was related to earthquake magnitude through a regression equation of Bonilla's data [Wiegel, 1970].

$$
\begin{equation*}
\log _{10} L=0.66 M-3.1 \tag{24}
\end{equation*}
$$

where $L=$ fault rupture length (miles)

The energy from the large earthquakes was distributed along the faults by breaking them up into smaller earthquakes every twenty miles along the rupture. The size of the smaller earthquakes was determined using Richter's energy-magnitude relation [Allen et. al., 1965], $\log E=11.8+1.5 \mathrm{M}$, and was found to be

$$
\begin{equation*}
M_{i}=M_{o}-\frac{2}{3} \log _{10} N \tag{25}
\end{equation*}
$$

where $\quad M_{0}=$ magnitude of the original earthquake,
$M_{i}=$ magnitude of distributed earthquakes, and
$N=$ number of distributed earthquakes.

The local intensity of these distributed epicenters was found by adding the intensities from each $M_{i}$ by the root sum square technique and using the hypocentral distance to each $M_{i}$. An earthquake depth of 10 miles was assumed for both earthquakes. The hard rock velocity, $V_{r_{i}}$, due to each $M_{i}$ was computed using either equation (12) or (13).

The site intensity was then found using equations (10) and (11). The soil data for the New Madrid sequence were averaged for each $1 / 2^{\circ}$ longitude by $1 / 2^{\circ}$ latitude grid, since the soil conditions do not vary drastically in the Mississippi Valley.

Soil data for the San Francisco Scenario were reduced to a $1 / 8^{\circ}$ longitude by $1 / 8^{\circ}$ latitude grid size in order to give finer detail. Maps of the computed intensity distributions are shown in Figures 1-7 and 1-8. The actual isoseismals (Figures 1-9 and 1-10) may be compared with those derived theoretically.


Figure 1-7. San Francisco Scenario, Intensities
Due to an $M=8.5$ Shock


Figure 1-10. The Generalized Isoseismals of the
New Madrid Earthquake of December 16,
1811 [Nutt1i, 1973]


Figure 1-9. The Rossi-Forel Scale Intensity Map of the 1906 San Francisco Earthquake,
Redrawn from Essa [1969].

## Average Annual Earthquake Losses

## Annual and Sudden Loss Estimates

Using equation (18) along with the amount, type, and age of construction, losses were computed for each county and added to determine state losses. These totals are listed in Tables $1-7$ to $1-10$ along with the value of construction exposed to damaging* earthquakes in each state. Tables 1-11 to 1-14 present the regional totals and Tables 1-15 and 1-16 give the regional and national totals with one standard deviation added to the seismicity.

The scenarios chosen for study were the 1906 San Francisco and the 1811 New Madrid, Missouri events. The estimated historic magnitudes were used to derive the damages in the same manner as was done for the national totals. The scenario results are presented in Table 1-17.

Some interesting observations can be derived from the results of these studies.
(1) Even though the loss percentage decreases every year as new, better construction comes on line and the older construction phases out, the annual loss in constant dollars increases because of the increasing amount of dollar exposure.
(2) The San Francisco earthquake was almost the same size as the New Madrid series of shocks, but it would produce more losses because more property is exposed in the epicentral region than that in the New Madrid region.
(3) A greater area is affected by the New Madrid Scenario than the San Francisco event. Losses for New Madrid would be:

|  | $\%$ |
| :--- | :--- |
| Alabama | 0.281 |
| Arkansas | 5.220 |
| Florida | 0.039 |
| Georgia | 0.003 |

[^0]| Kentucky | 0.722 |
| :--- | :--- |
| Louisiana | 0.608 |
| Mississippi | 1.820 |
| Oklahoma | 0.003 |
| Tennessee | 4.710 |
| Texas | 0.028 |
| Illinois | 0.255 |
| Indiana | 0.096 |
| Missouri | 2.200 |
| Losses for the San Francisco event would be: |  |
| California | 5.210 |
| Nevada | 0.003 |

(4) If the New Madrid event were shifted to the north to include St. Louis in the higher intensity zones, a greater amount of damage could be expected both in the St. Louis and Chicago areas (Figure 1-11).
(5) On an annual loss basis the western region of the country is expected to suffer about 88 percent of the damage even though it contains only 18 percent of the buildings in the country.
(6) The New Madrid scenario results could be quite low, since the computer plots appear to be about 1 MMI lower than the observed plots.

## KEY TO TABLES 1-7 TO 1-10

| total at risk | $=$ | the value-in-place of all buildings located in counties with a non-zero* probability of damaging earthquakes in millions of 1970 base year dollars. |
| :---: | :---: | :---: |
| total damage | $=$ | The annual loss in terms of value-in-place in the year of the table in millions of 1970 base year dollars. |
| total percent damage | = | the annual damage divided by the value-at-risk $\times 100$ |
| total population | = | the population in each county with a non-zero probability of a damaging earthquake occurrence. |
| lives lost | = | the estimated number of lives lost derived from the dollar losses to buildings. |
| death rate | $=$ | the estimated number of lives lost divided by the total population $\times 100$. |
| percent of damage by type | $=$ | percentage of total estimated annual damage in each category listed below. |
|  |  | Ratio of Replacement to Repair |
| NO | = | none 0.00\% - 0.50\% |
| LI | = | light 0.58\% - 1.25\% |
| MOD | = | moderate 1.25\% - 7.50\% |
| HEA | = | heavy 7.50\% - 65.00\% |
| SEV | $=$ | severe 65.00\% - 99.99\% |
| COL | = | collapse 99.99\%-100.00\% |

[^1]| staie | total at risk | total damage | total percent damage | TOTAL POPULATION | LIVES LOSt | death rate | PERCENT Of damage by type |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  | No | 11 | m0D | HEA | SEV | COL |
| AL | 5155.53 | ． 0227 | ．441E03 | 119282． | 0. | ． 53020.15 |  | 55. | 43. | 0 。 | 0. | 0. |
| A 2 | 16857．38 | ． 7435 | ．441E－02 | 1712058． | 1. | ． $390 \mathrm{E}-04$ |  | 2b． | 50. | 26. | 0. | 0. |
| AR | 4184.21 | 3.2508 | ．771E－01 | 655667. | 3. | $.433 f-03$ |  | 25. | 30. | 24. | 0. | 0. |
| CA | 227187．29 | 439.6156 | .193 | 19935761. | 154. | ． $774 \mathrm{t}-03$ |  | 30． | 30. | 40. | 0. | 0. |
| co | 22470．10 | 20.2387 | ．900E－01 | 2182386. | 10. | －479EMS |  | 13. | 36． | 49. | 1. | 0. |
| C 1 | 34984．08 | ． 7074 | ． $219 \mathrm{E}=02$ | 3032217. | 1. | ． $214 \mathrm{E}-04$ |  | 54. | 40 | 0 。 | 0. | 0 0． |
| DE | 5721.53 | ． 0694 | ．121E－02 | 548104. | 0. | $.178 f-04$ |  | 61. | 33 | 0. | 0 ． | 0. |
| DC | 12617.67 | .0573 | ． $454 E-03$ | $756510^{\circ}$ | 0 。 | ．920E－0．5 |  | 93. | 1. | 0 。 | 0. | 0. |
| FL | 48006．71 | .9489 | ．19AE－02 | 5193583. | 1. | ． $100 \mathrm{E}=04$ |  | 28． | 52. | 20. | 0. | 0. |
| Ga | 14625.85 | .4528 | ．310t－02 | 1925036. | 1. | ．285E－04 |  | 32． | 49. | 19. | 0 。 | 0. |
| 10 | 5792.37 | 1．5354 | －265t－01 | 657563. | 1. | －212E－03 |  | 17. | 40. | 43. | 0. | 0. |
| IL | 30920．55 | ．9548 | －309E－02 | 2926304. | 1. | －318E－04 |  | 28. | 31. | 35. | 0. | 0. |
| IN | 11223.70 | .1347 | ． $120 \mathrm{E}=02$ | 1221265. | 0. | ．155E－04 |  | 59． | 31. | 3. | 0 ． | 0. |
| 14 | 6355.07 | ． 0331 | $.521 t=03$ | 683683. | 0 ． | －89BE－05 |  | －6． | 34． | 0. | 0 。 | 0. |
| K 3 | 12963．83 | ． 1662 | $.128 E-02$ | 1377462. | 0. | ．208E－04 |  | 36． | 56. | $n^{6}$ | 0. | 0. |
| KY | 5764.57 | 1.3022 | －220E－01 | 841404. | 1. | －147E－03 |  | 21. | 41. | 37. | 0. | 0. |
| LA | 29499．11 | 1．0901 | ． $641 \mathrm{E}-02$ | 3517946． | 2. | －496E－04 | 0 | 21. | 41. | 36． | 0. | 0. |
| ME | 6972．62 | ． 0323 | ．463E－03 | 823851. | 0. | ． $747 \mathrm{E}-05$ |  | 98. |  | 0 ． | 0. | 0. |
| MD | 30486，01 | .1389 | $.455 E 003$ | 2265774. | 0 。 | ． $952 \mathrm{E}-05$ |  | 17. | 22. | 1. | 0. | 0. |
| Ma | 50020.91 | 1.6877 | ． $337 \mathrm{~F}=02$ | 4200448. | 1. | ． $316 t-04$ |  | 34． | 53. | 13. | 0. | 0. |
| M1 | 67761．31 | ． 9454 | －140E－U2 | 6404101. | 1. | ． $150 \mathrm{E}-04$ |  | 53. | 35. | 12. | 0. | 0. |
| MN | 4241.89 | ． 0019 | － $445 E-04$ | 599727. | 0. | －123E－05 |  | 90. | 10. | 0. | 0. | 0. |
| H3 | 11525．36 | －4190 | ． $364 E=02$ | 1686699. | 1. | － 3 SSE－04 |  | 43. | 38. | 19. | 0. | 0. |
| MO | 22719.31 | 15.2595 | ． $071 \mathrm{E}-01$ | 2214259. | 9. | － $416 \mathrm{~F}=03$ |  | 16. | 33. | 48. | 1. | 0 。 |
| MT | 5766．38 | 1.4403 | ． $250 \mathrm{E}=01$ | 627717. | 1. | ． $222 \mathrm{E}=03$ |  | 15. |  | 42. | 0. | 0. |
| NE | 14271.01 | .1060 | ． $116 \mathrm{E}=02$ | 1485321. | 0. | ． $219 \mathrm{E}=04$ |  |  |  |  | 0. | 0. |
| NV | 5793.06 5795.51 | 2，6977 | － 460 EFOD | 487790 | 2. | － $406 \mathrm{E}-03$ |  |  |  | 7. | 0. | 0. |
| NH | 5795.51 03720.33 | 3.2091 | ． $301 E-02$ | 565163. | 0. | － $440 \mathrm{E}=04$ |  |  |  | 0. | 0. | 0. |
| NJ | 03720.33 | 3．4298 | ． $410 \mathrm{E}=02$ | 7172164. | 3. | .410 EFO 4 |  |  |  | 0. | 0. | 0. |
| NM | 8028.13 20938724 | 1.1620 20.2367 | －145E－01 | 887902 | $1{ }^{1}$ | －122E－03 |  |  |  | 30. | 0. | 0. |
| NY | 209387.24 | 20.2367 | －960E－02 | 16020800. | 12． | .734 ECOH |  |  |  | 0. | 0. | 0. |
| NC | 24632.32 | ．0781 | $.317 E 03$ | 3250881. | 0 。 | $.509 \mathrm{E}=05$ |  |  | 12. | 0. | 0. | 0 。 |
| No | 3224.53 | .0083 | －250E－03 | 401228. | 0. | ． $550 \mathrm{E}-05$ |  |  |  | 20. | 0. | 0. |
| OH OK | 88663．07 | 1.0400 | ． $117 \mathrm{E}=02$ | $8874684^{\circ}$ | 1. | ． $142 \mathrm{E}-04$ |  |  |  | 0. | 0. | 0. |
| OK | 22307.83 | ． 5157 | $.231 E-02$ | 2445099. | 1. | ． 231 ECO |  |  | 57. | 9. | 0. | 0 ． |
| OR | 17447.94 | 1．7062 | $.978 \mathrm{CO}=02$ | 1807847. | 2. | ． 89 UE－04 |  | 25. | 50. | 26. | 0. | 0. |
| Pa | 60824.41 | ． 3810 | ．570E－03 | 6500033. | 0. | ．73PE－05 |  | 67. | 22． | 11. | 0. | 0. |
| R1 | 8439.58 | ．0084 | ．811E－03 | 864017. | 0. | ． $111 \mathrm{E}-04$ |  | 64. | 36. | 0. | 0. | 0. |
| Sc | 19423.46 | 1.9364 | $.997 E=02$ | 2556543. | 2. | ．622E－64 |  | 22. | 44. | 34. | 0. | 0. |
| 90 | 5091．87 | ． 0757 | ． $149 \mathrm{E}=02$ | 637127. | 0. | － $228 \mathrm{EFO4}$ | 0 | 29． | 48． | 23. | 0. | 0. |
| in | 18332.03 | 15.1440 | ． $826 E 001$ | 2398162. | 7. | ． $308 \mathrm{Bt}-03$ |  | 23. | 52. | 25. | 0. | 0. |
| Tx | 67076．33 | ．7542 | －R6OE－03 | 9075057. | 1. | ． 11 UE－04 |  | 36． | 44. | 20． | 0. | 0. |
| UT | 10603.18 | 12.2015 | ． 115 | 1059273. | 7. | $.037 E-03$ |  | 10. | 41. | 44. | 0. | 0. |
| VI $\mathbf{v a}$ | 451.42 06047 | ． 0013 | ．281E－03 | 55009. | 0. | ． $638 \mathrm{C}=05$ |  | 100. | 0. | 0. | 0. | 0. |
| VA | 46047.22 | ． 4261 | － $925 \mathrm{E}-03$ | 4282881. | 1. | ． $159 \mathrm{~F}=04$ |  | 54. | 41. | 4. | 0. | 0. |
| W4 | 34838.53 9624.81 | 96．8009 | .278 $.7045-03$ | 3317835. 1195485. | 40. | －121t－02 |  | 10. | 41. | 43. | $0 \cdot$ | 0. |
| WI | 2142.19 | .0203 | ． $949 \mathrm{E}=03$ | $25793{ }^{\text {2 }}$ ． | 0. | － $1245-04$ | 0. |  | 41. | 0. | 0. | 0. |
| WY | 2826.69 | ．04b2 | －104E－02 | 294824． | 0. | － $292 t=04$ | $n$ |  | 45. | 27. | 0. | 0. |
| AK | 3849.70 | 3.6247 | ． $942 \mathrm{t}=01$ | 210801. | 3. | ． $992 \mathrm{ct-03}$ | 0 。 | 29． | 55. | 16. | 0. | 0. |
| Hi | 1001．71 | .2570 | ． $2575-01$ | 109624. | 0. | $.218 E-03$ | 0 | 18. | 41. | 33. | 0. | 0. |


| State | total at misk | total damage | total percent damage | total population | lives lost | death rate | Percent of damage by type |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  | N0 | 1 | MOD HEA | SEV | COL |
| AL | 6570,35 | . 0253 | . 365E-03 | 754239. | 0. | . 5 S6E-05 |  | 62. | 38.00 | 0. | $0 \cdot$ |
| ${ }^{\text {AL }}$ | 24377.17 |  | -36At-02 | $2108245{ }^{\circ}$ | 30 | - 3 3 HEEO4 |  |  | 31. 21. | 0. | $0 \cdot$ |
| ${ }^{\text {AR }}$ | 5161.05 | 3.5975 444 | .697t-01 | 662379. | 151 | -445E003 |  |  | 32. 20. | 0. | 0. |
| ${ }_{\text {c }}{ }_{\text {c }}$ | 304762.65 30285 | 444.4143 24.0223 | -140 | $21956401{ }^{\circ}$ $2402755^{\circ}$ | $151{ }^{12}$ | . 687 EFOO | ${ }^{0} 0^{\circ}$ |  | 33. 34. | ${ }^{0} 0$ | $0 \cdot$ |
| ${ }_{\text {co }}^{\text {co }}$ | 30285.50 47060.27 | 24.0223 | . $013 \mathrm{SE}=01$ | 2402755.0. | 12. | : $490 \mathrm{E}=03$ | $0^{\circ}$ |  | ${ }^{38} 0^{45} 0^{4}$. | ${ }_{0}{ }^{0}$ | 0. |
| Ct | 47060.27 7812.41 | .A721 | -1ASE-U2 | $3371325{ }^{\circ}$ $616974^{\circ}$ | ${ }_{0}^{10}$ | -205E-04 | 0. |  | ${ }^{38} 0^{\circ} 0^{0}$ | 0. | 0. |
| ${ }^{\text {D }}$ | 20404,34 | . 0771 | - 37AE-03 | 1001025. | 0 | . 852 Ec 05 | 0. |  | ${ }^{4} \cdot 0$. | 0. | 0. |
| PL | 73600.72 | 1.1832 | .1615-02 | 6432974. | 1. | -140E-04 | 0. |  | 53. 15. | 0. | 0. |
| ga | 19179.53 | . 5056 | -204E-02 | 2062243. | 1. | - $2816=04$ | 0. | $3{ }^{30}$ | 49.15. | 0. | 0. |
| 10 | 7371.09 | 1.7066 | -240E=01 | 684621. | 1. | -217E-03 | 0. |  | 41.400 | $0 \cdot$ | 0. |
| ${ }^{14}$ | 39801.77 | 1.0306 <br> 1503 | -259E-02 | 3091302. | $10^{\circ}$ | - 3 - 15090008 | ${ }_{0} 0^{\circ}$ |  | 37. 32. | 0. | 0. |
| 1 IN | 14989.69 7862.89 | . 1503 | :100E-02 | $1334399{ }^{\circ}$ | $0:$ | -150F-04 $-\mathrm{AQ2E}=05$ | $0 \cdot$ |  | ${ }^{34} 0^{34} 0^{2} 0$ | $0 \cdot$ | 0. |
| ns | 10175,76 | .1740 | -110E-02 | 1406730. | $0 \cdot$ | .207E04 | $0 \cdot$ |  | 53. 6. | 0. | 0. |
| kr | 7228.90 | 1.4375 | -199t-01 | 860600. | ${ }^{1}$ | . 1406003 | 0. |  | 42. 34. | 0. | 0. |
| LA | 37093.86 | 2.2106 | . 596 EEOR | 3609564. |  | -521E004 | $0 \cdot$ |  |  | 0. | $0 \cdot$ |
| Me | 8685.95 46227.29 | . 01758 | : 41 PE-03 | 6443450 2755097 | 0. | $.761 E-05$ $.901 E 05$ | 0. |  | ${ }_{17}^{2} \cdot 10$ | 0. | $0 \cdot$ |
| ma | 67729.93 | 1.9500 | -289E-02 | 4700151. | 1. | . 308 EmOH | 0. |  | 51. 10. | 0. | 0. |
| MI | 08353.44 | 1.0487 | -119t-02 | -942460. | 1. | -147E04 | 0 . | -0. | 29. 11. | 0. | 0. |
| mN | 5246.40 | . 0020 | - 391E-04 | 613339. | $0 \cdot$ | -124E.05 | 0. |  | ${ }^{6} 0^{\circ} \cdot$ | $0 \cdot$ | $0 \cdot$ |
| ns | 14536.50 | -4709 | - 324E-02 | 1732622. | 10 | - $343 \mathrm{BE}-04$ | 0. |  | 36. ${ }^{31}{ }^{\text {a }}$. | $0 \cdot$ | 0. |
| ${ }_{\text {mo }}$ | 28807.47 | 10.4400 | -571t-01 | 2298342. |  | -4106003 | $0 \cdot$ |  | $3^{34}{ }^{\text {4 }}$ 45. | ${ }^{0} \cdot$ | ${ }^{\circ} \cdot$ |
| MT | 1016.95 18267.22 | 1.5403 .1778 | -220t=01 | -6253420, | 10 | 226E003 $.214 E 004$ | $0^{0} 0^{\circ}$ |  |  | 0. | $0 \cdot$ |
| Nr | O754.40 | 3.7405 | :428t-01 | $600370^{\circ}$ | 2. | .407e0s | 0. |  | 57. 5. | 0. | 0. |
| NH | 7853.85 | . 2431 | . $310 \mathrm{E-02}$ | 629533. | ${ }^{0}$ | .429E.04 | 0. |  | 32. 0. | 0. | 0. |
| NJ | 112976.64 | 3.9236 | . $347 \mathrm{TOO2}$ | 7957273. | 3. | - 3978004 | 0. |  | ${ }^{53} 0^{0} 0^{\circ}$ | 0. | 0. |
| ${ }_{\text {NH }}^{\text {NH }}$ | 10264.35 270340.02 | 1.3340 22.7714 | - $130 \mathrm{l}=01$ $\cdot B 24 E-02$ | 1730114. | 12. |  |  |  | 39, ${ }^{\text {20. }}$ | 0. | $0_{0}^{0}$ |
| NC | 32636.61 | . 0912 | . $2796=03$ | 3515699. | 0. | . 510 E -0S | 0. | 92. | 8. 0. | 0. | 0. |
| no | 3627.19 | .0084 | -220E03 | 309936. | 0. | .555E05 | 0 . |  | 44. 17. | 0. | 0. |
| OH | 115529.54 | 1.1670 | -101E-02 | $9493150^{\circ}$ | 1. | -140t-04 | 0. | $5{ }^{50}$ | 35.6 | 0. | $0 \cdot$ |
| OK | 20472,29 | .6252 | .212E-02 | 2017452. | 1. | . $239 \mathrm{E}=04$ | 0. |  | ${ }^{56} 0^{5} 0^{\circ}$ | 0. | 0. |
| OR | 22766.60 | 1.9023 | -630t-02 | 1934474. | 2. |  | 0. |  | ${ }^{49}{ }^{23}{ }^{22}$. | $0^{\circ}$ | ${ }^{\circ} \cdot$ |
| PA | 86702.99 10895.10 | . 4350 | $.502 E-03$ $.701 E 03$ | 6938460 923097 | $1^{1 .}$ | $.734 E=05$ $.109 t=04$ | $0_{0} 0$ | ${ }^{68} 8$ | ${ }^{23} 3^{\circ} 9^{\circ} 0^{\circ}$ | 0. 0. | 0. |
| ${ }^{\text {s }}$ | 25507.60 | 2.2740 | - 172 CaO | $2756747^{\circ}$. | 2. | . 6205004 | 0. | 24. | 46. 31. | 0. | 0. |
| s0 | 6189.95 | . 6797 | -129E-02 | 633426. | 0. | . 230504 | 0. |  | 47. 20. | 0. | 0. |
| iN | 24130.06 | 16.1427 | . $752 \mathrm{E}-01$ | 2567490. | 8. | -310f-03 | 0. |  | 54. 20. | 0. | 0. |
| Tx | 118860.52 | . HO 15 | .12SE-03 | 10056335. | 1. | -106t-04 |  |  | 42.18. | 0. | 0. |
| UI | 14427.91 | 14.7129 | - 102 | 1170900. | ${ }_{0}^{60}$ | .042t-03 |  |  | 3. 40. | 0. | $0 \cdot$ |
| VI VA | 564.66 05570.97 | . 00014 | . 2528503 | 366660 4065971. |  | $.053 t-05$ $.150 t-04$ |  |  | ${ }^{36} 0^{\circ} 0^{\circ}$ \% | ${ }^{0} 0$ | $0 \cdot$ |
| WA | 44983.02 | 111.1033 | . 247 | $35134622^{\circ}$ | 43. | -122F-02 | 0. | 18. | 43, 39. | 0. | 0. |
| nv | 11 R07.An | .0172 | -HIIE-03 | 1200838. | 0 。 | .941E0S | 0. |  | 40.16. | 0. | 0. |
| WI | 2730.93 5475.93 | -0275 | - Brateo3 | 211508. | $0^{\circ}$ | -128t-04 | 0 . | 6n. | 34.30 | 0. | 0. |
| nr ar | 5475.53 5007.20 | .035103 4.3139 |  | 247201: | 3. | $.294 t-04$ $.104 E=02$ | $0_{0}^{0} 0$ | 31. | 46. 23. | 0. | 0. |
| HI | 1100.23 | . 2752 | .231t-11 | 106890. | 0 : | :227t-03 | 0 : | 20. | 49: 31: | 0 0, | 0. |




## KEY TO TABLES 1-11 TO 1-14.

## Census Regions

## NE Northeast

NC North Central

UR VL
RR VL
UR DR
RR DR
TOT VL
TOT DM
TOT DR
South
West
National Total
SMSA Value of structures at risk in $10^{6} 1970 \$$
Non-SMSA Value of structures at risk in $10^{6} 1970 \$$
[Damage/Value of Structure] $\times 100$. SMSA
[Damage/Value of Structure] $\times 100$. NON-SMSA
Regional Total Value of Structures at risk $10^{6}$ 1970\$
Regional Total Damage Estimate 1970\$
Regional [Damage Total/Value of Structures Total] $\times 100$.

Note: The data in the population column are in number of people.








 The Values at Risk and Annual Damages Due to Earthquake in 1970, Valued in Millions of $1970 \$$ (regional and national totals)

WEGIONAL AND NATIONAL TOTALS
$\omega^{c}$
0
$\geq$
3
 30482.6354284 .0441713609 .1769781 .411 304820.077E03 3.518E-03 5.238E-0Si 505E-021 $62021=1$


 $2,833 E=033.224 E=034,033 E=051$. $472 E-021$ $6029.33 \quad 16504.98 \quad 23510.7720728335,1345699.531$ $\begin{array}{rrrrrrr}580 E-04 & 7.296 E-046.071 E-04 & 1.5872-051 & 114 E-021 \\ 4162.69 & 4136.00 & 10650.52 & 9561336,1 & 120627.361\end{array}$ $1.610 E-021.291 E-021,413 E=041$ 192E-011 20640.9833961 .2930289670 .1486326 .891





[^2] $\begin{array}{ccccccc}36030.54 & 93102.13 & 40281.03 & 362362001 & 750243.761 \\ .742 E-03 & 3.197 E-63 & 5.367 E-03 & 3.694 E-051 & .614 E-021\end{array}$ 296183.061
$417 E=021$ 2.818E-03 2.699E-03 2.054E-035.287E=051, 417E=021 40128.79100110 .99 09922.83 57647454.11046426 .821

\section*{ー} 1608 59079.71 36748630.1735293.381 | 59079.71 | 35748630.1 |
| :--- | :--- |
| .130 | $7.1735-041$ |
| 14393.381 |  | i144 19 i4444.87 7295894.1 127112.011 m02 4. 270E-0? 4, SS1t-041 :440E-011 $\begin{array}{rrrr}3090.18 & 73534.58 & 43444424.1 & 862405,991 \\ 354 E+07 & 8.2815447 & 325.1 & 1,035 E+091\end{array}$



 ~~~ 158190.61 7009.45

| REGION | VALUE OF STRUCTURES (NILLION 1970 \$) AT RISK TO DAMAGING EARTHQUAKES | AVERAGE LOSS (\%) | average plus ONE STANDARD deviation loss (\%) | AVERAGE LOSS <br> (MILLION 1970 \$) |
| :---: | :---: | :---: | :---: | :---: |
| NORTHEAST |  |  |  |  |
| 1970 | 466,087 | . 00575 | . 00820 | 26.8 |
| 1980 | 618;809 | . 00490 | . 00698 | 30.3 |
| 1990 | 832,403 | . 00472 | . 00674 | 39.3 |
| 2000 | 1,069,000 | . 00456 | . 00651 | 48.8 |
| NORTH CENTRAL |  |  |  |  |
| 1970 | 269,341 | . 00698 | . 03310 | 18.8 |
| 1980 | 347,802 | . 00585 | . 02755 | 20.3 |
| 1990 | 466,327 | . 00583 | . 02886 | 27.2 |
| 2000 | 599,183 | . 00577 | . 02675 | 34.6 |
| SOUTH |  |  |  |  |
| 1970 | 395,113 | . 00696 | . 02940 | 27.5 |
| 1980 | 545,819 | . 00591 | . 02495 | 32.3 |
| 1990 | 776,289 | . 00573 | . 02416 | 44.5 |
| 2000 | 1,046,427 | . 00558 | . 02346 | 58.4 |
| WEST <br> (including CA) |  |  |  |  |
| 1970 | 363,875 | . 16000 | . 30160 | 582.1 |
| 1980 | 484,683 | . 12600 | . 23698 | 611.1 |
| 1990 | 660,975 | . 12300 | . 23101 | 813.0 |
| 2000 | 862,406 | . 12000 | . 22504 | 1,035.0 |

Table 1-15. Annualized Losses to Structures by Census Region

| NATIONAL <br> YEAR | BILLION <br> 1970 <br> EXPOSED | BILLION <br> 1970 $\$$ <br> AT RISK | MILLION <br> 1970 $\$$ <br> LOSS | AVERAGE <br> LOSS ( $\%$ ) | AVERAGE PLUS ONE <br> STANDARD DEVIATION <br> LOSS (\% $)$ |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 1970 | $2,064.5$ | $1,494.2$ | 655 | .04380 | .09043 |
| 1980 | $2,754.4$ | $1.947,1$ | 694 | .03480 | .07209 |
| 1990 | $3,779.8$ | $2,736.0$ | 924 | .03380 | .06890 |
| 2000 | $4,925.2$ | $3,577.0$ | 1,177 | .03290 | .06712 |

Table 1-16. Annualized Losses to Structures Nationally

| NATIONAL <br> YEAR | VALUE AT RISK <br> IN AREA MMI>6 <br> BILLION 1970 $\$$ | POPULATION AT <br> RISK IN AREA <br> MMI | BUILDING <br> LOSS IN <br> BILLION 1970 | TOTAL VALUE AT <br> RISK LOST <br> $(\%)$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| SAN FRANCISCO SCENARIO |  |  |  |  |  |
| 1970 | 76.5 | $7,795,137$ | 10.2 | 13.4 |  |
| 1980 | 113.3 | $9,252,058$ | 13.7 | 12.1 |  |
| 1990 | 157.3 | $10,708,978$ | 17.6 | 11.2 |  |
| 2000 | 208.4 | $12,165,899$ | 20.8 | 10.9 |  |
|  |  |  |  |  |  |
| 1970 | 1181 | $19,525,116$ | 3.1 | 2.6 |  |
| 1980 | 165.5 | $21,683,916$ | 3.9 | 2.3 |  |
| 1990 | 220.2 | $23,842,716$ | 4.7 | 2.1 |  |
| 2000 | 282.0 | $26,001,515$ | 5.8 | 2.0 |  |

*The numbers in the value at risk and population at risk columns could easily be doubled whereas the losses could be quadrupled if an average DAF equal to $4+$ were used uniformly for the site amplification factor. The uncertainty of DAF in areas east of longitude $104^{\circ}$ gives rise to uncertainty in this scenario

Table 1-17. Losses Due to the Recurrence of the New Madrid and San Francisco Earthquakes

The De Facto Value of a Lost Life and an Injury

Using techniques determined by Wiggins [1973], the de facto value of a human life in 1970 dollars ranges between $\$ 75,000$ and $\$ 250,000$ depending on the mode of calculation. The mean value is $\$ 150,000$. Using the figures cited by the National Safety Council [1971] for 1970, 10,800,000 injuries cost $\$ 16$ billion in wage loss, medical expense and insurance administration costs. An additional $\$ 4$ billion was accounted for as time lost by workers. Thus, the average cost of an injury is $\$ 1,852$.

Table 1-18 gives the dollar costs associated with life loss and injury from the predicted annualized damages for 1970, 1980, 1990 and 2000.

| YEAR | $\begin{aligned} & \text { LIFE } \\ & \text { LOSS } \end{aligned}$ | ALL <br> INJURIES | ANNUAL LOSSES IN MILLIONS OF 19705 |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | DUE TO INJURIES AND DEATHS | DUE TO BUILDING LOSSES | DUE TO LIFE LOSS, INJURY, AND BUILDING LOSS |
| 1970 | 273 | 11739 | 63 | 655 | 718 |
| 1980 | 279 | 11997 | 64 | 694 | 758 |
| 1990 | 341 | 14663 | 78 | 924 | 1002 |
| 2000 | 403 | 17329 | 93 | 1177 | 1270 |

Table 1-18. Total Annual Losses Including Life Loss and Injury Costs


Figure 1-11. Percent Damage for Counties in the Epicentral Region of the New Madrid Scenario [1974]. A Higher DAF Assigned to the Surrounding Soil Could Double the Cross-Hatched Area and Increase Percentages by about 1.5 Times

## Chapter Four

## Effects of Mitigations on Earthquake Losses

The Types of Earthquake Mitigations Considered for the Adjustments

An indication of the effect various mitigations have on earthquake losses may be studied by simulating changes in the physical relationship of seismically active areas and the structures at risk. A list of potential mitigations has been constructed in Table l-19 to present a perspective on the various types of mitigations possible. Although the study is not charged with the responsibility of investigating the effect of mitigating the "hazard" part of the hazard-exposure-vulnerability-risk situation, it is examined in order to demonstrate the simulator.

|  | MItigAtion | $\begin{gathered} \text { APPLICATION } \\ \text { TIME } \\ \hline \end{gathered}$ | REQUIREMENTS |
| :---: | :---: | :---: | :---: |
|  | Warning System (WS) |  | Prediction Tools \& Administrative Policies |
| (2) | Earthquake Prevention (EP) |  | Earth Strain Relief |
| (3) | Earthquake Insurance (EI) | PRE- | Earthquake Loss Simulators |
| (4) | Structural Protection (SP) | DISASTER | Building Codes, Standards of Practice \& Enforcement |
|  | Land Use Planning (LP) |  | Zoning and Subdivision Regulations |
| (6) | Hazardous Building Rehabilitation (BR) |  | Favorable Taxation Laws Rehabilitation Monies and Legislation |
| (7) | Disaster Relief (DR) |  | S Government Plans |
|  | Reconstruction (RE) | $\begin{aligned} & \text { POST- } \\ & \text { DISASTER } \end{aligned}$ | \{ Repair Money |
| (9) | $\begin{aligned} & \text { Loss Bearing or } \\ & \text { Inaction (LB) } \end{aligned}$ |  | Nothing |

Table 1-19. A Perspective on Various Earthquake Mitigations

## National Loss Reduction Due to Various Hypothesized Mitigations

(1) The first mitigation considered was limited to California, reflecting a policy which could be enacted at the state level. It involves a type of earthquake prevention wherein the potential strain energy is conserved. The maximum credible earthquake magnitude was lowered by one Richter magnitude unit. In order to conserve energy, however, the number of earthquakes below the new maximum credible, $M$, was increased.

The Magnitude-frequency-of-occurrence relationship is

$$
\begin{equation*}
\log N=A-b M \tag{26}
\end{equation*}
$$

where $N$ is the number of earthquakes equal to or greater than Richter magnitude $M$ to be expected each year, $b$ is a constant empirically determined to to be 0.9 and $A$ is one measure of the seismicity (see Chapter Two for the differentiation between a and A). The series of earthquakes in Denver which were allegedly triggered by water pumping were found to obey this relation rather closely, Using Richter's energy equation, $\log E=11.8+1.5 \mathrm{M}$, and decreasing the maximum credible magnitude as stated above implies that, in order to conserve energy released, the seismicity, $A$, and thus, a, must be increased by 0.4. The number of earthquakes experienced is increased although the maximum credible magnitude is decreased. Arbitrarily selecting a value of $a>2.8$ as a cutoff limit which potential mitigation measures could be applied to the nineteen counties affected [Figure 1-12], the following results are derived. These counties represent 64 percent of the population at risk.

| YEAR | NO ADJUSTMENT* <br> (\% VALUE LOST/YR) | WITH ADJUSTMENT* <br> (\% VALUE LOST/YR) | (\%) <br> DIFFERENCE* |
| :---: | :---: | :---: | :---: |
| 1970 | .17 | .24 | +40 |
| 1980 | .14 | .21 | +42 |
| 1990 | .13 | .19 | +43 |
| 2000 | .12 | .17 | +44 |

* California losses only. Values to two significant figures.


Figure 1-12. California Counties with a >2.8

The results are obvious in that this mitigation would cause more and not less damage. The damage caused by the more frequent earthquakes having magnitudes less than 7.5 (the maximum credible magnitude was lowered from 8.5 to 7.5 ) is more important than the less frequent, large earthquakes. Although the sudden loss impact of the large earthquakes would be more traumatizing than a number of smaller, less damaging earthquakes, no comparison of the relative impacts is made within the scope of this study.
(2) The second mitigation reflects a national policy involving seismicity reduction or control of the outcome from earthquake action. Specifically, in all national counties where the seismicity is equal to or greater than $a \geq 2.8$, the intensity, $I$, is reduced by one unit. One interpretation of this mitigation would include renovation of old structures and construction of all new structures so that they can withstand one greater MMI intensity level for the same damage level. Another is that a is reduced from 2.8 to 1.0 by some currently unknown means developed through research. Results follow.

| YEAR | NO ADJUSTMENT* <br> (\% VALUE LOST/YR) | WITH ADJUSTMENT* <br> $(\%$ VALUE LOST/YR) | (\%) <br> DIFFERENCE |
| :---: | :---: | :---: | :---: |
| 1970 | .031 | .024 | -24 |
| 1980 | .028 | .022 | -24 |
| 1990 | .026 | .020 | -24 |
| 2000 | .025 | .019 | -24 |

*California losses only. Two significant figures only.
It is obvious that this mitigation could be very effective, however, the costs of achieving the results, which may be considerable, must be balanced against the loss savings.
(3) Three different code changes were considered:

| CODE | SEISMICITY ZONE <br> (a) | FOR 400 MAXIMUM <br> CREDIBLE EVENT <br> g-EQUIVALENT ( $\%)$ | BUILDING QUALITY <br> REQUIREMENT |
| :---: | :---: | :---: | :---: |
| (a) | $a<2.77$ | $<40$ | $Q=2$ |
|  | $a \geq 2.77$ | $\geq 40$ | $Q=3$ |
| (b) | $a<2.1$ | $<20$ | $Q=2$ |
|  | $2.1 \leq a \leq 2.73$ | $20 \leq 9 \leq 40$ | $Q=3$ |
|  | $a>2.73$ | $>40$ | $Q=4$ |
| (c) | $a<2.0$ | $<18$ | $Q=2$ |
|  | $2.0 \leq a \leq 2.5$ | $18 \leq 9 \leq 32$ | $Q=3$ |
|  | $a>2.5$ | $>32$ | $0=4$ |

(This is an arbitrary requirement aimed at giving perspective to each of the other codes.)

|  | LOSS REDUCTION (\%) |  |  |
| :---: | :---: | :---: | :---: |
| Year | AFTER 1976 IMPLEMENTATION |  |  |
|  | $(\mathrm{a})$ | $(\mathrm{b})$ | $(\mathrm{c})$ |
| 1970 | 0.0 | 0.0 | 0.0 |
| 1980 | -1.3 | -1.7 | -2.9 |
| 1990 | -3.2 | -4.2 | -7.3 |
| 2000 | -4.9 | -6.3 | -10.8 |

The efficacy of the latter, more stringent code (c) can be deduced by examining the amount of the new value added after 1976 in the various zones. It is necessary to first compute the values added after 1976 contributed by appreciation of new structures, appreciation of existing structures, and the value of new construction. This is cited below.

|  | INCREASE IN VALUE (MILLIONS OF 1970\$) |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | $2.0<a<2.5$ | $a>2.5$ | $a>2.5$ | $\%$ OF |
|  | OUTSIDE CALIF. | CALIFORNIA | OUTSIDE CALIF. | NATIONAL |
|  | $Q=3$ | $Q=4$ | $Q=4$ | VALUE |
|  | 0 | 0 | 0 | - |
|  | 32,410 | 38,100 | 10,880 | 5.03 |
| 1990 | 107,880 | 129,290 | 36,730 | 12.3 |
| 2000 | 197,130 | 235,450 | 66,600 | 14.0 |

Since the appreciation of existing construction is not affected by a building code, this contribution must be subtracted from the above totals and the savings computed. The following lists only the values of construction built after 1976 and the associated loss reduction computed at a zero discount rate.

| YEAR | $2.0 \leq a \leq 2.5$ OUTSIDE CALIF. $Q=3$ <br> (MILLION 1970\$) | $a>2.5$ <br> CALIFORNIA $Q=4$ <br> (MILLION 1970§) | $a>2.5$ <br> OUTSIDE CALIF. $Q=4$ <br> (MILLIONS 1970\$) | SAvED TO DATE (MILLIONS 1970\$) |
| :---: | :---: | :---: | :---: | :---: |
| 1970 | 0 | 0 | 0 | 0 |
| 1980 | 2,240 | 3,640 | 990 | 60 |
| 1990 | 22,330 | 37,040 | 10,030 | 562 |
| 2000 | 68,010 | 112,430 | 30,300 | 1,655 |

This mitigation reduces property loss by about 0.8 percent over a 24 -year period. If this saving were increased by a factor of l.103, which includes life loss and injury ( 0.88 percent), an allowable construction cost increase can be computed assuming an average structure life of 60 years. The resulting balance between loss and construction cost increase would be 0.35 percent ( $0.88 \times 24$-years $/ 60$-years). Consequently, if the added damage reduction capacity cannot be provided for a total of 0.35 percent of construction cost, it cannot be justified without assigning a higher value to life loss and injury. This move would only be warranted if all hazards were treated in a balanced and equitable manner.
(4) A fourth mitigation involves an increased rate at which older buildings are replaced by new buildings. Replacement of the pre-1940 buildings for the nation (except California) and the pre-1933 buildings in California was increased to a 10 percent faster rate than the de facto level. The difference is then added to the post-1940 or 1933 building stock for every county with a $\geq 2.0$. This adjustment was simulated to begin in 1976 and reflects a national policy.

| YEAR | NO ADJUSTMENT <br> (\% VALUE LOST/YR) | WITH ADJUSTMENT <br> (\% VALUE LOST/YR) | $(\%)$ <br> DIFFERENCE |
| :---: | :---: | :---: | :---: |
| 1970 | 0.0438 | 0.0438 | 0.0 |
| 1980 | 0.0348 | 0.0338 | -2.9 |
| 1990 | 0.0338 | 0.0320 | -5.2 |
| 2000 | 0.0329 | 0.0305 | -7.2 |

Decisions about the efficacy of this mitigation must be made by balancing the loss reduction with the extrinsic and intrinsic costs of phasing structures out earlier. Obviously, tax depreciation schedules, insurance rates, loan policies, etc., are all involved with the resolution of this question.

## Loss Reductions for Scenarios

(1) The first scenario mitigation simulated the efficacy of possible warning systems. Once the warning was received, a strengthening of the existing structures and a revision of the building code for new structures would take place. Obviously the amount of strengthening that can be done is dependent
upon the time element available between warning and earthquake. However, the savings can be predicted for the recurrence of a San Francisco earthquake as a scenario. The general rationale assumed was that the longer the time period from warning to occurrence, the greater the possibility for reducing the "effective" MMI. This adjustment reflects a state policy.

| INTENSITY <br> REDUCTION <br> (MMI) | CAL IFORNIA <br> DAMAGE <br> (\% AT RISK) | DIFFERENCE <br> $(\%)$ |
| :---: | :---: | :---: |
| 0 | 5.21 | 0 |
| 0.25 | 4.19 | -20 |
| 0.50 | 3.35 | -36 |
| 0.75 | 2.67 | -49 |
| 1.00 | 2.12 | -59 |

This warning adjustment affects all of the structures in California. Listed below are the savings possible in 2000:

| REDUCED EARTHQUAKE |
| :---: | :---: |
| INTENSITY (MMI) | | AMOUNT SAVED |
| :---: |
| (BILLION 1970 \$) |

Value of Structures in State at risk to earthquake $=$ 539 Billion 1970\$

Calculated below is the approximate value of construction in the counties affected by the following intensity ranges:

VALUE IN 2000 AFFECTED BY A RECURRENCE
OF A 1906 SAN FRANCISCO TYPE EARTHQUAKE

|  | VALUE AT RISK <br> (BILLION 1970 \$) |
| :---: | :---: |
| MMI | 103.0 |
| $9>$ MMI $\geq 9$ | 38.9 |
| $8>$ MMI $\geq 7$ | 45.3 |
| $7>$ MMI $\geq 6$ | 23.2 |
| $10>M M I \geq 6$ | 210.4 |

Comparing the above listings it can be seen that a 25 percent reduction in intensity is worth 2.6 percent investment of all values at risk at a zero discount rate. A one intensity reduction factor is worth 7.9 percent investment for this one-time event.

From the damage algorithm cited earlier in Figures 1-1 and 1-2, the average amount of damage occurring from MMI 6 to MMI 8 is about 3.6 percent, (given the age distribution of structures in California). Thus, $\$ 5.1$ billion is lost in areas with MMI $\geq 8.0$ ( $18.2 \%$ of the total damage). Treating only the area where MMI >8.0, the following investments in a warning system, stronger codes and strengthening results in an equal return on the investment.

| REDUCED EARTHQUAKE <br> INTENSITY (MMI) | MILLION 1970 \$ <br> VALUE AT RISK <br> (MMI >1980) | SAVINGS <br> MILLION <br> $1970 \$$ | INVESTMENT <br> $(\%)$ |
| :---: | :---: | :---: | :---: |
| 0.25 | 141,900 | 4.5 | 3.2 |
| 0.50 | 141,900 | 8.2 | 5.8 |
| 0.75 | 141,900 | 11.2 | 7.9 |
| 1.00 | 141,900 | 13.7 | 9.7 |

(2) The next mitigation relating to the San Francisco scenario limits population growth (beginning in 1970) in counties which experience MMI $\geq 9.0$ resulting from the recurrence of the 1906 San Francisco earthquake. This adjustment reflects a state policy.

|  | BEFORE <br> ADJUSTMENT <br> (BILLION 1970 \$) | AFTER <br> (BILLION 1970 \$) | (IFFERENCE <br> $(\%)$ |
| :---: | :---: | :---: | :---: |
| 1970 | 11.9 | 11.9 | 0.0 |
| 1980 | 15.9 | 13.9 | -12.8 |
| 1990 | 21.6 | 16.8 | -22.0 |
| 2000 | 28.1 | 21.4 | -24.0 |


| YEAR | CHANGE IN POPULATION | CHANGE IN THE VALUE OF STRUCTURES MILLION 1970 \$ | CHANGE IN amount of DAMAGE MILLION 1970 | : OF PREVIOUS TOTAL |
| :---: | :---: | :---: | :---: | :---: |
| 1970 | 0 | 0 | 0 | 0 |
| 1980 | -738,938 | -9,101.2 | -1,760 | -12.8 |
| 1990 | -1,477,877 | -21,819.56 | -3,864 | -22.0 |
| 2000 | -2,216,813 | -38,155.1 | -5,001 | -24.0 |

By 2000 this adjustment would cause a reduction of 38 billion dollars in building value and a 2.2 million person drop in the anticipated population growth. It would eventually yield a 24 percent decline in damage, life loss and injury.

It is clear from the discussion above that no real price tag can be applied to this policy because the counties experiencing intensities lower than 9 may grow faster than predicted, thus, compensating for the no-growth in the affected areas and cause the differences to be smaller. Also, values may not all increase or decrease in the same way. The property values in the affected areas may decline leading to problems of a greater magnitude than earthquake. Obviously, mitigations and their application are not solely a technical process.

## Chapter Five

## Conclusions

1. A sudden loss such as a recurrence of the San Francisco earthquake could cause 20 times the annualized national loss. A sudden loss such as a recurrence of the New Madrid earthquake could also cause from 6 to 20 fold increase in annual national loss.
2. Annualized losses in constant $1970 \$$ are $\$ 655$ million (1970), $\$ 694$ million (1980), $\$ 924$ million (1990), and $\$ 1.77$ billion (2000).
3. The construction value at risk in the United States in constant $1970 \$$ is $\$ 1.494$ trillion (1970), \$1.997 trillion (1980), \$2.736 trillion (1990), and $\$ 3.577$ trillion (2000). These values represent about 72.5 percent of the total construction value in the United States implying that 27.5 percent is unaffected by earthquake.
4. The New Madrid scenario affects 13 states and $\$ 423,850$ million (1970) in construction assets and does . 722 percent damage to those affected construction assets, whereas the San Francisco scenario affects principally one state with $\$ 196,477$ million (1970) in construction assets and does 5.2 percent damage to the affected construction assets.
5. If the epicenter of the New Madrid scenario were shifted to the north by 100 miles, the damage could easily be trebled.
6. On an annual basis, the western region of the country is expected to experience 89 percent of the damage even though it contains only 24 percent of the construction value exposed to damaging earthquakes. It is, therefore, 26 times as prone to seismically-induced damage as the rest of the nation.
7. The current de facto value of a death due to accident is $\$ 150,000$ (1970) and the cost of injury is $\$ 1,852$ (1970). Thus, deaths and injuries raise earthquake losses by about 10.3 percent in addition to construction losses.

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## SECTION II

LANDSLIDE

Chapter One

Description of the Hazard

Landslides are not uncommon nor do they represent fortuitous events. They occur in diverse environments and can be found scattered throughout the United States. Areas affected by landslides may range in size from several square feet up to several square miles.

The term "landslide" denotes the downward and outward movement of slope-forming materials reacting to the force of gravity. The slide materials may be composed of natural rock, soil, artificial fill or combinations of these materials [Varnes, 1958]. Landslides vary both in type and movement rate. Terminology used to define particular landslide types generally refers to landforms as well as the process responsible for the landform. The word "landslide" is a very generalized term and may encompass such terms as: rockfall, rockslide, block glide, debris slide, earth-flow, mudflow, slump and rotation slide - to name a few [AGI, 1972]. Movement of landslide material may be rapid or slow, ranging in velocities of tens of miles per hour to a few inches per year.

Landslides generally occur by any one of three principal types: falls, slides, and flows or by their combination [Varnes, 1958]. Falls refer to rock or soil masses that "free fall" or tumble down the slope by leaps and bounds, largely under the direct force of gravity. Slides refer to earth material movements that result from shear failure along one or several surfaces which are either visible or may be reasonably inferred [Varnes, 1958]. Flows resemble viscous fluids in both velocity and displacement; however, they may be dry as well as wet in nature. Normally, flows are also characterized by little to no shear resistance along the surface of separation.

According to Terzaghi, slides are caused by both internal and external factors. Internal causes are those which lead to sliding without any change in surface conditions. They result primarily from an increase in pore-water pressure and a concurrent decrease in cohesion [Terzaghi, 1950]. When the shear stress
within a given rock or soil exceeds the shear resistance, failure will ensue. It is this apparent disequilibrium within the rock and soil, together with gravitation forces, that permits this material to move down slope. Externally related causes may be: oversteepening of the slopes; additions of weight from materials placed along the upper portions of slopes; added weight from increased moisture content; and seismic-or man-induced vibrations. Causes related to the landslide phenomena can be quite complex, diverse and involve various interrelated natural processes. Although usually considered as a geologic process, landslides can also be dependent upon elements of the physical, chemical, and biological environment. However, often the inter-relationships between these various elements are not fully understood.

## Chapter Two

Landslide Occurrence (Hazard Model)<br>Development of Intensity Probability

Numerous publications and studies have been prepared on the subject of landslides and/or slope failures. Assorted articles, papers, and discussions are scattered throughout the literary references, both in the United States and abroad. Unfortunately, most of these publications cite specific landslide events, referring only to a certain type of failure mechanism or discussing a particular type of remedial correction method. While these publications are both informative and functional, they fail to adequately consider the overall impact of the landslide hazard as it exists on a larger regional basis. Those studies that have attempted to define landslides on a regional or nationwide basis are few in number.

Two of the earlier studies completed in the 1950's involved a landslide severity map by Baker and Chieruzzi [1958] and a rather comprehensive compendium prepared by the Highway Research Board [Eckel, 1958]. Both studies relied heavily on questionnaires sent to various public and private agencies. Agencies responding to the questionnaire chiefly included state highway departments and railroad companies. Using these questionnaires, Baker and Chieruzzi [1958] prepared a map of the United States showing areas of major, medium, minor and nonexistent landslide intensity based upon physiographic provinces. The basic concept of the map is excellent; however, the diminutive size of the map and the 1 imited breadth of the coverage by the questionnaires restrict its practical use.

The Highway Research Board study has become a "classic" publication relative to landslide description and classification. Although this publication does not present a landslide intensity map, it does list several landslide prone formations by regional distribution. This listing was extremely valuable to our own study efforts.

In more recent years, the U.S. Geological Survey (USGS) has been involved in a nationwide study of landslides and, in 1976 [i.e., Radbruch-Hall and others, 1976] published a preliminary landslide overview map (scale 1:7,500,000) of the conterminous United States. Although this map was not available during the initial phase of our study (i.e., November 1975 to February 1976), said map was used extensively during the recent updating of our earlier work. All three maps (original, USGS, and combined) are presented for analysis purposes.

At the state level, California by far has the most active landslide program. Several federal and state funded landslide studies have been prepared by both the U. S. Geological Survey [Nilsen and Turner, 1975; Campbell, 1975] and the California Division of Mines and Geology [Alfors and others, 1973; Cleveland, 1971]. Most states, however, do not have active landslide programs currently underway.

Additional studies prepared by private individuals or organizations are also available. These studies are, however, generally localized such as the Leighton report [1966] which shows landslide locations in a portion of southern California along the midland and coast from southern Ventura County to San Diego.

The landslide intensity probability scale and associated hazard map no. 1 developed for this report is based on the compilation of information obtained from numerous county, state, and national government agencies as well as selected individual data sources scattered throughout the country. This information is in the form of comments, personal opinions, published and unpublished documents. The chief source of information was provided by the State Geologist of each respective state. This material was supplemented by numerous literary references as well as data collected from selected highway departments, county agencies, and universities. All the information collected was subsequently reviewed, assimilated, and transformed into a landslide Probability Map of the United States, at a scale of $1: 5,000,000$.

After receipt of the 1976 USGS map and conversation with personnel who prepared the map, our initial landslide map was modified (updated) to encompass the USGS data. Basically, the addition of the USGS data [Map MF-77] to map no. 1 resulted in an overall increase in "high" and "moderate" landslide potential areas. Those
areas of greatest modification included portions of the Plains, Mississippi Valley, and Appalachian states. The method used to develop the final map involved a direct comparison of the USGS map to the original map, both at the scale of $1: 5,000,000$. Areas of high occurrence and generally areas of high susceptibility on the USGS map were placed on map no. 1. In general, areas where the two maps differed, the highest rating was normally used (unless data or lack of data supported another rating).

It is our opinion, based on our own investigations as well as comments from various state geologists and USGS personnel (e.g., D. Radbruch-Hall, D. Varnes, and I. Lucchitta), that far more work is still required regarding landslide potential. Although both our original map and the USGS map are based on available data, these available data in many areas leaves much to be desired or does not exist. However, in those areas where the maps may differ, it is our opinion, that it would be very difficult to determine which map is correct (if either) based on available data, or perhaps more appropriately, the lack of available data.

Several factors may contribute to or influence landsliding. However, many of these factors do not have overall definite patterns to make them usuable as mappable entities. Therefore, for purposes of this study, only three principal conditions have been considered to define potential landslide areas. These factors include: topography, bedrock, and precipitation. Working maps for each of the three factors were simultaneously developed and following completion, were integrated to form the resulting Landslide Potential Maps.

## Topography

Topography is a general term used to describe the actual physical shape and configuration of the earth's surface. Topographic relief refers to the vertical distance in elevation (relative to sea level) between hill tops or mountain summits and lowlands or valleys. Areas containing large elevation variations have high relief; likewise, minor elevation differences suggest areas of low relief [AGI, 1972]. Topographic relief is important because it regulates stream erosion and other energy sources which, in turn, influence slope angle or gradient.

Basically, the steeper a slope the more gravity can play a role in a landslide. The steeper, often cliff-like, slopes are susceptible to over-steepening and
undercutting by stream erosion and, therefore, frequently are subject to landsliding.

A topographic relief working map (scale $1: 5,000,000$ ) was developed and used to define areas of steep, moderate, and low relief on a nationwide basis. Topographic relief designations presented herein were chiefly based on a surface landform map prepared by Raisz [1957] and to a minor extent on a map prepared by Hammond [1964]. The Raisz map was used to locate areas of hilly or mountainous terrain. The Hammond map was used to locate areas where the percentage of gentle sloping terrain (slope areas of $8 \%$ or flatter), were at a minimum (usually gently sloping areas consisting of less than $50 \%$ of the total area) and where relief was in excess of $500 \pm$ feet. Together, both maps were used to establish arbitrary topographic relief designations (i.e., steep, moderate, and low), that were used to develop our regional relief working map. This method or approach required a great deal of interpretation and, therefore, is subjective. Although this method may not necessarily represent the best method for determining the effects of topography (relative to landslide potential), it does, however, represent perhaps the most reasonable approach based on available data and base maps.

Perhaps another method in which to use topography as it relates to landslide potential, would be to develop a nationwide slope map. No such map is currently available at the desired map scale. If such a map were to be developed, it could include the following criteria (Table 2-1).

| TOPOGRAPHIC <br> RELIEF RATINGS | DESCRIPTION |
| :--- | :--- |
| STEEP | MODERATELY STEEP TO STEEP HILLS AND MOUNTAINS <br> (ESTIMATED RELIEF GREATER THAN 2000' $\pm$ PER 1 MILE) |
| MODERATE | LOW TO MODERATELY STEEP HILLS (ESTIMATED RELIEF <br> $500^{\prime} \pm$ TO 2000' $\pm$ PER 1 MILE) |
| LOW | LOW HILLS AND FLAT PLAINS (ESTIMATED RELIEF LESS <br> THAN 500' $\pm$ PER 1 MILE) |

Table 2-1. Topographic Descriptions

## Bedrock (or Soil) Type

The nature of the bedrock material represents a primary factor controlling the distribution of landslides. Landslide susceptibility as it may relate to rock type is a function of: (1) inherent bedrock properties and (2) bedrock structure and geometry. Some of the more common, inherent rock properties include: mineralogic composition, degree of cementation/induration and grain size. It is the various inherent properties that dictate rock strength. As the rock strength decreases or is influenced by natural or man-made changes in energy conditions, landsliding becomes more prominent [Panel on Methodology for Delineating Mudslide Hazard Areas, 1974]. As stated by Cleveland [1971], the strength of rocks, measured in terms of their resistance to weathering, is a basic geologic factor in the landstide process. Rock strength in this sense can be defined in a general way as the sum of the properties of a rock that governs its resistance to erosion by landsliding [Cleveland, 1971].

Bedrock structural and geometric features that may contribute to landsliding include the relationships between: bedding, foliation, cleavage orientations and slope direction. The amount, spacing, and type of faulting and jointing can also have a direct bearing on the overall stability of a given slope.

Landslides can occur in any type of rock material. However, certain bedrock formations or rock types appear to be more susceptible than others to landslide activity. It is these known landslide-prone rock units that have been so designated herein as being "adverse". Rock materials generally considered to be "adverse" are listed in Table 2-2.

The location and distribution of each known "adverse" rock unit was placed on a bedrock working map (scale 1:5,000,000). Whenever possible, the location and lateral extent of each known "adverse" rock unit was determined using the geologic maps of North America [USGS, 1965, 1974]. However, in most instances, the USGS map (scale 1:5,000,000) proved inadequate because many of the smaller bedrock formations are lineated on the maps. State geologic maps were, therefore required to supplement the national map. A listing of the state maps used in the compilation of the bedrock map are provided in the references (See also Appendix A).

1. Many of the younger (Mesozoic and Cenozoic) igneous (granitic) and metamorphic rocks found in the western United States have undergone intense fracturing and subsequent weathering. Therefore, these younger rocks generally have a greater propensity toward landsliding then many of the older, less fractured igneous rocks commonly found in the eastern portion of the country (i.e. New England States).
2. Mesozoic and Cenozoic sedimentary rocks generally tend to contain large amounts of clay, especially montmorillonite. The presence of the clay material has a definite deleterious influence on slope stability.
3. Many of the Cenozoic volcanic rocks in the western portion of the country appear to be landslide-prone in that they contain zones of montmorillonite (altered volcanic ash), in addition to being highly fractured and in some cases weathered.
4. Serpentines consist essentially of secondary minerals normally derived by alteration of magnesium rich silicate minerals. These materials, owing to inherently weak properties, are frequently susceptible to landsliding.
5. Landslides also occur in rock types other than those listed above. Therefore, all other known landslide-prone rock units either referred to in the literature or discussed by previously mentioned data sources were also considered as being "adverse", for purposes of this study.

Table 2-2. Adverse Characteristics of Rock Materials

## Precipitation

Precipitation largely controls the distribution and occurrence of landslide. Precipitation has a pronounced effect on the morphology of the landscape. Slope development is influenced by precipitation in two ways: (1) water which runs off the slope via established drainage courses and (2) water that is absorbed by the slope soil and bedrock materials. Runoff waters, if in sufficient velocity and volume, may have the capacity to erode or undermine slope surfaces thereby removing slope support and causing landslide activity to occur.

Precipitation that infiltrates below the slope surface into the underlying materials may alter or change their strength by: (1) generating an increase in pore water pressure, (2) increasing the bulk density, (3) facilitating the partial removal of cementing agents and/or (4) lubricating potential zones of inherent weakness within either the soil or rock material.

The fact that high intensity rainfall leads to increasing landslide activity is amply documented in California [Nilsen and Turner, 1975]; Tennessee [Miller and Wiethe, 1975]; and Pennsylvania [Briggs and others, 1975] to name a few. The

USGS [Nilsen and Turner, 1975] indicates that in Contra Costa County, California, landslides occur during and immediately after storm periods in which more than seven (7) inches of rain have fallen, especially if the ground is already wet from previous storms. According to the Allegheny County, Pennsylvania Planning Department [W. R. Adams, Jr., personal communication, see Appendix B], heavy rains, chiefly from hurricanes, frequently cause increased landslide activity. This may, therefore suggest that intense storms and in some cases storms of even short duration can produce extensive landslide damage anywhere in the country.

It can be noted from Appendix $B$ for example, that the intense rains of Agnes occurring in June of 1972 caused 52 slides averaging $\$ 27,477$ in cost. Subsequent monthly averages were 15 in number for an average cost of $\$ 4,751$ each. Storms increase both frequency and average damage per slide.

Rainfall, as defined on the landslide intensity map, is treated in terms of mean annual rainfall averages. Yearly rainfall rates have been divided into three basic categories: high, moderate, and low. An attempt was made to assign storm frequencies to each designated category. The following estimated rainfall categories as well as storm frequencies represent interpretative values (Table 2-3).

| RAINFALL RATING <br> (INCHES PER YEAR) | ESTIMATED NUMBER OF <br> STORMS PER 10 YEARS |
| :---: | :---: |
| HIGH (GREATER THAN 32") | 10 |
| MODERATE (8"-32") | $1-4$ (or 2.5) |
| LOW (LESS THAN 8") | 1 |

Table 2-3. Storm Frequency Estimates Related to Average Annual Rainfall

Generally, the regions with higher rainfall averages will also have a higher number of storms over a given interval of time. As previously mentioned, landslides are commonly associated with storm-years. Therefore, based on this premise, those areas receiving larger amounts of rain and consequently more storms will generally have more landslides than those areas receiving less rainfall and storms, providing all other factors (bedrock and topography) remain constant.

## Derivation of Landslide Intensity Maps

Several assumptions were made during the compilation of the landslide intensity map. The following premises guided the map categorzation:

1. It has been assumed that adverse formations that have been associated with landslide activity in times past will continue to have a high potential for landslide activity in the future, providing all factors (topographic relief and precipitation) remain constant.
2. A given adverse formation may change lithologically, both vertically as well as laterally. Therefore, in one area the formation may be characteristically a weak shale, whereas a few miles away it may be a resistant sandstone. These differences in rock material could consequently influence slope stability. However, owing to the map size and scale, it was not possible to differentiate lithologic variations within a given adverse formation. Therefore, if a formation was considered to be adverse in one area, all other locations containing the same formation were also considered to be adverse.
3. Although a given landslide potential rating was assigned to an area, local portions of that area may have ratings both higher and/or lower than the rating shown. Some of the more common local geographical areas that could have erroneous rating include the following:
a. As mentioned earlier, the landslide intensity map is based chiefly on known landslide-prone bedrock formations. The location and extent of these "adverse" formations were determined using published geologic maps. Unfortunately, not all adverse formations appear on geologic maps, even though these formations may be exposed and cause landslides along steep river canyons and gorges. Often overlain or hidden by more resistant rock units, the adverse formations may not be delineated on geologic maps and therefore may not appear on the landslide intensity map.
b. Many of the states (i.e., North Dakota, Iowa, Illinois, Kansas, etc.) are of relatively low relief and thus have been assigned a low landslide severity rating. However, this is not to suggest that landslides do not occur in those states. Landslides are frequently associated with many of the steeper river banks and bluffs commonly found along the larger river systems (i.e., Mississippi, Missouri, Snake, Columbia, Salmon and Ohio Rivers)
and their major tributaries. These bluffs incised valleys often tens of meters high tend to break up the comparative monotony of the plains above. "Because of the common desire for a home with a view these steeper slopes have proved to be desirable as building sites" [Cooke and Doornkamp, 1974]. An attempt has been made to delineate landslide potential along many of the larger river systems on the landslide intensity map. However, owing to constraints of map size and scale, many of the potentially moderate and high landslide areas along many of these drainage courses may not appear on the accompanying map.

Recognizing the above limitations and constraints the following maps have been developed which, if overlain one by the other, would provide the landslide intensity map referred to above. Figures 2-1 (map no. 1) and 2-2 (map no. 2 illustrate those areas underlain by varying amounts of adverse formations and topographic relief. The ratings are judgmental and interpretive from the author's viewpoint. Figure 2-3 is the USGS map MF-771 from which map no. 2 gathered additional data.

In order to bring the two parameters, formation type and topographic relief, together with rainfall average, the latter parameter was mapped (Figure 2-4). One of the main reasons for including average annual rainfall as a parameter affecting landsiide intensity was that the USGS used this parameter for preparation of Figure 2-3. They also included the divisions: greater than 32 inches; $8-32$ inches; and less than 8 inches. For consistency sake, we used the same parameter and rainfall divisions. However, one could be somewhat more scientific or physically correct by using the average maximum rainfall occurring within a 24 hour period (Figure 2-5), which indicates a measure of storm severity, in combination with frequency of occurrence by geographic region. These two parameters of precipitation could be used together with Figures 2-1 and 2-3 to provide a storm potential of greater accuracy than that assumed in Table 2-3.

One could produce even more accuracy by using Figure 3-1 as the rainfall forcing function for landslides as well as that for the expansive soil hazard. Since considerable research would need to be done on developing a proper forcing function, the USGS procedure outlined above was applied to this first approximation of hazard delineation.




Figure 2-4. Average Annual Rainfall for the United States

The landslide intensity map attempts to define landslide-prone areas within the continental United States. As mentioned before, this map is based on three principal factors: topography, bedrock, and precipitation. Topography and rock type were used to establish the high, moderate, and low landslide potential ratings defined in Figures 2-1 and 2-2. Mean annual rainfall must also be consulted in order to complete the map. Criteria used to establish the landslide potential rating are as follows:

High (H): An area of steep topographic relief with a known landslide-prone bedrock formation (rock type).


Moderate (M): An area of moderate topographic relief with a known landslide-prone bedrock formation (rock type).


Low (LC): Apparently low potential for landslide (based on limited available data). Requires additional considerations, based on possibly steep terrain and/or adverse formation in low areas. Of the two low designations, (LC) has a higher landslide potential.


The contribution of the mean annual rainfall produces the following intensity rankings as developed judgmentally (Table 2-4).

| LANDSLIDE POTENTIAL MAP RATING (FIGURE 2-1) | RAINFALL IN INCHES (FIGURE 2-2) | RELATIVE INTENSITY <br> (HIGHEST RANKING IS THE MOST SEVERE) |
| :---: | :---: | :---: |
| HIGH | 32" | XII |
|  | 8-32" | $\chi$ |
|  | 8" | IX |
| MODERATE | 32" | XI |
|  | 8-32" | IX |
|  | 8" | III |
| LOW (STEEP) | 32" | VIII |
|  | 8-32" | VI |
|  | 8' | II |
| LOW | $32 "$ | VII |
|  | 8-32" | V |
|  | $8^{\prime \prime}$ | I |

Table 2-4. Landslide Intensity Ranking Based on Rock Type, Topography and Precipitation

The above figures are not to be confused with the Modified Mercalli Intensity figures used for defining earthquake intensity. They simply give a rank order for landslide potential.

## Chapter Three

## Exposure Model (Value at Risk)

The exposure model developed for landslide is constrained to the sophistication of the damage algorithm. The exposure model reduces to the following:

$$
\begin{equation*}
E(c)=V(c) / V(N) \times V(C) \tag{1}
\end{equation*}
$$

where: $\quad E(c)=$ structure value by county (c) normalized to the seven California and one Pennsylvania counties used for loss estimating purposes
$V(c)=$ average structure value per person by county
$V(N)=$ average structure value per person in the eight California and one Pennsylvania counties used for loss estimating purposes
$V(C)=$ structure value by county (c)

No attempt to break out industrial-commercial properties from dwellings was made. Thus, since dwellings usually suffer from landslides greater than industrial-commercial properties, our estimates may trend toward the high side.

## Chapter Four

## Vulnerability Model and Damage Algorithm

Landslides within the United States are responsible for annual losses of life as well as damage. Factual data relating actual dollar values to landslide damage are generally limited to localized studies. From the limited local studies damage calculation will be projected to develop a nationwide assessment. The following localized studies are currently available.

1. Alfors, J.T., and others, 1971, Urban Geology Master Plan ProjectPhase 1: California Division of Mines and Geology Open File Report 72-2

This report presents several examples of landslide damage and attempts to assign high, moderate, and low severity ratings for each damaged area. The following paragraphs are excerpts from that report:
"The San Clemente area was selected as representative of a "high" severity area. This is an area of widespread and numerous landslides [Blanc and Cleveland, 1968], since approximately 25 percent of the area is shown to be covered by landslides.
"Thus, if the urban unit were unknowingly situated, without geological or engineering guidance, within such an area, one fourth of the units would be expected to suffer building and land damage. This affected area would be 2.63 million square feet of the urban units' total of 10.53 million square feet. Value of the urban unit-improvements and land, less personal property--is $\$ 7.31$ per square foot.
"If we assume that the slides will move on the average of once every 50 years, then the loss is $\$ 19.3$ million for the Urban Units' 3000 people, or $\$ 128.00$ per person per year.
"An area of 4.5 square miles, including the communities of Glorietta and Rheem in the Oakland East Quadrangle, has been selected as representative of the "moderate" landslide condition. This area is underlain by the Orinda formation which is shown on maps by Radbruch [1969, 1971] to contain numerous landslides.
"For example, 84 landslides are present in the 4.5 square mile area, or 18.7 landslides per square mile. Using this ratio, 7 landslides would be present in the Urban Unit's 0.377 square miles. However, it is very likely that detailed surface mapping and exploration would detect additional landslides, perhaps twice as many. Therefore, a more appropriate figure appears to be 14 landslides in the Urban Unit.
"Each landslide is assumed on the average to involve 3 homes. The loss per slide is then $\$ 230,994$, using $\$ 76,988$ as the single family dwelling value, which includes improvements and land, but less personal property.
"The loss to the Urban Unit is then $\$ 64,700$ per year when 14 landslides occur every 50 years or a loss of $\$ 21.50$ per person per year for the 3000 population of the unit.
"Although severity and recurrence of landslides is low in "low" severity areas, they do occur occasionally. In the absence of cost data, generally unavailable for low areas, we have assumed that two homes will be destroyed in the Urban Unit within any given 50 year period. This results in a loss of about $\$ 1.00$ per year per person using the above value of $\$ 76,998$ for each home.

Life Loss in Urban Unit - Life loss is fairly rare in landslides; however, it does occur frequently enough to be considered.
"In "high" severity areas, we have assumed that 5 persons are killed each 50 years in the Urban Unit. This results in a loss of $\$ 2.50$ per person per year, using a value of $\$ 75,000$ per life.
"In "moderate" severity areas, we have assumed 1 person killed each 50 years. This results in a loss of $\$ 0.50$ per person per year.
"In "low" severity areas, it is assumed that there will be no loss of life.

The following Table 2-5 represents a summary of the conclusion presented in the Alfors, [1971] report.

| Map <br> Severity | Damage Per <br> Capita Per <br> Year | Life Loss <br> Per Capita <br> Per Year | Total Loss <br> Per Capita <br> Per Year |
| :---: | :---: | :---: | :---: |
| High | $\$ 128.00$ | $\$ 2.50$ | $\$ 130.50$ |
| Moderate | 21.50 | .50 | 22.00 |
| Low | 1.00 | $-\cdots$ | 1.00 |

Table 2-5
2. Alfors, J. T., Burnett, J. L., and Gay, T. E., Jr., 1973 Urban geology - master plan for California, p. 26-29, 96-97

This report is based on the earlier open-file report [Alfors and others, 1971]. The dollar values for the severity ratings were reduced significantly. These values were then projected as total loss figures for a thirty year time span (1970-2000). Table 2-6 represents the data presented in said report:

| Landslide <br> Severity <br> Zone | Number of <br> urban quad- <br> rangles of <br> each severity | Estimated <br> $\%$ of total <br> population | Person-years <br> exposure (to <br> year 2000) | Expectable total <br> loss rate (\$ per <br> capita per year) | Projected <br> total loss <br> $1970-2000$ |
| :--- | :---: | :---: | :---: | :---: | :--- |
| High | 200 | 7 | $53,956,000$ | 53 | $\$ 2,859,000,000$ |
| Moderate | 700 | 25 | $192,700,000$ | 35 | $6,745,000,000$ |
| Low | 900 | 32 | $246,656,000$ | 1 | $247,000,000$ |
|  |  |  |  |  |  |

Table 2-6. Revised Estimates of Losses in California Counties
3. Briggs, R. P., Pomeroy, J. S., and Davies, W. E., 1975, Landsliding in Allegheny County, Pennsylvania: U. S. Geological Survey Circular 728, 18p.

The Allegheny County Department of Planning and Development has estimated cost of damages from landsliding in the county from 1970 to 1974 at nearly $\$ 2$ million annually. Estimated population of Allegheny County [USGS, 1970] is approximately
$1,620,000$ people. Thus, the average landslide cost is approximately $\$ 1.20$ per capita per year.
4. Taylor, F.A., Nilson, T.H., and Dean, R.M., 1975, Distribution and cost of landslides that have damaged manmade structures during the rainy season of 1972-1973 in the San Francisco Bay Region, California; USGS Misc. Field Studies Map MF 679

Landslide damage losses presented in this report/map reflect those losses that can probably be expected during normal rainfall years. Figures represented in the following chart are considered to be minimum loss values.

5. Taylor, F.A. and Brabb, E.E., 1972, Map showing distribution and cost by counties of structurally damaging landslides in the San Francisco Bay Region, California-winter of 1968-1969; USGS Misc. Field Studies Map MF-327

This report defines the landslide losses that can be incurred during and following a heavy rainfall period (in this case, 1968-1969). The total dollar loss values presented in the following chart are considered to be minimum figures.

| County | Total Landslide Loss | 1970 Population | Damage Loss per Person |
| :---: | :---: | :---: | :---: |
| Alameda | \$5,400,000 | 1,005,000 | \$ 5.00 |
| Contra Costa | 5,200,000 | 495,000 | 10.00 |
| Marin | 1,000,000 | 184,000 | 5.00 |
| Napa | 1,500,000 | 75,500 | 20.00 |
| San Mateo | 3,600,000 | 531,000 | 7.00 |
| Santa Clara | 1,900,000 | 866,000 | 2.00 |
| Sonoma | 6,400,000 | 173,000 | 37.00 |
| $\begin{aligned} & \text { Mean }=\$ 12.28 \\ & \text { Median }=\$ 7.00 \end{aligned}$ |  |  |  |
|  |  |  |  |

6. Slosson, J.E., 1969, The role of engineering geology in urban planning: The Governor's Conference on Environmental Geology, Colorado Geological Survey Special Publication, p. 8-15

Landslide damage in the City of Los Angeles, California amounted to $\$ 6$ million following heavy rains during the winter months of 1968-1969. Slosson relates site damage to the progressive development of grading codes. He divides the site damage into three categories: (1) Pre-1952 (No grading code, no soils engineering, no engineering geology), (2) 1952-1962 (Semi-adequate grading code, soils engineering required, very limited geology but no status and no responsibility); and (3) 1963 to Present (New modern grading code, soils engineering and engineering geology required).

The status of grading codes over most areas of the country is best reflected by the Los Angeles pre-1952 conditions. That is to say that most areas throughout the country either have inadequate grading codes or none at all. Therefore, pre1952 site damage statistics have been used by the authors to develop the national landslide damage assessment.

The pre-1952 statistics indicate that approximately 1040 sites (out of approximately 10,000 sites) were damaged and that the damage amounted to about $\$ 3$ million, or $\$ 300$ per site. These damages occurred during a heavy rainfall (storm) year. It is estimated that these storm years occur on a frequency of two (2) per ten (10) years. Landslide damage during nonstorm years is essentially negligible. Therefore, if a ten (10) year period is considered, the landslide damage would be approximately $\$ 60$ per site per year. This would be $\$ 20$ per capita per year assuming three people per dwelling or site.

Table 2-7 codifies all of these data by landslide intensity.

| REFERENCE | REGION I | INTENSITY | LOSS PER PERSON (1970 \$) |
| :---: | :---: | :---: | :---: |
| 1. | CALIFORNIA | XII | \$140.00 |
|  |  | IX | 23.00 |
|  |  | $V$ | 1.10 |
| 2. | CALIFORNIA | XII | 53.00 |
|  |  | IX | 35.00 |
|  |  | V | 1.00 |
| 3. | ALLEGHENY CO. | XII | 1.20 |
| 4. | MARIN CO. | $\times 1 / 2$ | 14.00 |
|  | SAN MATEO CO. | $\times 1 / 2$ | 6.10 |
|  | CONTRA COSTA CO | 0. IX | 2.60 |
|  | NAPA CO. | IX | 1.80 |
|  | SONOMA CO. | XII | . 88 |
|  | ALAMEDA CO. | XII | . 35 |
|  | SANTA CLARA CO . | . V | . 18 |
| 5. | MARIN CO. | $\times 1 / 2$ | 5.30 |
|  | SAN MATEO CO. | X $1 / 2$ | 7.40 |
|  | CONTRA COSTA CO | 0. IX | 11.00 |
|  | NAPA CO. | IX | 21.00 |
|  | SONOMA CO. | XII | 39.00 |
|  | ALAMEDA CO. | XII | 5.30 |
|  | SANTA CLARA CO. | . V | 2.10 |
| 6. | LOS ANGELES CO. | . V | 2.10 |

Table 2-7. Landslide Damage to Buildings Per Person Normalized to 1970 Dollars

The above data were used in the above manner to compute building loss from landslide. References 1 and 2 were eliminated from the data as being unrealistic. Reference 3 was used to represent building losses and given a weight of one (1). References 4 and 5 were given weights of one half (1/2) each (since they dealt with the same counties) and the results divided by one half (1/2) to account for the building loss portion. Reference 6 was given a weight of one (1) and divided by one half (1/2) to account for the building loss portion.

By averaging the data in the manner described above one computes the mean value of the following intensity zones to be:

| $\frac{\text { Zone }}{3}$ | $\frac{\text { Intensity Range }}{\text { IX - XII }}$ | Loss/Person/Year $(\$ 1970)-Z$ <br> 2 |
| :---: | :---: | :---: |
| 1 | V - VIII | $\$ 4.25$ |
| 1 | I - IV | .80 |
| 2 | .05 (Extrapolation) |  |

## Chapter Five

## Computations of Expected Losses (Risk Model)

The damage algorithms for landslide are developed in terms of 1970 dollar damage per capita per year for each county unit irrespective of structure class (Figure 2-6). However, since the county base data used to compute the annual damage by county per person were derived from eight California and one Pennsylvania counties, the damage computation for the other counties was normalized as follows for losses by county, $L(c)$ :

$$
L(c)=Z \times V(c) / V(N) \times P(c)
$$

where: $\quad Z=$ loss per person per year by zone (1970\$)

$$
V(c)=\text { average structure value per person by county }
$$

$$
V(N)=\text { average structure value per person in the eight }
$$

California and one Pennsylvania counties from which data are available
$P(c)=$ population by county

Summing up all damages by county using Figures $2-1,2-2$, and $2-4$ and the exposure for each county, Table 2-8 was constructed. It can be noted that the total losses computed are about $\$ 214$ million dollars (1970) for map no. 1. Map no. 2 created losses in the neighborhood of $\$ 370$ million or 73 percent in excess of map no. 1. This figure agrees with that of White and Haas [1975] that, "Currently, landslides cause damages estimated at hundreds of millions of dollars annually."

Losses by the year 2000 are $\$ 503$ million and $\$ 871$ million for maps 1 and 2 respectively. The figures point to gains of 135 percent over the 30 -year period. These gains are primarily due to population increase, value of improvements increase, and population movement to more hazardous regions. No inflation is considered.


Figure 2-6. Landslide Risk Determination Procedure

| 1970 |  |  |  |  | 2000 |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| STATE | TOTAL STRUCTURE VALUE (\$BILL.) | POPULATION (MILLIONS) | $\begin{aligned} & \text { LANDSLIDE } \\ & \text { COSSES } \\ & \text { ( } \$ \text { MILLIONS } \end{aligned}$ |  | STATE | total STRUCTURE VALUE (\$BILL.) | POPULATION (MILLIONS) | $\begin{gathered} \text { LANDSLIDE } \\ \text { LOSSES } \\ \text { ( } \$ \text { MILLIONS) } \end{gathered}$ |  |
|  |  |  | $\begin{aligned} & \text { MAP } \\ & \text { MO. } 1 \end{aligned}$ | $\begin{aligned} & \text { MAP } \\ & \text { NO. } 2 \end{aligned}$ |  |  |  | $\begin{aligned} & \text { MAP } \\ & \text { NO. } 1 \end{aligned}$ | $\begin{aligned} & \text { MAP } \\ & \text { NO. } 2 \end{aligned}$ |
| AL | 26.7 | 3.44 | 3.9 | 4.6 | AL | 65.0 | 4.17 | 9.1 | 10.8 |
| AK | 3.9 | 0.27 | - | - | AK | 8.6 | 0.34 | - | - |
| AZ | 16.9 | 1.77 | 1.3 | 2.3 | AZ | 47.8 | 2.78 | 3.5 | 6.2 |
| AR | 13.6 | 1.92 | 1.7 | 3.0 | AR | 32.4 | 2.18 | 4.4 | 7.4 |
| CA | 228.0 | 19.96 | 33.3 | 36.8 | CA | 539.8 | 26.03 | 80.7 | 88.7 |
| CO | 22.7 | 2.21 | 3.4 | 6.3 | CO | 56.1 | 2.86 | 8.3 | 15.7 |
| CT | 35.0 | 3.03 | 2.3 | 10.3 | CT | 82.6 | 4.05 | 5.4 | 24.4 |
| DE | 5.7 | 0.55 | 0.4 | 1.6 | DE | 14.4 | 0.75 | . 9 | 4.0 |
| DC | 12.6 | 0.76 | 0.8 | . 8 | DC | 42.4 | 1.49 | 2.7 | 2.8 |
| FL | 61.1 | 6.79 | 3.8 | 3.9 | FL | 198.8 | 11.61 | 12.6 | 12.7 |
| 6A | 41.5 | 4.59 | 2.8 | 5.1 | GA | 116.0 | 6.32 | 7.7 | 14.2 |
| HI | 10.0 | 0.77 | - | - | HI | 26.2 | 0.11 | - | - |
| 10 | 6.3 | 0.71 | 1.1 | 1.0 | ID | 13.5 | 0.79 | 2.4 | 2.1 |
| IL | 126.8 | 11.12 | 10.4 | 33.2 | IL | 286.8 | 13.60 | 23.3 | 74.9 |
| IN | 48.8 | 5.20 | 3.2 | 6.8 | IN | 138.2 | 6.56 | 7.7 | 16.6 |
| IA | 25.8 | 2.83 | 3.1 | 5.2 | IA | 53.4 | 3.03 | 6.6 | 11.0 |
| KS | 21.5 | 2.25 | 1.5 | 3.4 | KS | 47.0 | 2.51 | 3.2 | 7.8 |
| KY | 25.6 | 3.22 | 3.3 | 6.0 | KY | 65.8 | 4.04 | 8.0 | 15.4 |
| LA | 30.3 | 3.64 | 2.0 | 6.0 | LA | 66.4 | 3.91 | 4.3 | 13.0 |
| ME | 8.3 | 0.99 | . 5 | 2.1 | ME | 17.0 | 1.05 | 1.1 | 4.5 |
| MD | 49.2 | 3.92 | 11.7 | 12.0 | MD | 133.3 | 5.71 | 30.2 | 31.0 |
| MA | 63.4 | 5.69 | 4.1 | 13.2 | MA | 151.3 | 7.48 | 9.8 | 31.3 |
| MI | 90.8 | 8.88 | 5.8 | 19.5 | MI | 206.6 | 10.89 | 13.3 | 43.3 |
| MN | 37.7 | 3.80 | 5.3 | 5.5 | MN | 91.8 | 4.80 | 14.6 | 13.1 |
| MS | 14.6 | 2.22 | 1.1 | 2.8 | MS | 33.0 | 2.36 | 2.5 | 6.4 |
| HO | 45.1 | 4.68 | 8.7 | 10.8 | MO | 101.2 | 5.40 | 18.7 | 24.5 |
| MT | 6.4 | 0.69 | 0.7 | 1.2 | MT | 12.3 | 0.68 | 1.2 | 2.3 |
| NE | 14.3 | 1.49 | 2.4 | 2.6 | NE | 31.2 | 1.67 | 5.5 | 6.0 |
| NV | 5.8 | 0.49 | . 2 | . 6 | NV | 17.7 | 0.84 | . 7 | 2.2 |
| NH | 7.4 | 0.74 | 0.5 | 1.5 | NH | 18.1 | 0.97 | 1.2 | 3.6 |
| NJ | 83.7 | 7.17 | 5.4 | 10.7 | NJ | 199.2 | 9.53 | 12.9 | 25.8 |
| NM | 9.1 | 1.02 | 0.7 | . 8 | NM | 20.2 | 1.15 | 1.5 | 1.8 |
| NY | 229.6 | 18.24 | 14.9 | 29.4 | NY | 511.3 | 22.55 | 33.1 | 66.2 |
| NC | 40.0 | 5.08 | 3.5 | 9.8 | NC | 103.0 | 6.53 | 8.9 | 25.6 |
| ND | 4.8 | 0.62 | 1.0 | 1.1 | ND | 8.9 | 0.57 | 1.8 | 2.1 |
| OH | 106.3 | 10.66 | 13.2 | 21.9 | OH | 242.5 | 12.82 | 29.2 | 48.4 |
| OK | 23.1 | 2.56 | 1.7 | 2.2 | OK | 55.8 | 3.08 | 4.0 | 5.2 |
| OR | 19.9 | 2.09 | 2.8 | 4.2 | OR | 45.1 | 2.49 | 6.2 | 9.6 |
| PA | 116.1 | 11.80 | 18.6 | 24.9 | PA | 252.0 | 13.49 | 38.9 | 53.2 |
| RI | 9.3 | 0.95 | 0.6 | . 6 | RI | 20.4 | 1.14 | 1.3 | 1.3 |
| SC | 19.5 | 2.59 | 1.3 | 3.2 | SC | 48.0 | 3.20 | 3.1 | 7.8 |
| SD | 5.3 | 0.67 | 0.7 | 1.3 | SD | 10.4 | 0.65 | 1.3 | 2.6 |
| TN | 30.8 | 3.92 | 2.7 | 2.0 | TN | 80.0 | 5.04 | 6.8 | 5.2 |
| TX | 103.7 | 11.20 | 7.3 | 11.4 | TX | 261.0 | 14.37 | 18.0 | 28.5 |
| UT | 10.6 | 1.06 | 2.8 | 3.1 | UT | 27.2 | 1.39 | 7.4 | 8.2 |
| VT | 3.8 | 0.44 | . 2 | . 5 | VT | 8.6 | 0.57 | . 6 | 1.2 |
| VA | 48.8 | 4.65 | 4.8 | 8.9 | VA | 133.0 | 6.46 | 12.6 | 25.3 |
| WA | 35.6 | 3.41 | 4.0 | 10.4 | WA | 78.5 | 3.99 | 8.5 | 23.1 |
| WV | 14.2 | 1.74 | 4.7 | 4.9 | WV | 29.5 | 1.73 | 9.8 | 10.1 |
| WI | 41.2 | 4.42 | 3.0 | 10.4 | WI | 89.5 | 5.10 | 6.5 | 22.8 |
| WY | 3.2 | 0.33 | 0.4 | . 7 | WY | 6.4 | 0.33 | . 7 | 1.4 |
| U.S. | 2064.5 | 203.24 | 213.6 | 370.5 | U.S. | 4925.2 | 255.10 | 502.7 | 871.2 |

Table 2-8. Annual Building Losses Due to Landslide in 1970 and 2000 (1970\$)

## Chapter Six

Effects of Mitigations on Landslide Losses

It is estimated that in two of the California counties studied and the one county in Pennsylvania that between 90-95 percent of the damage is man-related. In Contra Costa County, California alone, approximately eighty percent of the landslides are man-related [Nilsen and Turner, 1975]. Briggs and others [1975] have indicated that over 90 percent of the landslides in Allegheny County, Pennsylvania are man-induced.

The effectiveness of adequate grading codes is best dramatized by Slosson [1969] in his discussion of the landslide losses sustained by the City of Los Angeles, resulting from the 1968-1969 winter storm. He records that prior to 1952 (when no grading codes existed and soils engineering and engineering geology were not required, approximately 1040 sites were damaged out of 10,000 sites constructed ( 10.4 percent failure). During the period 1952 to 1962 (when semi-adequate grading codes and soils engineering with limited geology were required, but with no status and no responsibility), there were 350 sites damaged out of 27,000 sites constructed ( 1.3 percent failure). During the period 1963 to 1969 (when modern grading codes were used and soils engineering and engineering geology were required, as well as Design Engineers, Soils Engineers, and Engineering Geologists assuming responsibility), there were approximately 17 failures out of approximately 11,000 sites constructed ( 0.15 percent failure).

These figures indicate that landslide damage losses can be reduced significantly (from 10.4 percent to 0.15 percent) through the use of effective grading ordinances or codes. Statistical data and experience indicate that for a very minimal cost, the monetary losses resulting from landslides were reduced by approximately 97 percent.

A scan of limited data suggests that the loss of life from mudflows (a form of landslide) in California averages and may exceed 5 deaths per year. Expanding this to a national average, 25 deaths per year appears to be a reasonable assumption. In addition, Alfors et al [1973] have suggested that the loss of life from landslides in California, excluding mudflows, should average 5 per 50 years in high severity areas and 1 per 50 years in moderate severity areas. Thus the
total loss of life from all forms of landslide activity is about 25 lives per year.

The simple application of effective grading ordinances can go a long way in reducing the hazard of landslides. Assuming a 90 percent reduction in landslide losses, if proper grading ordinances were applied, an annualized reduction of 30 percent or $\$ 150$ million can be expected by the year 2000 (Table 2-9).

EXPECTED NATIONAL ANNUAL LOSSES IN \$ MILLIONS (1970)

| MITIGATION | 1970 | 1980 | 1990 | 2000 |
| :--- | :---: | :---: | :---: | :---: |
| Baseline - No modifications to current <br> grading ordinances are made | 214 | 294 | 393 | 503 |
| (1) Require grading ordinances that <br> reduce hazard by $90 \%$ beginning after <br> 1980 | 210 <br> $(0 \%)$ | 294 <br> $(0 \%)$ | 334 <br> $(-75 \%)$ | 352 <br> $(-30 \%)$ |

Table 2-9. Landslide Losses and Mitigation Effects

Other mitigations proposed in addition to grading ordinances are:

1. Improved runoff control.
2. Landuse control: hillsides are used for open spaces when appropriate.

It should be noted that a reduction of the damage to new construction of 90 percent causes a reduction in overall damage to all construction (both new and old) of 30 percent. This implies that $\$ 168$ million ( $\$ 503-\$ 352) / 0.90=\$ 168$ million) would have resulted on an annualized basis from new construction after 1980 and up to 2000 had not the mitigation been applied. Thus 33.3 percent of the construction in 2000 is equal to or less than 20 years old. Recalling that population is projected to be 220.53 million in 1980 and 255.1 million in 2000 and normalizing for this growth factor, it may be calculated that the average half life of buildings is 48.4 years. This helps to provide some insight to the slowness of loss reduction if only new structures have the additional protection.

## Chapter Seven

## Conclusions

The annualized building loss to the nation as the result of landslides is on the order of $\$ 200-\$ 400$ million in 1970 ( $1970 \$$ ), $\$ 290-\$ 510$ million in 1980 ( $1970 \$$ ), $\$ 390$ - $\$ 700$ million in 1990 (1970\$), and $\$ 500-\$ 900$ in 2000 (1970\$) should the hazard go unchecked. Through the proper introduction of grading ordinances, landuse controls, and drainage of runoff controls, these loss figures could be dramatically reversed ( 90 percent reduction to new construction) at judged low costs.

The loss of life due to landslide is judged to be minimal when compared with other natural hazards such as tornado, flood and earthquake. However, approximately 25 persons per year can be expected to die from this hazard.

Major, sudden loss landslide scenarios were not treated in this report. Yet they are known to occur with loss estimates considerably in excess of those generated in the simple manner described. The recent landslide in Laguna Beach, California caused an estimated $\$ 5-\$ 10$ million loss in 1978 dollars. Translated to 1970 values, these would represent a loss of about $\$ 2.5$ million to $\$ 5$ million. This value is much smaller than the sudden losses that are possible as the result of earthquake, hurricane wind or storm surge, tornado, flood, and tsunami. All of the latter devastate large areas at once. Further, land value loss and lawsuits in addition to real and improved property losses result in these instances. Although none of these costs were treated, they should be recognized for future research.

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## APPENDIX A

## RESULTS OF INQUIRIES MADE TO LANDSLIDE INVESTIGATORS

RESULTS

| States | Respon |  | Date of | Publications/Maps | State Geological |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Contacted | Written | Phone | Response | Received | Maps Reviewed |
| Alabama | $x$ |  | 11-24-75 |  |  |
| Arizona | X |  | 11-24-75 |  | X |
| Arkansas | x |  | 12-3-75 |  | $x$ |
| California | X |  | 11-7-75 | $x *$ | X |
| Colorado | X |  | 11-12-75 | X | X |
| Connecticut |  | $x$ | 1-15-76 |  | X |
| Delaware | X |  | 1-6-76 | $\chi^{*}$ | $x$ |
| Florida | X |  | 12-3-75 | x* | X |
| Georgia |  | X | 1-7-76 |  | X |
| Idaho | $x$ |  | 1-30-76 | X* | X |
| lllinois | $x$ |  | 11-20-75 | X* | $x$ |
| Indiana | $x$ |  | 12-3-75 | X* | X |
| lowa |  |  |  |  | X |
| Kansas | $x$ |  | 12-11-75 | X* | X |
| Kentucky | X | $x$ | 1-26-76 | X* | X |
| Louisiana | X |  | 11-17-75 | $x+$ | X |
| Maine | $x$ |  | 12-3-75 |  | $x$ |
| Maryland | X | $x$ | 1-28-76 | X* | X |
| Massechusetts | X |  | 12-1-75 | X* | $\times$ |
| Michigan | X | $x$ | 1-13-76 | X* | X |
| Minnesota | X |  | 11-9-75 | $\chi^{*}$ | X |
| Mississippi | X |  | 11-14-75 | $x *$ | X |
| Missouri | $x$ |  | 11-13-75 |  | X |
| Monitana | X |  | 11-18-75 | X* | X |
| Nebraska | $\chi$ |  | 11-20-75 | X* | X |
| Nevada | X |  | 11-17-75 |  | X |
| New Hamshire |  | $x$ | 1-15-76 |  | X |
| New Jersey | $x$ | X | 1-28-76 |  | $x$ |
| New Mexico | X |  | 11-21-75 | X* | X |
| New York |  | $x$ | 1-8-76 |  |  |
| North Carolina | $x$ | X | 1-15-76 | $x=$ | $x$ |
| North Dakota | $x$ |  | 1-15-76 | X: | $x$ |
| Ohio | X | $x$ | 1-21-76 |  | X |
| Oklahoma | $x$ |  | 12-12-75 | X* | X |
| Oregon | X |  | 11-19-75 |  | X |
| Pennsylvania | X |  | 11-20-75 | X: | $x$ |
| Rhode Island |  |  |  |  | X |
| South Carolina | $x$ | X | 1-27-76 | X* | X |
| South Dakota | $x$ |  | 12-24-75 |  | X |
| Tennessee | X | $x$ | 1-15-76 | X: | X |
| Texas | X | $x$ | 1-21-76 |  | $x$ |
| Utah | X |  | 11-20-75 | x | X |
| Vermiont |  |  |  |  |  |
| Virginia | $x$ |  | 11-17-75 |  | $x$ |
| Washington | $x$ | $x$ | 1-13-76 | $x:$ | $\check{x}$ |
| West Virginia | $x$ | $x$ | 1-14-76 | $x$ \% | X |
| Wisconsin | $x$ |  | 11-18-76 |  | X |
| Wyoning | $x$ | $x$ | 1-15-76 | X: | X |
|  |  |  | 102- |  |  |
| *Indicates map |  |  |  |  |  |


| Name | Title/Organization | State |
| :---: | :---: | :---: |
| K. T. Ackerson | Head, Soil Geography Unit (USDA, SCS, Hyattesville) | Maryland |
| W. R. Adams | Engineering Geologist Allegheny County | Pennsylvania |
| J. M. Allen | State Soil Scientist | Oregon |
| P. Allen | Geologist (Southern Methodist University) | Texas |
| H. G. Anderson | Geographer (Los Angeles Valley College) | California |
| M. Arndt | Geologist (North Dakota Geological Survey) | North Dakota |
| D. L. Bannister | State Soil Scientist | South Dakota |
| w. Dejnar | Geoiogist (ivew hexico Highlands University) | New Hexico |
| H. D. Blaser | ```Western Regional Civil Engineer, Sacramento (HUD)``` | California |
| J. G. Bond | State Geologist | Idaho |
| C. Bowers | Soil Scientist | Tennessee |
| E. E. Brabb | Geologist (USGS, Menlo Park) | California |
| R. M. Breckenridge | Staff Geologist (State Geological Survey) | Wyoming |
| R. P. Briggs | Project Director Greater Pittsburgh Regional Studies) | Pernsylvania |
| W. Brugger | Assistant Superintendent (Department of Building and Safety, City of Los Angeles) | California |
| W. J. Brune | State Conservationist | lowa |


| Name | Title/Organization | State |
| :---: | :---: | :---: |
| W. V. Bush | Geologist (Arkansas Geological Commission) | Arkansas |
| J. L. Calver | State Geologist | Virginia |
| R. H. Campbell | ```Geologist (USGS, Menlo Park)``` | California |
| R. C. Carter | State Soil Sicentist | Mississippi |
| R. Chieruzzi | Civil Engineer (LeRoy Crandall and Associates) | California |
| J. Christenson | Resource Conservationist (USDA, SCS, Tustin) | California |
| G. B. Cleveland | Geologist (CDMG) | California |
| R. Clover | Assistant State Soil Scientist | California |
| J. W. Cobarrubias | Staff Geologist (Los Angeles Department of building and Safety) | California |
| H. R. Collins. | State Geologist | Ohio |
| R. B. Colton | ```Geologist (Branch of Central Environmental Geology, USGS, Denver)``` | Colorado |
| S. G. Conrad | State Geologist | North Carolina |
| R. E. Corcoran | State Geologist | Oregon |
| A. Court | ```Climatologist (California State University at North- ridge)``` | California |
| J. R. Culver | State Soil Scientist | Nebraska |
| R. E. Daniell | State Soil Scientist | Kentucky |
| W. E. Davies | Geologist (Branch of Eastern Environmental Geology, USGS, Reston) | Virginia |
| C. F. Dodge | Chaiman (Department of Geology, University of Texas, Arlington) | Texas |


| Name | Title/Organization. | State |
| :---: | :---: | :---: |
| V. H. Dreeszen | State Geologist | Nebraska |
| S. C. Ekart | State Soil Scientist | North Dakota |
| L. T. Evans, Jr. | Civil Engineer (L. T. Evans, Inc., Los Angeles) | California |
| J. A. Ferwerda | State Soil Scientist | Maine |
| R. W. Flenming | Geologist (USGS, Denver) | Colorado |
| W. W. Fuchs | State Soil Scientist | Oklahoma |
| D. L. Gallup | State Soil Scientist | Idaho |
| T. E. Gay, Jr. | Acting State Geologist | California |
| T. R. Gerald | Acting State Soil Scientist | South Carolina |
| F. L. Gilbert | State Soil Scientist | New York |
| R. L. Googins | State Soil Scientist | Virginia |
| C. H. Gray, Jr. | District Gologist (CDMG, Los Angeles) | cailfornia |
| H. H. Gray | Head Stratigrapher (Indiana Geological Survey) | Indiana |
| D. G. Grice | State Soil Scientist | Massachusetts |
| O. B. Griess | ```Senior Geologist (Depart- ment of Roads)``` | Nebraska |
| C. S. Groat | Acting State Geologist | Texas |
| S. L. Groff | State Geologist | Montana |
| G. J. Gromko | Civil Engineer (City and County of Denver) | Colorado |
| T. C. Gustavson | Acting Coordinator (Bureau of Economic Geology) | Texas |
| R. L. Guthrie | State Soil Scientist | Alabana |
| C. W. Guernsey | State Soil Scientist | Arizona |


| Name | Iltle/Organization | State |
| :---: | :---: | :---: |
| W. W. Hagan | State Geologist | Kentucky |
| R. F. Harner | State Soil Scientist | Michigan |
| W. F. Hatfield | Assistant State Soil Scientist | North Carolina |
| O. T. Hayward | Professor, Baylor University | Texas |
| C. W. Hendry, Jr. | State Geologist | Florida |
| R. E. Mershey | State Geologist | Tennessee |
| T. J. Holder | State Soil Scientist | Colorado |
| L. W. Hough | State Geologist | Louisiana |
| W. B. Howe | State Geologist | Missouri |
| T. B. Hutchins | State Soil Scientist | Utah |
| R. W. Johnson | State Soil Scientist | Florida |
| D. E. Jones | Chief Engineer (HUD) | Washington, D. C. |
| R. R. Jordan | State Geologist | Delaware |
| P. B. King | ```Geologist (USGS, Menlo Park)``` | California |
| A. J. Klingelhoets | State Soil Scientist | Wisconsin |
| F. E. Kottlowski | State Geologist | New Mexico |
| R. C. Kronenberger | State Soil Scientist | Wyoming |
| P. E. LaMoreaux | State Geologist | Alabama |
| E. M. Lanctot | Bureau of Geology | Maine |
| G. J. Latshaw | State Soil Scientist | Pennsylvania |
| W. K. Lee, 111 | Highway Distrcit Engineer | Maryland |
| P. Lessing | Geologist (State Geological Survey) | West Virginia |
| G. Lloyd | Information Division (USDA, SCS) | Washington, D. C. |


| Name | Title/Organization | State |
| :---: | :---: | :---: |
| K. V. Luza | ```Engineering Geologist (Oklahoma Geological Survey)``` | Oklahoma |
| R. L. Lytton | Department of Civil Engineering (Texas A \& M University) | Texas |
| M. L. Markley | State Soil Scientist | New Jersey |
| J. V. Martin | State Conservationist | Misscuri |
| C. W. McBee | State Soil Scientist | Kansas |
| D. J. McGregor | State Geologist | South Dak.ota |
| C. A. McGrew | State Soil Scientist | Arkansas |
| R. G. Mckeen | University of New Mexico | New Mexico |
| D. T. MCMillan | State Geologist | Utah |
| B. Miller | Geologist (State Geological Survey) | Tennessee |
| D. N. Miller, Jr. | State Geologist | Wyoming |
| R. F. Mitchel | State Soil Scientist | Washington |
| E. B. Moore, Jr. | Director, Power Plant Siting | Minnesota |
| H. M. Moore | State Geologist | Mississippi |
| R. T. Moore | Principal Geologist (Arizona Bureau of Mines) | Arizona |
| D. Moran | Engineering GeologistCivil Engineer (Private Consultant, Irvine) | California |
| E. A. Naphan | State Soil Scientist | Nevada |
| M. C. Noger | Geologist (Kentucky Geological Survey) | Kentucky |
| W. W. Olive | Chief - Environmental Geology Branch (USGS) | Kentucky |


| Name | Title/Organization | State |
| :---: | :---: | :---: |
| N. K. Olson | State Geologist | South Carolina |
| S. M. Pickering | State Geologist | Georgia |
| S. A. L. Pilgrim | State Soil Scientist | New Hampshire |
| A. R. Poor | Associate Professor of Civil Engineering (University of TexasArlington) | Texas |
| G. J. Post | State Soil Scientist | Ohio |
| D. Radbruch-Hall | $\begin{aligned} & \text { Geologist (USGS, Menlo } \\ & \text { Park) } \end{aligned}$ | California |
| J. W. Rogers | State Soil Scientist | Montana |
| J. W. Rold | State Geologist | Colorado |
| M. A. Roshardt | Geologist (State Geological Survey) | Wisconsin |
| D. L. Royster | Chiter of soil and Geologic Engineering (Dept. of Transportation) | Tennessee |
| E. H. Sautter | State Soil Scientist | Connecticut |
| R. L. Schuster | Chief, Branch of Engineering Geology (USGS, Denver) | Colorado |
| K. O. Schmude | State Soil Scientist | West Virginia |
| F. M. Scilley | State Soil Scientist | Minnesota |
| B. D. Seay | State Soil Scientist | New Mexico |
| M. E. Shaffer | State Soil Scientist | Georsia |
| R. P. Sheldon | Chief Geologist (USGS, Reston) | Virginia |
| W. Sherman | Chief Geologist <br> (Highway Department) | Wyoming |
| R. L. Shields | State Suil Seientist | Maryland |


| Name | Title/Organization | State |
| :---: | :---: | :---: |
| J. A. Simon | State Geologist | lllinois |
| R. P. Sims | State Soil Scientist | Tennessee |
| H. R. Sinclair, Jr. | State Soil Scientist | Indiana |
| J. A. Sinnott | State Geologist | Massachussetts |
| A. E. Slaughter | State Geologist | Michigan |
| D. R. Smethen | Civil Engineer (U. S. Army Engineer, Waterways Experiment Station) | Mississippi |
| A. A. Socolow | State Geologist | Pennsylvania |
| G. F. Sowers | Regents Professor of Civil Engineering (Georgia Institute of Technology) | Georgia |
| C. E. Stearns | $\begin{aligned} & \text { Geologist (USDA, SCS, } \\ & \text { Davis) } \end{aligned}$ | California |
| R. D. Stieglitz | Head, Regional Geology Section (State Geological Survey) | Ohio |
| H. C. S. Thom | Chjef Climatologist (Retired) (U. S. Weather Bureau) | Washington, D. C. |
| C. M. Thompson | State Soil Scientist | Texas |
| G. W. Thorsen | Geologist (Division of Geology and Earth Resources) | Washington |
| D. T. Trexler | Research Associate (Nevada Bureau of Mines and Geology) | Nevada |
| E. E. Voss | State Soil Scientist | lllinois |
| D. Waco | C. imatologist (Edivards Air Force Base) | California |
| R. E. Wallace | $\begin{aligned} & \text { Geologist (USGS, Menlo } \\ & \text { Park) } \end{aligned}$ | California |


| Name | Title/Organization | State |
| :---: | :---: | :---: |
| B. G. Watson | State Soil Scientist | Vermont |
| M. Walton | State Geologist | Minnesota |
| K. N. Weaver | State Geologist | Maryland |
| B. Webster | ```Climatologist (National Weather Bureau, Los Angeles)``` | California |
| R. D. Wells | State Soil Scientist | South Carolina |
| C. M. Wentworth, | ```Geologist (USGS, Menlo Park)``` | California |
| K. Widmer | State Geologist | New Jersey |
| F. W. Wilson | State Geologist | Kansas |
| R. J. Wilson | CALTRANS-Sacramento (Maintenance Planning) | California |
| C. A. Yeiverton | Risk Analysis Insurance (Whittier) | California |

## APPENDIX B

> LISTING OF SLIDES AND COSTS
> FOR ALLEGHENY COUNTY, PENNSYLVANIA
> FOR SIX MONTHS ( JUNE - NOVEMBER, 1972 )

## Diviniopmert



## THOMAS J. FORSTER

Robert N. Pierce, Jr.


PITTSBURGH, PA, IE 219

January 9, 1976

Mr. Jim Krohn
Engineering Geology Consultants
14054 Victory Boulevard
Van Nays, California 91401
Dear Mr. Krohn:
Enclosed is a list of landslides that were reported to have occurred in Allegheny County between June and December of 1972. As we discussed during our telephone conversation on January 6, 1976, most of these slides occurred during and shortly after a period of high precipitation related to Hurricane Agnes.

The first column of the list refers to a numbering system which $I$ have used in identifying the various landslides. The second column identifies the date associated with a given expenditure or estimate.

If you have any further questions please feel free to contact me.
Yours,


William R. Adams, Jr. Engineering Geologist

WRA: jus
Enclosure

| NO. OF SLIDE | DATE | COST |  |
| :---: | :---: | :---: | :---: |
|  | JUNE |  |  |
| 0040 |  | 21,966 |  |
| 0070 |  | 82,000 |  |
| 0078 |  | 100,000 |  |
| 0239 |  | 250,000 |  |
| 0055 |  | 16,000 |  |
| 0072 |  | 8,000 |  |
| 0173 |  | 500 |  |
| 0198 |  | 250 |  |
| 0049 |  | 62,000 |  |
| 0081 |  | 47,123 |  |
| 0049 |  | 62,000 |  |
| 0081 |  | 47,123 |  |
| 0081 |  | 10,000 |  |
| 0155 |  | 200 |  |
| 0156 |  | 200 |  |
| 0157 |  | 250 |  |
| 0181 |  | 50,000 |  |
| 0101 |  | 357 |  |
| 0093 |  | 354 |  |
| 0096 |  | 13,105 |  |
| 0053 |  | 25,000 |  |
| 0056 |  | 160,776 |  |
| 0066 |  | 7,500 |  |
| 0100 |  | 770 |  |
| 0100 |  | 4,306 |  |
| 0107 |  | 1,868 |  |
| 0164 |  | 1,278 |  |
| 0165 |  | 275 |  |
| 0166 |  | 280 |  |
| 0168 |  | 650 |  |
| 0169 |  | 20,000 |  |
| 0170 |  | 5,000 |  |
| 0171 |  | 2,000 |  |
| 0172 |  | 2,000 |  |
| 0011 |  | 2,400 |  |
| 0015 |  | 2,700 |  |
| 0021 |  | 2,100 |  |
| 0108 |  | 803 |  |
| 0054 |  | 11,000 |  |
| 0080 |  | 15,000 |  |
| 0105 |  | 14,090 |  |
| 0106 |  | 19,305 |  |
| 0106 |  | 60,000 |  |
| 0162 |  | 2,188 |  |
| 0152 |  | 228 |  |
| 0152 |  | 25,000 |  |
| 0084 |  | 76,736 |  |
| 0094 |  | 315 |  |
| 0123 |  | 1,848 |  |
| 0079 |  | 159,000 |  |
| 0133 |  | 3,000 |  |
| 0137 |  | 30,000 | No. $=52$ |
|  |  | \$7,428,857 | AVERAGE $=\$ 27,477$ |


| NO. OF SLIDE | DATE | $\operatorname{COST}$ |  |
| :---: | :---: | :---: | :---: |
|  | JULY |  |  |
| 0029 |  | 6,633 |  |
| 0140 |  | 3,176 |  |
| 0141 |  | 15,825 |  |
| 0031 |  | 3,650 |  |
| 0206 |  | 2,135 |  |
| 0233 |  | 2,834 |  |
| 0045 |  | 19,405 |  |
| 0047 |  | 1,502 |  |
| 0047 |  | 10,410 |  |
| 0147 |  | 10,410 |  |
| 0237 |  | 250 |  |
| 0046 |  | 41,177 |  |
| 0165 |  | 4,200 |  |
| 0166 |  | 75 |  |
| 0041 |  | 11,440 |  |
| 0039 |  | 3,499 |  |
| 0190 |  | 3,650 |  |
| 0190 |  | 2,220 |  |
| 0036 |  | 5,140 |  |
| 0038 |  | 5,595 |  |
| 0033 |  | 5,000 |  |
| 0148 |  | 1,638 |  |
| 0149 |  | $\frac{2,332}{6762}$ | $\text { No. }=23$ |
|  |  | $\$ 162,198$ | $\text { AVERAGE }=\$ 7,052$ |
|  | AUGUST |  |  |
| 0139 |  | 5,478 |  |
| 0528 |  | 3,840 |  |
| 0013 |  | 1,410 |  |
| 0013 |  | 5,526 |  |
| 0229 |  | 3,175 |  |
| 0215 |  | 2,150 |  |
| 0019 |  | 20,295 |  |
| 0654 |  | 8,929 |  |
| 0184 |  | 4,774 |  |
| 0035 |  | 2,161 |  |
| 0044 |  | 1,653 |  |
| 0208 |  | 7,116 |  |
| 0209 |  | 7,500 |  |
| 0205 |  | 2,074 | No. $=14$ |
|  |  | \$ 76,081 | $\text { AVERAGE }=\$ 5,434$ |
|  | SEPTEMBER |  |  |
| 0234 |  | 4,543 |  |
| 0528 |  | 3,660 |  |
| 0199 |  | 2,160 |  |
| 0206 |  | 1,280 |  |
| 0231 |  | 2,725 |  |
| 0232 |  | 750 |  |
| 0230 |  | 500 |  |
| 0252 |  | 454 |  |
|  | -114- |  |  |


| NO. OF SLIDE | DATE |  | COST |  |
| :---: | :---: | :---: | :---: | :---: |
| 0215 |  |  | 4,936 |  |
| 0215 |  |  | 2,347 |  |
| 0215 |  |  | 1,973 |  |
| 0216 |  |  | 4,443 |  |
| 0186 |  |  | 2,677 |  |
| 0188 |  |  | 5,040 |  |
| 0092 |  |  | 16,508 | No. $=15$ |
|  |  |  | 53,996 | AVERAGE $=\$ 3,600$ |
|  | OCTOBER |  |  |  |
| 0235 |  |  | 1,415 |  |
| 0528 |  |  | 2,585 |  |
| 0013 |  |  | 1,580 |  |
| 0013 |  |  | 7,572 |  |
| 0195 |  |  | 650 |  |
| 0196 |  |  | 550 |  |
| 0250 |  |  | 2,855 |  |
| 0223 |  |  | 6,090 |  |
| 0224 |  |  | 2,335 |  |
| 0225 |  |  | 900 |  |
| 0254 |  |  | 3,659 |  |
| 0187 |  |  | 936 |  |
| 0028 |  |  | 4,020 | No. = 13 |
|  |  | \$ | 35,147 | AVERAGE = \$ 2,704 |
|  | NOVEMBER |  |  |  |
| 0253 |  |  | 200 |  |
| 0013 |  |  | 3,705 |  |
| 0202 |  |  | 12,504 |  |
| 0203 |  |  | 1,010 |  |
| 0225 |  |  | 870 |  |
| 0226 |  |  | 1,085 |  |
| 0027 |  |  | 2,745 |  |
| 0228 |  |  | 6,240 |  |
| 0046 |  |  | 2,289 |  |
| 0185 |  |  | 2,225 |  |
| 0251 |  |  | 800 | No. $=11$ |
|  |  | \$ | 33,673 | AVERAGE $=\$ 3,061$ |

0253
0013
0202
0225
0226
0027
0228
0046
0185
0251

1,415
2,585
1,580
650
550
2,855
6,090
2,335
900
,659
936
4,020
\$ 35,147
AVERAGE = \$ 2,704

No. = 11
AVERAGE = \$ 3,061

## SECTION III

## EXPANSIVE SOIL

## Chapter One

Description of the Hazard

Expansive soil applies to those earth materials (soil, and in some, cases bedrock formations) which have the capacity to undergo volumetric changes when subjected to variances in the water content. When the water content is increased, the soil will swell; likewise, a decrease in moisture content will facilitate soil shrinkage. The degree of shrink/swell capacity is related to clay mineralogy; more specifically, to active clay minerals such as montmorillonite; mixed layer combinations of montmorillonite together with other assorted clay minerals; and under certain conditions vermiculites and chlorites [Snethen, et al, 1975]. Swelling of pure montmorilionite clay (bentonite) can affect volume changes as much as 2000 percent [Tourtelot, 1974] and generate swelling pressures in excess of 30,000 pounds per square foot [Dawson, 1953]. Although illites and kaolinites are generally not considered active, they may also contribute to expansive properties if sufficient amounts are present within a given soil or rock [Snethen, et al, 1975]. Other minerals that may cause expansion problems include anhydrite, certain micas that react with phosphates, and the clay material allapulgite [Sowers, 1975].

Expansion is chiefly caused by the hydration or attraction and absorption of water molecules into the expansible crystal lattice of the clay minerals [Alfors et al, 1973]. Soil shrinkage occurs when the process is reversed and the water is removed or extricated from the clay crystal lattice. The amount of water available to the clay lattice is chiefly dependent on various environmental factors. Of these, climatic conditions can be considered as the single most dominant factor affecting expansive clays. In this respect, the most important aspect of climate is the relationship between rainfall and the rate of evapotranspiration [Lambe, 1960]. In areas where the seasonal climatic changes are greatest (i.e., long droughts alternating with excessive rainfall), expansive clays are very active with pronounced shrinking and swelling quite cormon. Similarly, in areas where the seasonal changes are less dramatic and the expansive clays are kept wet throughout the year, little or no volume change may occur within expansive clay lattice.

It is known that extensive structural damage occurs in many areas where expansive soils are known to exist. In Texas, it is estimated that expansive soil-related problems cost Texas taxpayers six to ten million dollars annually for highway maintenance [Wise and Hudson, 1971] and that homeowners in Dallas, alone, spend as much as 15 million dollars per year for foundation repairs [Tucker and Poor, 1973].

Jones and Holtz [1973] have estimated that the total annual expansive soil-related damage throughout the United States is a little under 2.5 billion dollars. Their total damage figure is divided into the following:

| Single family homes | $\$ 300,000,00 *^{*}$ |
| :--- | ---: |
| Commercial buildings | $360,000,000^{*}$ |
| Multi-story buildings | $80,000,000^{*}$ |
| Walks, drives, parking areas | $110,000,000$ |
| Highways and streets | $1,140,000,000$ |
| Buried utilities and services | $100,000,000$ |
| Airport installations | $40,000,000$ |
| Involved in urban landslides | $25,000,000$ |
| Other | $100,000,000$ |
| Total annual damage in U.S. | $\$ 2,255,000,000$ |

*Note that the amount of damage resulting to buildings, the subject of this study, is 740 million, 1973 dollars.

The Jones and Holtz [1973] study represents at best a conservative estimate of the total damage attributed to expansive soil. Many problems related to expansive soil exist; however, they (i.e., cracked pavement, walls, et cetera) are either: (1) repaired but not recognized as being expansive soil-related or (2) recognized as being expansive soil-related but ingored as a nuisance and not repaired. Also, the Jones and Holtz [1973] figures probably do not reflect the amount of monetary loss attributed to the over-design of structures in either highly or moderately expansive soil areas.

Factual data relating to actual values are either non-existent or limited to localized areas. Further, available studies generally involve residential foundation problems. For convenience, all expansive earth materials subject to shrink-
swell volume changes commonly are termed "expansive soils," [Jones, 1976]. For the purposes of this discussion, expansive soils are considered to be soil or rock materials in which clays, white alkali or pyrites constitute a significant fraction of the material's mineral content, and which have a potential for sufficient shrinking or swelling volume change to displace or distort buildings placed on them.

Expansive soils often can be tentatively identified by visual observation, and they generally can be positively identified by appropriate laboratory testing, as laboratory tests for expansive soil identification and for quantification of potential volume changes are commonly described in the technical literature. However, some clues can help identify naturally occurring potentially expansive soils [Jones, 1976]:

Expansive clay soils:

Under dry soil conditions:

- Soil hard and rock-like; difficult to impossible to crush by hand.
- Glazed, almost shiny surface where previously cut by scrapers, ditcher teeth or shovels.
- Very difficult to penetrate with hand held pick or shovel.
- Ground surface displays cracks occurring in a more or less regular pattern. (Crack width and spacing provide some indication of the relative expansion potential in the horizontal plane.)
- Surface irregularities, such as tire tracks, cannot be obliterated by foot pressure.

Under wet soil:

- Soil very sticky and clingy. Exposed soil will build up on shoe soles to a thickness of from two to four inches, or more, when walked upon for a short distance.
- Can be easily molded into a ball by hand. Hand molding will leave a nearly invisible powdery residue on hands after they dry.
- A shovel will penetrate soil quite easily and the cut surface will be very smooth and will tend to be shiny.
- Freshly machine-scraped or cut areas will tend to be very smooth and shiny.
- Heavy construction equipment, such as metal wheels and compacting rollers, will develop a very thick soil coating that may impair their function.
- In semi-arid areas having distinct wet and dry seasons, expansive soils that have been undisturbed for ten to fifteen years or more may display a pattern of closed ridges spaced regularly on ten to fifty foot centers. These ridges are termed "gilgai," an Australian aboriginal term imported by Dr. Robert Lytton. Gilgai spacing provides a coarse indication of the degree of potential volume change.

Under any conditions:

- Creep ridges (visible evidence of solifluction) on slopes. Generally an indication of incipient slope instability as well as of potentially expansive soils.
- Tops of fence posts tilted downhill. This may give obvious indication of downhill creep movements in situations where solifluction patterns are indistinct.
- Extensive visible cracking in walks, streets, driveways, patios, and often in buildings. This does not always mean that expansive soils are present, but they often are when such symptoms are visible.


## Alkali in soils:

- Upper few inches to one foot of soil very powdery and loose when the the soil is dry.
- Land having the appearance of being heavily frosted (or lightly covered with snow) shortly before sunrise on cool mornings.
- A narrow white outline around shaded damp soil areas, especially noticeable when air temperature is below about $60^{\circ} \mathrm{F}$.
- "Salt Grass" growing in a loose or flaky soil.
- 01d fence or other wooden posts having the wood fibers swelled or disrupted immediately above ground level. At times, crystalline deposits may be visible in cracks in the wood.
- Where there are significant concentrations of white alkali in the soil, the soil will have a salty taste.
- Where lightly loaded building floor slabs are cracked and heaved, but relatively heavy exterior building walls show no distress, and the location is in a semi-arid to arid climate, alkali should be suspect although refined testing would be necessary to confirm alkali action.
- Where concrete has extensively spalled or flaked exposed surfaces. This is a particular characteristic of exposure in alkali areas, but also is a common result of repetitive exposure to sodium and calcium chlorides. The basic cause of such flaking is physical swell.

Pyrites in soils:

- Freshly cut or graded areas smell of sulphur dioxide or hydrogen sulphide (rotten eggs).
- On cold days, freshly cut surfaces may give the appearance of smoking.
- Recently exposed materials of a shaly nature may appear split, like the leaves of a partially fanned book. This will be most evident at the ground surface.
- Pyrites may be suspect when there is any indication of acid runoff waters, such as orange to orange-brown stains on concrete culverts or on stones in drainageways.

In general, the following laboratory procedures may be relied upon to be definitive to the extent indicated:

- Atterberg Limit tests (Plastic Limit, Liquid Limit and Plasticity Index) often will identify expansive soils, as most expansive soils will have a Plasticity Index greater than about 15. The expansive potential of soil generally increases with increasing Plasticity Index.
- Shrinkage Limit tests are simple and generally provide significant guidance regarding a soil's possible expansive behavior.
- Consolidometer tests in which compacted soils are loaded and then wetted, with measurements of displacements, generally provide assured and reliable quantifications of a soil's expansive potential. The consolidometer test is the most reliable test listed. (See Appendix A for further discussion.)

The geotechnical engineer generally works in the province that the geologist terms "surficial geology." Maps delineating surficial geology often identify known
expansive materials, such as the Denver Shale, Pierre Shale or the Yazoo Clay Shale. Surficial geologic maps often can be advantageously supplemented by modern United States Department of Agriculture Soil Conservation Service soils maps, usually covering entire counties. Interpretative information accompanying the published soils maps generally identifies specific pedologic soil series having expansive potentials, and often identifies a range of swell potential values that may be anticipated for each listed soil series. Everyone should be cautioned, however, that individual site exploration and soils testing is always appropriate for individual properties and is the only fully reliable approach to identifying and quantifying an expansive potential. This is stated because mapping scales and information are coarse and can be grossly misleading if relied upon alone [Jones, 1976].

Damages range from minor cracking of interior finishes in dwellings, which is very common, to irreparable displacements of major dwelling structural elements. The movements also damage utilities. It has been rumored that the gas leak in the New London School disaster, one of the world's worst modern disasters which killed 296 Texas school children, may have been caused by expansive soil deformation of a gas pipe [Jones, 1976].

Virtually none of the cited damages are covered by insurance, as expansive soil damage is generally uninsurable. Note that over one-half of the loss is a public loss, and that a significant portion of the private loss can be a tax expenditure.

## Chapter Two

## Expansive Soil Occurrences (Hazard Model)

## Development of Intensity Probability

Several workers have attempted to devise climatic rating systems based on rainfall distribution, evapotranspiration, and/or drainage characteristics [Thornwaite, 1948; Prescott, 1949; and Thom and Vestal, 1968]. Based on work performed by Thom and Vestal [1968], the Building Research Advisory Board (BRAB) for the Federal Housing Administration (FHA) produced a climatic rating system for the United States in 1971. These ratings, along with a unified soil classification designation, constitute the FHA approved way of selecting the required foundations where a lower expansive soil index rating suggests a potentially worse condition [Mathewson and others, 1975].

Figure 3-1 represents the climatic rating chart as present in the BRAB 1968 publication, the contour intervals $15-45$ represent the summation of monthly gamma distribution values for 122 first order weather stations scattered throughout the country. For further discussion of the gamma distribution, the reader is referred to Thom [1958] and Thom and Vestal [1968]. Basically, the contour intervals relate to a frequency distribution for precipitation. The lower numbers reflect areas where climatic change is likely to be most severe (i.e., periods of rainfall mixed with periods of drought) which aggravates expansive soil. Likewise, the higher numbers correspond to generally wetter and climatically more invariant regions where the expansive soil conditions are less aggravated.

Figure 3-1 could be combined with the distribution of major areas of soils classified in montmorillonitic families in order to produce an intensity index for expansive soil. Such a distribution was constructed by the Soil Geography Unit, Soil Conservation Service, U.S. Department of Agriculture in January of 1976 (unpublished) at our request. Their map has been highlighted in Figure 3-2.

The map shows the areas in which soil series of montmorillonitic and montmorillonitic (calcareous) families are distributed. In general, these soils have subsoils with high or very high shrink-swell potentials (COLE of 0.06 or more).

Figure 3-1. Climatic Ratings for the Continental United States (after Building Research

Areas of these soils other than those delineated on the map also exist but either could not be shown at the scale of this map or were not sufficiently extensive to be identified and located on the reference maps used in this compilation.

Other soils with moderate to very high shrink-swell potentials that occupy a significant proportion of the landscape are not shown on the map. These soils are finetextured ones with either illitic or mixed mineralogy, e.g., those developed in the glacial lake sediments in the northwestern part of Ohio.

Delineations on the map are based on those map units on general soil maps of the respective states which include soil series having montmorillonitic mineralogy. However, those shown in the states of Arizona, California, New Mexico, Oregon, and Utah are based on soil series identified as "examples", "representative series", or "characteristic series". The areas shown in Colorado are based on an older general soil map of the state, inasmuch as the recently published one does not identify soil series in the map legend and there is no accompanying descriptive text.

Relative extent was estimated from the number of montmorillonitic series in the name of the map units and the sequence of soil series names in the names of the map units on the reference maps [Distribution of Principal Kinds of Soils: Orders, Suborders, and Great Groups, National Cooperative Soil Survey Classification of 1967, Compiled by the Soil Conservation Services, 1967].

Other environmental sources of moisture supply or depletion are basically related to the development of an area by man and can be controlled [Vijay-Vergiya and Sullivan, 1974]:

1. Vegetation, particularly trees with high water demand can dry out a clay, causing shrinkage [Hammer, 1966].
2. Poor drainage, a function of topography, can cause surface water to pond thereby resulting in localized swelling [Mathewson, et al, 1975].
3. Faulty or leading subsurface utility systems (i.e., water and sewage).
4. Local watering of lawns and gardens can adversely affect ambient moisture conditions [Snethen, et al, 1975].
5. The presence of a building or structure may reduce the rate of water evaporation from the foundation soil, thereby affecting moisture content.

If the water is not removed from the foundation soil it will be imbibed by the soil rather than evaporated, resulting in swelling [Lambe, 1960].

The above examples represent just a few of the many factors, besides climate, which can influence the intensity probability of expansive soils.

Expansive soil occurs throughout the United States in some states more than others. The appearance of the highly expansive material is generally quite distinctive following desiccation. Ground surfaces characterized by polygonal shrinkage areas (desiccation cracks) reflect the presence of clay and possible expansive clay minerals. Generally, smaller polygons are indicative of higher clay content. Desiccation surfaces which appear to be the size and texture of "popcorn" probably reflect the presence of bentonite or other soil/rock rich in montmorillonite [Snethen, et al, 1975]. The depth to which desiccation may occur varies from few feet to as much as 60 feet below the ground surface [Lambe, 1960].

There is an "apparent" lack of information invoiving the extent and distribution of expansive soil intensity on a nationwide basis. Several authors have addressed the problem; however, in most instances their work is in the form of "case histories" and limited to localized areas.

Many federal (i.e., U.S. Department of Agriculture, U.S. Geological Survey, etc.) and state (Geological Surveys, Soil Scientists, etc.) agencies recognize the problem; unfortunately, many of these agencies have done little or no work in the expansive soil intensity field. At the federal level, work that has been done to date is generally localized and of limited value. Most of the work in the form of countywide soil surveys has been done by the U.S. Department of Agriculture, Soil Conservation Service. At the state level, California is the only state that has an expansive soil map, per se.

Only a few workers have attempted to delineate areas of expansive soil intensity on a nationwide basis [Witczak, 1972; Tourtelot, 1974; and Snethen, et al, 1975], these previous studies are of only limited value owing to restriction in map size (approximate map size smaller than 1:17,000,000) and/or to the highly generalized nature of the data.

The expansive soil map developed for this report is based on a compilation of information obtained from numerous county, state, and national governmental agencies as well as selected individual data sources scattered throughout the country. These "data" were in the form of comments, personal opinions, published and/or unpublished documents. The chief source of information was provided by the Soil Geography Unit of the Soil Conservation Service, U.S. Department of Agriculture [Ackerson]. At our request, the Soil Geography Unit prepared a soil map of the continental United States Figure 3-2, (approximate scale 1:7,500,000). Their map defines the approximate extent and distribution of montmorillonite soil. Additional comments and documents were collected from the State Geologists and State Soil Scientists from each state. This material was further supplemented by literary references as well as data collected from selected highway departments, county agencies, and universities [see Appendix B]. All of the data collected were then reviewed, assimilated, and transformed into an Expansive Soils Map of the continental United States at a scale of 1:5,000,000 [Figure 3-3]. This map may be compared with that recently published in Civil Engineering Magazine [1978] [see Figure 3-4].

The map attempts to delineate those broad geographic areas which contain montmorillonite soils. There are over 12,000 soil series throughout the entire country, of which approximately $10 \%$ contain montmorillonite mineralogy. Of these, about 250 soil series are extensive enough to be shown as mappable units on intermediate scale generalized state soil maps. Therefore, for purposes of this study only these larger mappable units have been considered. Most state soil maps, however, do not list engineering properties, or indicate shrink-swell potential. Consequently, heavy reliance was placed on comments supplied by the Soil Conservation Service, namely the Soil Geography Unit, and the various State Soil Scientists, in order to distinguish montmorillonitic soils from other soils.

Soils other than those having montmorillonitic mineralogy are known to have high shrink-swell potentials. These soils contain many of the clay minerals mentioned earlier in the text (i.e., illites, mixed-layered clay, etc.). However, owing to constraints imposed by time and difficulty in retrieving estimates of shrink-swell potentials from existing data, these soils have not been included in this compilation. Therefore, areas containing moderate or high shrink-swell may exist in regions other than those delineated on the accompanying Expansive Soils Map.



Source: Civil Engineering, ASCE, October 1978
Figure 3-4. Map of U.S. shows that expansive soils are present in many of the states. Such soils are the mose widespread problems in areas labeled "Regionally Abundant." However, many locations of these areas will have no expansive soils; and in white portions of the map, in some places, expansive soils will be found.

It should be emphasized also that the quality of the map is only as good as the reference material used to compile the map. In this respect, some states have obviously done more work than others in the expansive soil field. This fact is very evident, especially where highly or moderately expansive soil from one state stops abruptly at the state line, instead of proceeding into the adjoining state. Therefore, the ultimate accuracy of the accompanying Expansive Soils Map is dependent upon the work done to date in each respective state.

Intensity

The Expansive Soils Map is divided into three general categories of intensity. They range from high ( $H$ ) the most severe rating through moderate ( $M$ ) to low ( L ), the least severe rating. These ratings generally correspond to shrink-swell potentials as defined by the Soil Conservation Service. The quantitative method used by the Soil Conservation Service [1971] for determining shrink-swell behavior of soil is referred to as the Coefficient of Linear Extensibility (COLE). COLE basically represents an
estimate of the vertical component of swelling in a natural soil clod. In preparation of the Expansive Soils Map the following somewhat modified Soil Conservation Service definitions were used to define the map severity ratings.

High: Generally includes soils high in clay, that are made up of a large percentage of montmorillonitic minerals. These soils have a COLE value usually greater than $6 \%$.
Moderate: Generally includes soils containing moderate amounts of clay that also contain some montmorillonitic minerals. COLE values for these soils vary between $3 \%$ and $6 \%$.
Low: Generally includes soil containing some clay; however, the clay consists mainly of kaolinite and/or other low shrink-swell clay minerals. These soils have COLE values generally lower than $3 \%$.

Several assumptions were made during the compilation of the Expansive Soils Map. The following premises guided our judgement in developing the map categorizations.

1. Areas underlain by soils containing montmorillonitic rocks, sediments or soils will control the degree of expansiveness.
2. The degree of expansion is a function of the amount of expandable clay minerals present.
3. The categorization does not consider climate or environmental aspects, owing to a lack of pertinent data.
4. Many of the areas north of the glacial boundary (i.e., Montana, North Dakota, et cetera) may contain potential expansive material (i.e., Pierre Shale). However, several of these areas have been categorized as non-expansive, owing to the cover of glacial deposits. Whether the glacial material is expansive is a function of the texture and mineralogy of the source material. Glaciated areas remain wet the year around, owing to high precipitation, poor drainage and high water tables. This detection of expansive soil is also limited by these environmental conditions. Insufficient data were available during this study to determine the expansive properties of much of this glacial material.
5. Although a given severity rating has been assigned to an area, smaller portions of that area may have ratings both higher and/or lower than the rating shown.
6. Soils as they appear on most state maps, appear as soil "associations." These associations generally consist of one, two, or three soil "series." A hypothetical soil association may contain three soil series ( $A-B-C$ ), with ( $A$ ) always representing the dominant soil series followed by $B$, then C. Therefore, for purposes of this study, if soils in positions $A$, $A B, A C$, and $B C$ were montmorillonitic, the soil association was assigned a high shrink-swell rating. However, if only those soils in positions $B$ and $C$ were montmorillonitic, then the entire soil association was given a moderate shrink-swell rating. In the case of a soil association consisting of only one ( $A$ ) or two ( $A-B$ ) soil series, a high rating was assigned to the entire association, providing the lone soil series (A) or one of the two soil series ( $A$ or $B$ ) contained montmorilionitic material.
7. The vast majority of the area depicted on the Expansive Soils Map has been designated as having a low severity rating. It is recognized that many areas throughout the country are void of expansive soil material; however, owing to constraints imposed by time and the lack of sufficient data, there has been no distinction between areas containing "low" quantities of expansive soil versus areas containing "no" expansive material. Most Soil Conservation Service Soil Surveys consider "low" or "very low" as the minimal rating when discussing shrink-swell potential. Therefore, for purposes of this study a low severity rating includes both low and non-expansive soil areas.

Chapter Three

## Exposure Model (Value at Risk)

Because of the simplicity of the damage algorithm developed in the following chapter, it was necessary to restrain the development of our exposure model to an equally simple level. The damage algorithms are developed in terms of average foundation repair cost being $\$ 1650$, irrespective of the foundation type. Further, this value was computed only for dwellings (houses) and does not relate to commer-cial-industrial-public type buildings which are heavier per square foot and are usually engineered.

However, since expansive soil pressures can be extreme even for engineered structures, since repair costs for a damaged engineered structure can be proportionately higher than that for a dwelling, and since the values at risk in the commercial-industrial-public sector of the building stock is high, damages to this sector must be treated. Treatment of the exposure loss model was developed by the equation,

$$
\begin{equation*}
E(c)=V(c) / V(r) \times P(c) \tag{1}
\end{equation*}
$$

```
where \(E(c)=\) Equivalent building value at risk sensitive
    to expansive soil (persons)
\(V(c)=\) the total building value per person in county,
        c(1970\$)
\(V(r)=\) average residential building value between
        California and Dallas County, Texas per person
        (1970\$)
\(P(c)=\) population in the county in question
```

The above equation, although coarse, allows one to modify the Dallas County and California data for the rest of the country's residential and other buildings.

## Chapter Four

Vulnerability Model and Damage Algorithms

Homeowners in Dallas County, Texas report approximately 8470 residential foundation failures annually [Smith and Allen, 1974]. The failures all involve expansive soil related problems (i.e., cracked walls, foundations, et cetera). It appears that approximately 67 percent of the foundation failures occur within "high" expansive soil areas, 32 percent relate to "moderate" expansive soil areas, and less than one percent occur in "low" expansive soil areas. In 1970, based on census data, there were 292,637 residential foundations in Dallas County [Smith and Allen, 1974]. Of the total number of foundations, approximately 46 percent exist on "high" expansive soil, 51 percent occur on "moderate" expansive material and 3 percent were constructed in "low" expansive soil areas. Assuming that the average foundation repair cost is $\$ 1,550$ [Smith and Allen, 1974], the following generalizations can be inferred:

1. The average annual damage cost for residential foundations in Dallas County, Texas for high expansive soil areas appears to be $\$ 70.00$ per foundation per year. Foundation costs in moderate and low expansive soil regions are estimated to be $\$ 30.00 \pm$ and $\$ 8.00$ per foundation per year.

| Map Severity <br> Rating Zone Z | Total No. <br> Foundation | Annual Foundation <br> Failures | Cost per <br> Foundation | Total Cost of Annual <br> Foundation Failures |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| High | 134,434 | 5700 | $\times$ | $\$ 1,650.00$ | $=$ |
| Moderate | 150,000 | 2730 | $\times 9,405,000.00$ |  |  |
| Low | 8,203 | 40 | $\times 7,650.00$ | $=$ | $\$ 4,504,500.00$ |
| TOTAL | 292,637 | 8470 |  | $\$ 1,650.00$ | $=$ |


| Damage Loss per |
| :--- |
| Foundation per year |$=\frac{\text { Total Cost of Annual Foundation Failures }}{\text { Total Number of Foundations per Severity Rating }}=$

Preceding page blank

| Map Severity <br> Rating Zone | Damage Loss per <br> Foundation per year |
| :---: | :---: |
| High | $\$ 70.00 \pm$ |
| Moderate | $\$ 30.00 \pm$ |
| Low | $\$ 8.00 \pm$ |

2. The average population rate per dwelling in Dallas County is estimated, by 1970 census data, to be approximately 3 persons per housing unit. Therefore, residential foundation failure loss per capita are:

| Map Severity <br> Rating Zone | Damage Loss per <br> Capita per year |
| :---: | :---: |
| High | $\$ 23.00$ |
| Moderate | $\$ 10.00$ |
| Low | $\$ 3.00$ |

Expansive soil related losses have also been calculated for California and are discussed in the California Division of Mines and Geology, Open File Report 72-2. The method used to establish the map severity code used in the California study is somewhat similar to the method incorporated in this report. Results of the California report [Alfors, et a1, 1971] are as follows:

| Map Severity <br> Rating Zone $Z$ | Damage Loss per <br> Capita per year |
| :---: | :---: |
| High | $\$ 22.30$ |
| Moderate | $\$ 6.92$ |
| Low | $\$ 1.14$ |

Averaging the California statistics with those of Dallas County, the following figures would result:

| Map Severity <br> Rating Zone <br> Z | Damage Loss per <br> Capita per year |
| :---: | :---: |
| High | $\$ 23.00$ |
| Moderate | $\$ 8.00$ |
| Low | $\$ 2.00$ |

These figures, in our opinion, probably represent the best estimated expansive soil damage related losses based on the limited data at our disposal. Using
different estimates of the Dallas County data, damage loss per capita per year averaged with the California data, the losses are estimated to be: High, $\$ 26$; Medium, \$8; and Low, \$1.50.

Climate ratings [Figure 3-1] were not considered in the above damage loss calculations. Unfortunately, both Dallas County and most of California are located in the more severe climate rating areas (below the 25 contour in Figure 3-1). Therefore, without sufficient data from less severe climatic regions, the total impact of the climatic rating system can not be developed. However, it may be noted that the values per capita for Dallas are virtually the same as those for California. Yet the climatic rating for Dallas is about 20 while that for California is about 15.

## Risk Model - Computations of Expected Losses

In order to develop an appreciation for the size of the national annualized loss to buildings due to expansive soil, the exposure model developed above was multiplied by the intensity factor, Z. Z is $\$ 23 /$ person for "high", \$8/person for "moderate", and $\$ 2 /$ person for "low" zones of expansive materials. It was assumed that all population was centered at the latitude/longitude location of each county seat. Therefore, the zone factor for each county seat was read from Figure 3-3, and the loss by county, $L(c)$ calculated.

$$
\begin{equation*}
L(c)=Z \times P(c) * \tag{2}
\end{equation*}
$$

Note that no estimate for commercial-industrial damages by expansive soil is made. Although there has been considerable experience about this type of damage, it is believed by the authors to be conservative for us not to include this exposure. The annualized losses estimated for 1970 conditions are about $\$ 1,100$ million (see Table 3-1 for a complete breakdown by state), for all single and multi-family structures.

Table 3-1 shows not only the losses computed for 1970 but also those expected in the year 2000. There is an expected growth of expansive soil losses by $142 \%$ during the interim period. Table 3-1 also illustrates the effects of reading the map by two different observers. The difference in total damage estimated is $2.83 \%$. Finally, Table 3-1 shows the effect of using two different sets of damage intensity factors, $Z$. The difference in total damage estimated is virtually zero.

It may be argued that all of the population in each county does not live in single family dwellings from which the damage intensity factors were generated. As a further limiter, it may be argued that engineered condominium, apartment, or other multi-family dwelling structures, as well as commercial-industrial structures are not damaged by expansive soils. Table 3-2 gives a breakdown of population living in single and multi-family dwellings by expansive soil zone and state. Using the percentage computed, a new figure for 1970 losses for single family dwellings only is developed to be $\$ 798$ million as compared with $\$ 1,132$ million. The decrease of $\$ 335$ million represents about 30 percent of the original total.

[^3]| STATE | tOTAL STRUCTURE VALUE ( $\$ 81 \mathrm{ILL}$.$\mathbf{9 7 0}$ |  | $\begin{gathered} \text { POPULATION } \\ \text { (MILLIONS) } \\ 1970 \quad 2000 \end{gathered}$ |  | EXPANSIVE SOIL LOSSES (SMILL.) |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | $H=\$ 23 ;$ <br> MAP RE <br> 1970 | $\begin{gathered} \$ 8 ; L=\$ 2 \\ \text { NG NO. } 1 \\ 2000 \end{gathered}$ | $H=\$ 26 ; M=\$ 8 ; L=\$ 1.50$ MAP READING NO. 2 1970 | $\begin{gathered} H=\$ 23 ; M=\$ 8 ; L=\$ 2 \\ \text { MAP READING NO. } 1970 \\ \text { 1970 } \end{gathered}$ |
| A1 | 26.7 | 65.0 |  |  | 3.48 | 4.17 | 11.6 | 27.1 | 17.9 | 18.1 |
| AK | 3.9 | 8.6 | 0.27 | 0.34 | - | - | - | - |
| AZ | 16.9 | 47.8 | 1.77 | 2.78 | 3.9 | 11.0 | 3.1 | 4.0 |
| AR | 13.6 | 32.4 | 1.92 | 2.18 | 6.5 | 14.4 | 8.2 | 8.4 |
| CA | 228.0 | 539.8 | 19.96 | 26.03 | 226.8 | 541.3 | 268.1 | 245.2 |
| CO | 22.7 | 56.1 | 2.21 | 2.86 | 23.3 | 59.3 | 25.3 | 24.2 |
| CI | 35.0 | 82.6 | 3.03 | 4.05 | 12.9 | 30.6 | 12.0 | 12.9 |
| DE | 5.7 | 14.4 | 0.55 | 0.75 | 1.1 | 2.8 | 0.8 | 1.1 |
| DC | 12.6 | 42.4 | 0.76 | 1.49 | 2.5 | 8.3 | 2.2 | 2.5 |
| FL | 61.1 | 198.8 | 6.79 | 11.61 | 17.6 | 56.1 | 21.0 | 23.4 |
| GA | 41.5 | 116.0 | 4.59 | 6.32 | 23.8 | 69.9 | 24.2 | 24.9 |
| HI | 10.0 | 26.2 | 0.77 | 0.11 | - | 9, | - | 24.9 |
| 10 | 6.3 | 13.5 | 0.71 | 0.79 | 3.5 | 7.6 | 2.9 | 3.1 |
| IL | 126.8 | 286.8 | 11.12 | 13.60 | 47.3 | 108.4 | 38.7 | 41.6 |
| IN | 48.8 | 118.2 | 5.20 | 6.56 | 10.7 | 26.2 | 8.1 | 10.7 |
| IA | 25.8 | 53.4 | 2.83 | 3.03 | 23.2 | 50.3 | 17.7 | 17.2 |
| KS | 21.5 | 47.0 | 2.25 | 2.51 | 28.4 | 65.1 | 31.9 | 29.3 |
| KY | 25.6 | 65.8 | 3.22 | 4.04 | 11.9 | 31.4 | 10.8 | 11.9 |
| LA | 30.3 | 65.4 | 3.64 | 3.91 | 44.1 | 98.4 | 34.9 | 32.7 |
| ME | 8.3 | 17.0 | 0.99 | 1.05 | 3.7 | 7.8 | 3.4 | 3.7 |
| MD | 49.2 | 133.3 | 3.92 | 5.71 | 10.8 | 28.8 | 9.6 | 11.2 |
| HA | 63.4 | 151.3 | 5.69 | 7.48 | 12.4 | 29.5 | 9.6 | 12.4 |
| MI | 90.8 | 206.6 | 8.88 | 10.89 | 56.9 | 129.0 | 55.7 | 56.9 |
| PIN | 37.7 | 91.8 | 3.80 | 4.80 | 9.6 | 22.3 | 8.0 | 9.6 |
| MS | 14.6 | 33.0 | 2.22 | 2.36 | 14.3 | 34.1 | 15.4 | 14.8 |
| MO | 45.1 | 101.2 | 4.68 | 5.40 | 62.9 | 143.4 | 50.0 | 46.9 |
| MT | 6.4 | 12.3 | 0.69 | 0.68 | 5.2 | 10.0 | 5.3 | 5.2 |
| NE | 14.3 | 31.2 | 1.49 | 1.67 | 24.6 | 55.8 | 28.2 | 25.5 |
| NV | 5.8 | 17.7 | 0.49 | 0.84 | 4.2 | 12.9 | 1.9 | 2.0 |
| NH | 7.4 | 18.1 | 0.74 | 0.97 | 1.4 | 3.5 | 1.1 | 1.5 |
| NJ | 83.7 | 199.2 | 7.17 | 9.53 | 16.3 | 38.8 | 12.9 | 16.3 |
| NM | 9.1 | 20.2 | 1.02 | 1.15 | 4.8 | 10.9 | 4.7 | 4.9 |
| NY | 229.6 | 511.3 | 18.24 | 22.55 | 45.0 | 100.2 | 36.6 | 45.0 |
| NC | 40.0 | 103.0 | 5.08 | 6.53 | 24.0 | 62.7 | 23.4 | 24.3 |
| NO | 4.8 | 8.9 | 0.62 | 0.57 | 2.7 | 5.0 | 2.6 | 2.7 |
| OH | 106.3 | 242.5 | 10.66 | 12.82 | 25.3 | 57.9 | 20.3 | 25.3 |
| OK | 23.1 | 55.8 | 2.56 | 3.08 | 20.5 | 54.5 | 5.7 | 6.7 |
| OR | 19.9 | 45.1 | 2.09 | 2.48 | 16.8 | 38.0 | 6.4 | 7.1 |
| PA | 116.1 | 252.0 | 11.80 | 13.49 | 26.1 | 56.2 | 20.4 | 26.1 |
| RI | 9.3 | 20.4 | 0.95 | 1.14 | 1.8 | 4.0 | 1.4 | 1.9 |
| SC | 19.6 | 48.0 | 2.59 | 3.20 | 7.2 | 17.6 | 10.2 | 11.0 |
| SD | 5.3 | 10.4 | 0.67 | 0.65 | 3.9 | 7.5 | 4.5 | 4.3 |
| TN | 30.8 | 80.0 | 3.92 | 5.04 | 10.1 | 26.4 | 8.3 | 10.1 |
| TX | 103.7 | 261.0 | 11.20 | 14.37 | 173.8 | 454.9 | 181.7 | 163.3 |
| UT | 10.6 | 27.2 | 1.06 | 1.39 | 7.1 | 18.5 | 7.4 | 7.4 |
| VT | 3.8 | 8.6 | 0.44 | 0.51 | 0.9 | 1.9 | 0.7 | 0.9 |
| VA | 48.8 | 133.0 | 4.65 | 6.46 | 13.6 | 36.7 | 11.8 | 13.8 |
| WA | 35.6 | 78.5 | 3.41 | 3.99 | 7.9 | 17.0 | 6.2 | 7.9 |
| WV | 14.2 | 29.5 | 1.74 | 1.73 | 5.4 | 11.0 | 4.6 | 5.4 |
| WI | 41.2 | 89.5 | 4.42 | 5.10 | 10.9 | 23.8 | 8.9 | 10.9 |
| WY | 3.2 | 6.4 | 0.33 | 0.33 | 2.9 | 5.5 | 3.2 | 3.0 |
| U.5. | 2064.5 | 4925.2 | 203.24 | 255.10 | \$1132.1 | 2734.3 | \$1098.3 $\Delta=2.99^{\circ}$ | \$1700.0 $\Delta=2.83 \%$ |

Table 3-1. Expansive Soil Losses by State (1970\$)

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There is yet another factor that should be considered in determining the expansive soil losses that the nation bears. That is the shortened life of a building due to continual cracking which is not repaired or not repaired frequently enough. Moisture entry through cracks or alternating freeze-thaw conditions aggravates conditions to the point where the structure may be abandoned. The neighborhood thus deteriorates. Not only do the improvements decrease in value, but also the real property value decreases. An economic consequence of the former condition is that the normal half life of a building which may be 50 years, for example, may be lowered to 35 years in "high" zones, 45 years in "moderate" zones, and 50 years in "low" zones of expansive soil. The added cost to the nation caused by the deterioration and early retirement factors could be considerable.

As an example, the half life of all structures subjected to landslide damage was computed to be 48.4 years. A similar computation was made for structures suffering from expansive soil damages and found to be 44.4 years. This suggests an eight percent lower life time, if our calculations are correct. However, the cause for the differences may be caused simply by geographic preferences whereby expansive soil plays no role.

## Effects of Mitigations on Expansive Soil Losses

According to Engineering News Record [November 4, 1972],

> Contractors in some Texas cities that have been maligned for poor workmanship when foundations crack and walls split, could be the victims of accepted construction practices that haven't been thoroughly researched. The result of this combination of expanding soils and unsophisticated use of concrete slab foundation construction nationally is a staggering $\$ 700$ million in damage each year. Wray, of Texas A\&M, says that more than a quarter million new homes are built on expansive soils each year and some $60 \%$ will experience damage during their lifetime, and $10 \%$ will experience major damage even beyond economical repair.

By the mid-1950's, rigid materials such as slabs and brick veneers were failing at alarming rates in expansive soil areas. The Building Research Advisory Board of the National Research Council [1968] studied slab-on-ground problems in expansive soil areas and determined that if a slab were strengthened sufficiently it should perform well despite expansive soil movement.

> Use of the BRAB approach would have increased the cost of many foundations by from $\$ 500$ to $\$ 1700$ at a time when a typical home was selling for about $\$ 15,000$. Builders were reluctant to pour such extra cost into foundation forms where prospective homebuyers could neither see nor appreciate it. The builder preferred to install kitchen conveniences or other features which would visually appeal to the desires of homebuyers in a very competitive market. The building industry resisted spending $\$ 1000$ on every home to prevent damage [Jones, 1972].
> The housing industry and housing agencies are still searching for better, more rewarding approaches to avoidance of expansive soils problems. Lack of clear identification and definition of potential problems has aggravated seriously the ultimate losses. In both activities, foreseeable human motivations toward uninformed simplistic solutions impeded meaningful problem investigations and remedial actions [Jones, 1972].

A problem will not be solved if it is not recognized. Identification of potentially expansive soils and shales must be the first step toward expansive soil damage mitigation. Laboratory tests of soils are valuable for helping to identify potentially troublesome expansive soils, but they do not now provide the full range of information needed for sound design.

The most important environmental factor is probably the presence or absence of ground water beneath an expansive soil. If an expansive soil is perched over a water-bearing gravel, the upward migration of moisture vapor tends to replenish moisture losses in the expansive soil, which seems to limit its shrink-swell behavior. Where expansive soils with similar laboratory swell potential are underlain by rock, with no intervening ground water, dry weather dessication seems to proceed much more rapidly and to extend to greater depths, producing greater ground surface movements. Two major environmental conditions affect intensity and therefore the mitigation of expansive soil in housing developments:

- Control of natural and man-made moisture conditions, such as irrigation of urban landscaping, and
- Control of solutes that may trigger base exchange reactions introduced through the water supply, by fertilization, and/or by snow and ice control.

The biggest problem encountered in trying to build housing on expansive soils is the problem of maintaining moisture control. Earth work placed carefully to achieve moisture and density control too often dries out between the time the subcontractor completes grading and the time the builder pours his foundations. If expansive soils are used in fills, it is essential that moisture control be continuous throughout the fill placement operation and be maintained until foundations are poured. If construction will be on cut areas or on natural soils, it is desirable to defer foundation construction until moisture control meets preselected objectives:

- When a soil's moisture content is as desired, it is much simpler to maintain that moisture content than to reestablish it after drying. Covering of new fills with sheet plastic retards moisture losses, and occasional light sprinkling of the fill will maintain its desired moisture content even over a protracted dry period.
- When construction is to be on natural expansive soils, and construction sites are known, it may pay dividends to check soil moisture contents (at appropriate depths) as the wet season proceeds and cover the building site and a peripheral area when soil moisture meets desired objectives.
- Daily sprinkling of uncovered soils is an alternative to covering and occasional sprinkling, but the daily sprinkling requires copious amounts of water.
- The use of a foot or two of loose sand to cover expansive soils has been described as promising.
- Such small loads produce only negligible consolidation, so it has been practical to make the upper reaches of expansive soil fills (to support slab-on-grade houses) less dense than is generally customary in fill construction. This lowers the expansive soil intensity.

None of the above mitigations could be tested using the simple damage algorithm developed in the report. Rather, estimates by various ASCE members yield the following single-dwelling loss reductions [Jones, 1972]:

- pre-construction moisture control - $30 \%$ reduction (cost - two tanks of water plus plastic moisture barrier)
- soil stabilization, $80 \%$ to $90 \%$ reduction ( $\$ .60 / \mathrm{ft}^{2}$ )
- use of structural measures - $85 \%$ reduction (from $\$ 1.50 / \mathrm{ft}^{2}$ to $\$ 4000$ per dwelling.

It is grossly but conservatively estimated that, if these or combinations of these mitigations could be partially implemented into practice through grading and building code regulations, annualized loss reduction to new construction could amount to about $10 \%$. A drought scenario loss decrease in the midwest similar to that experienced in the 1930's could amount to about $25 \%$.

The annual losses to buildings have been estimated through our loss model to be about $\$ 1.1$ billion for all construction and $\$ 800$ million for single family dwellings only. These agree well with Jones and Holtz [1973] estimates of $\$ 1,480$ million for all construction and the Engineering News Record estimate for single family dwellings [November 4, 1976] equalling $\$ 700$ million.

Table 3-3 shows the effects of expansive soil intensity control on projected loss estimates if applied to new construction in 1981 and continued for 20 years through the year 2000.

Table 3-3. Expansive Soils Losses and Mitigation Effects

| EXPECTED NATIONAL ANNUAL LOSSES IN \$ MILLIONS (1970) |  |  |  |  |  |
| :--- | :---: | :---: | :---: | :---: | :---: |
| MITIGATION | 1970 | 1980 | 1990 | 2000 |  |
| BASELINE - NO MITIGATIONS ADDED TO 1970 | 1132 | 1519 | 2039 | 2734 |  |
| CONDITIONS |  |  |  |  |  |
| (1) CORRECTION MEASURES ARE INCLUDED IN | 1132 | 1519 | 1996 | 2620 |  |
| DESIGN SO THAT DAMAGE TO NEW CONSTRUCTION | $(0 \%)$ | $(0 \%)$ | $(-2.1 \%)$ | $(-4 \%)$ |  |
| IS REDUCED BY 10\% AFTER 1980. |  |  |  |  |  |
| (2) PRECONSTRUCTION MOISTURE CONTROL IS | 1132 | 1519 | 1910 | 2392 |  |
| REQUIRED IN ALL STATES FOR NE! CONSTRUC- | $(0 \%)$ | $(0 \%)$ | $(-6.3 \%)$ | $(-12.5 \%)$ |  |
| TION AFTER 1980. |  |  |  |  |  |
| (3) SOIL STABILIZATION AND/OR STRUCTURAL | 1132 | 1519 | 1674 | 1765 |  |
| MEASURES ARE REQUIRED FOR ALL NEW CON- | $(0 \%)$ | $(0 \%)$ | $(-17.9 \%)$ | $(-35.4 \%)$ |  |
| STRUCTION AFTER 1980 AS APPROPRIATE TO |  |  |  |  |  |
| THE SOIL IN QUESTION (COST INCREASE |  |  |  |  |  |
| ABOUT \$0.50/ft2 to \$2.50/ft2) |  |  |  |  |  |

## Chapter Seven

Conclusions

Expansive soil is basically made up of three types of materials: clays with substantial amounts of montmorillonite, alkali materials or materials with mica interspersed. The term "soil" is a little misleading in that "rocks" can also shrink and swell if these materials are present.

This type of hazard is slow working (as contrasted to earthquake or landslide) and is not usually hazardous to life (as are the other natural hazards). Because of this low visibility, it has received relatively little attention by the professions in proportion to its annual cost ( $\$ 1.1$ billions to buildings alone, not to mention other infrastructure values at risk such as roads, sewer lines, etc.).

It is concluded that this hazard contributes not only to considerable dollar losses to the nation, but also causes buildings to deteriorate faster than would ordinarily be the case on stable soils or expansive soils which had been controlled for differential movements by some means. Rehabilitation of existing structures is not necessarily recommended; however, some procedures for control of new construction should be instigated in grading and building regulations in order to reduce the problem for the future. Because of the difficulty, uncertainty and lack of control in chemically stabilizing soils, it is recommended that principally proper slab design and emplacement procedures be required.

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# APPENDIX A <br> Factors to be Considered in Evaluating Expansive Soil Conditions [Jones, 1976] 

## Location and Geologic Factors:

- The natural in-place density of the soil is an important factor when assessing how a soil may behave. Laboratory tests usually are of remolded samples compacted to $100 \%$ of Standard or Modified density, which may be significantly more or less than the natural in-place soil density. When the natural soil will be "undisturbed", it is well to perform consolidometer tests of the soil in an undisturbed, in-place condition, to avoid distorted findings.
- Remolded and compacted soil samples often have a shrink or swell potential two or more times greater than undisturbed soil samples. As such behavior is typical of quite expansive clays, it should be clear why a building or other structure supported by both cut and fill may be particularly unfavorably sited. Structures should be located to have consistent depth of either cut or fill beneath them, and never upon mixed cut and fill.
- An expansive soil located immediately above rock will become wet or will dry out particularly rapidly, much more rapidly than an expansive soil located above, say, a gravel deposit that contains a free ground water table. In the latter case, upward migration of water vapor will tend to replenish the moisture content in the expansive soil as moisture is lost due to evaporation or transpiration. Accordingly, the former situation is usually more sensitive to actual volume changes over short periods, and is more sensitive to short periods of drought.
- As expansive soils dry out and shrink, surface cracks are formed which permit even faster drying because of the increased soil area exposed to evaporation. As cracking proceeds, horizontal cracks occur, leading from vertical cracks, further accelerating the drying and shrinking process. If soil moisture cannot be replenished from below by upward migration of water vapor, the site will be particularly subject to rapid shrinking
movements. When a soil has dried and is deeply cracked, the cracks provide a direct route for entry of surface waters, usually is suprisingly large volume, and subsequent swelling can be rapid, also.
- The depth to which an expansive soil has been weathered or dessicated often is an index to the depth to which expansive movements usually will occur. It should be noted that the depth of penetration of roots usually will be somewhat less than the dessicated depth that should be defined. That depth of dessication defines the soil column height subject to volume change.
- Underlying expansive soils are to some degree insulated against moisture changes by either pervious or impervious soil overburdens. In most areas, two feet of sand, for example, will effectively provide a barrier to evaporation, but NOT to infiltration.
- Inasmuch as changes in surface drainage patterns affect the opportunity for moisture penetration of expansive clays, it is well to anticipate the moisture balance that may be expected after construction on an expansive soil is completed. Construction usually shields some soil areas and often results in the net application of more than natural amounts of water to other areas, setting the stage for damaging differential soil movements.
- The moisture content of an expansive soil is not constant; if it were, there usually would be no movement problem. Expansive soils are usually moist in the spring and dry in the late summer. Expansive soils capped by concrete slab foundations will usually, therefore, be subject to peripheral shrinkage around the slab perimeter during dry weather if the slabs were poured in the spring, and to peripheral heave if the slabs were poured in the late summer or early fall. Where such heave occurs under the latter condition, it ultimately will progress across the slab, heaving the slab's center.


## Environmental Factors:

- Trees, shrubs and other vegetation have varying moisture requirements which
usually are met by extraction of water from the soil. That extracted water usually is wasted to the atmosphere by a process known as transpiration. A large tree can remove surprisingly large amounts of water from the soil, more each year of its life. This suggests two cautions that should be observed with regard to trees and other vegetation:
- Trees and shrubs should not be planted closer than their ultimate drip line to any structure that could be adversely affected by soil shrinkage.
- When trees or large shrubs are removed during summer grading (or during dry winter grading), stump removal will rarely remove all soil that has been dried through transpiration action. When the stump removal void has been refilled and the area returned to grade, a long-term moisture gain of a soil bulb may be expected, resulting in considerably more localized swell than in surrounding areas. This can result in excessive differential movements. It is particularly common where trees along old fence lines are removed, as in new highway and street construction. Such a phenomenon is often known as a "dry bulb."
- Land development, at least for housing, usually results in application of more than natural amounts of water to the land, primarily because of lawn and garden irrigation. Over time, this can result in appreciable changes in the soil moisture content, with resulting volume changes, and should be anticipated and provided for.
- Waters applied to a soil following development often have a pH and solutes appreciably different from those of rainfall. Such waters can be the source of free ions that simulate a base exchange in the soil, amplifying its expansive characteristics, often as much as $3 X$ amplification.
- When man's works such as pavements, patios and walks are directly exposed to sunlight and atmospheric temperature changes, the soil beneath them may tend to become quite wet, due to a process known as "hydrogenesis." In hydrogenesis, cool, moisture laden air is drawn into the voids in base courses during the late night and early morning.

During sunlit hours, the pavement warms, as does the air trapped in voids, and the air expands and flows from the voids but the moisture concentrates in the soil. The process is repeated day after day, with a net long-term gain in soil moisture. This is foreseeable and suggests that particular thought should be directed towards ways in which adverse effects of such action can be minimized.

- Shading from direct sunlight can be a factor in differential expansive soil behavior. The shaded north side of a dwelling, for instance, will usually have higher summer soil moisture contents than the south side of the dwelling, which is subject to both direct sunlight and sunlight reflected from the south dwelling wall.
- The seasonality of probable rainfall has been previously mentioned. In some areas, rainfall is relatively uniform throughout the year, but in other areas, there may be distinct wet and dry seasons. The expansive soil problem usually is greatest in the latter kind of area, as there is greater opportunity for extremes of soil moisture variation and hence of shrinkage and swelling.
- Some expansive soils are underlain by structures containing a shallow ground water table. Where a shallow ground water table is assured, potential shrink-swell movements may be minor, even if the soil has a significant expansive potential otherwise. An example would be the fringes of San Francisco Bay, where many of the Bay Muds have a Plasticity Index as high as 80 or more but where the soils continuously stay damp and very few differential movement problems attributable to expansive soil volume changes are experienced. A similar condition has been observed in Denver on very expansive soils located adjacent to irrigation canals that flow most of the year. In the latter case, cessation of canal use could result in extensive areal shrinkage and structural damage.


## Site Occupancy Factors

- Some of the foregoing cites factors that should be considered when planning specific site occupancy.
- The Proceedings of Workshop on Expansive Clays and Shales in Highway Design and Construction, prepared for the Federal Highway Administration Office of Research and Development, May 1, 1973, pages 34-42, outline a method for selecting optimal soil moisture content and soil moisture content tolerances prior to construction, to assure maximum soil strength and, hopefully, minimum probable residual moisture content variation. That procedure will help lead to minimum probable shrink-swell action following some types of construction.
- Soil moisture content in fill materials may be rather carefully and precisely controlled during fill placement, in accordance with sitespecific objectives selected in accordance with the immediately preceding foregoing item. In cut materials and natural soils, the opportunity to establish soil moisture control is very limited. Application of water to a site by sprinkling or flooding has not proved controllable and practical for expansive clays as a general procedure and is not represented as reliable in general, although it has proved effective in some instances. Where fill is involved, establishment of soil moisture control is usually practical.
- Construction grading and associated soil moisture content control often is excellently performed, but then the construction site is left exposed to the weather for an appreciable period before actual construction commences, with the result that the soil moisture so carefully established varies from the objective and the construction may be seriously affected by subsequent differential movements. It is essential that soil moisture control be maintained after grading until the construction is finally in place. Surface sprinkling and shielding of completed grading by moisture barriers have been tried for such purposes and are reportedly very helpful.
- Flexible structures, such as frame residences without rigid components have generally proved less susceptible to shrink-swell damages than rigid masonry and concrete buildings. A variation of the "flexible" approach, used in South Africa, is to construct the building of several rigid cells, each free to move independently of the surrounding cells.
- A number of refined structural design and construction procedures are available to produce small buildings having sufficient strength to resist potential stresses associated with maximum foreseeable shrinkswell movements. There is no doubt that such approaches are effective, but they typically add significantly to construction costs, possibly adding more initial cost than the present value of expected losses.
- An alternative to provision of excess structural strength has been to stabilize potentially expansive soils. Lime (CaO) has been found effective in many instances when mixed with montmorillonitic clays. It seems important that the lime be intimately mixed with the clay. It is wise to evaluate the corrective action that can be induced using lime, by laboratory analyses, and to estimate the cost of lime stabilization before final action decisions are reached.
- A Denver firm, Soil Technology, has experimented extensively and offers site stabilization services using proprietary chemical stabilization. Their efforts have proved effective in a number of instances involving very expansive materials, based upon their reported lack of subsequent site movements. Inasmuch as they guarantee their services, they would be worthy of investigation.
- As mentioned above during discussion of hydrogenesis, soil moisture tends to flow away from heat. This has proved particularly troublesome at times when boilers or other heating equipment were installed on floor slabs supported by expansive soils. The long-term drying effects of heating equipment operation have been known to dry the soil beneath the slab, destroying its support by shrinkage. In the worst such case observed, more than two feet of movement resulted. Avoidance of such situations seems wise.
- Where alkali is involved, it has proved useful to leach the soluble alkali to the subgrade surface and then provide space (as in the voids in a base course) in which the alkali crystals can grow, rather than in the soil voids. That approach has proved effective, and has been pioneered by the Nevada Testing Laboratories in Las Vegas, Nevada (Mr. Oscar J. Sherer) and by Mr. Harold D. Blaser of the HUD staff in Sacramento, California.


[^0]:    *areas with damaging earthquake potential were those areas with $I_{\text {max }}$ greater than 6.00 .

[^1]:    *There are some counties that are not expected to experience any damage.

[^2]:    
    
    
    
    

[^3]:    *To include the commercial, industrial and government buildings, this term must be replaced by $E(c)$.

